

Plan Implementation

201 W Colfax Ave, Dept 205 Denver, CO 80202 p: 720-865-2972 f: 720-865-3056 www.denvergov.org/planning

TO: Denver City Council

FROM: Chris Gleissner, Senior City Planner

**DATE:** April 15, 2013

DENVER

RE: Zoning Map Amendment Application #2012I-00031

100, 102, 114 and 128 Steele Street Rezoning from C-CCN to C-MX-12

# **Staff Report and Recommendation**

Based on the criteria for review in the Denver Zoning Code, Staff recommends approval for Application #2012I-00031 for a rezoning from C-CCN to C-MX-12.

# I. Scope of Rezoning

Application: #2012I-00031

Address: 100, 102, 114 and 128 Steele Street Neighborhood/Council District: Cherry Creek / Council District #10

RNOs: Capitol Hill United Neighborhoods, Inc.; Cherry Creek

Business Alliance; Cherry Creek East Association; Cherry Creek North Business Improvement District; Cherry Creek North Neighborhood Association; Cherry Creek Steering Committee; Harman Neighborhood Association, Inc.; Inter-

Neighborhood Cooperation; Neighborhood Advisory

Committee to the Botanic Gardens 25,704 square feet or 0.59 acres

Current Zoning: C-CCN
Proposed Zoning: C-MX-12

Applicant/Owners: Sivan 8 LLC, Sivan Eight, Terri L Beebe LLC

Contact Person: Bob Gollick

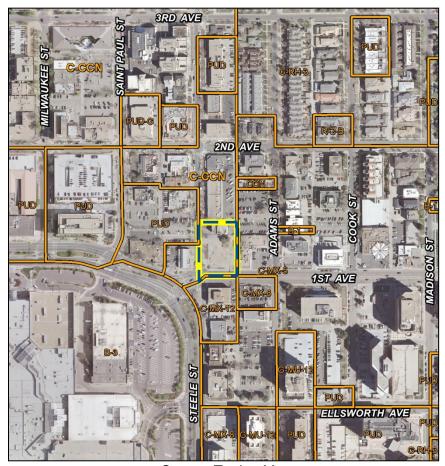
# II. Summary of Proposal

Area of Property:

The property proposed for rezoning is located at the northeast corner of 1<sup>st</sup> and Steele. The site currently includes an office building and a vacant site.

This rezoning will allow for a mixed use development consistent with the scale and quality of surrounding current and future developments.





Current Zoning Map

# III. Existing Context

	Existing Zoning	Existing Land Use	Blueprint Denver
Site	C-CCN	Office, Vacant	Area of Change Regional Center
North	C-CCN	Retail	Area of Change Regional Center
South	C-MX-12	Office	Area of Change Regional Center
East	C-MX-5	Retail	Area of Change Regional Center
West	PUD	Retail	Area of Change Regional Center



Existing Land Use Map (2010)

The neighborhood context consists of a generally regular grid of streets; however, the 1<sup>st</sup> and Steele intersection is designed to route vehicular traffic to Alameda. Block sizes and shapes are consistent and rectangular. Building setbacks on this street are typically shallow but varied at the street, with parking to the side or rear of buildings. There is a large variety of building heights in the area between 1 and 16 stories. In the immediate business district area, uses are typically retail, office, or mixed, with limited other uses including residential and other commercial.



100, 102, 114 and 128 Steele Street



1<sup>st</sup> and Steele Intersection



1<sup>st</sup> and Steele Intersection

# Summary of current C-CCN zone district

The current C-CCN zone district largely carried forward the former CCN zone district from the Former Chapter 59 zoning code. The C-CCN zone district has a maximum height of 55' with allowable encroachments. The zone district has a maximum floor area ratio (FAR) of 1.0, with premiums available for underground parking, open space, residential use, and affordable housing, up to a maximum total FAR of 1.5. Bulk plane requirements apply on all zone lot lines. A variety of mixed residential and commercial uses are allowed, but use limitations restrict residential uses from being located on the ground story. Minimum parking requirements in the C-CCN zone district are generally the same or higher than the minimum parking requirements in the other Urban Center Neighborhood Context zone districts. For additional details of the zone district, see DZC Section 7.2.5.

# Summary of Design Standards and Guidelines for Cherry Creek North

The Design Standards and Guidelines for Cherry Creek North apply to development on this site. They provide a clear, comprehensive document articulating the level of design quality expected of improvements in Cherry Creek North. The document is concerned with site design, building design, signs, and streetscape, in the context of eight core values: pedestrian focus, authenticity, safety and security, connectivity, vitality, sustainability, economic vitality, and quality. The document also sets forth the required design review process for applicants, including review by the Cherry Creek North Design Advisory Board, which submits findings on proposed improvements to the Zoning Administrator. The Design Standards and Guidelines apply throughout a defined geographic area in Cherry Creek North. They will apply to this property regardless of whether this rezoning application is approved.

# IV. Summary of Agency Referral Responses

This rezoning has been reviewed concurrently within the context of the DZC and other applicable City Codes as utilized by the referral agencies listed below.

**Asset Management:** "Approve – No comments."

**Denver Fire Department:** "Approve Rezoning Only – will require additional information at site plan review."

**Development Services – Wastewater:** "Approve Rezoning Only – will require additional information at site plan review."

Public Works - City Surveyor: "Legal is approved."

# V. Legal Notice, Public Process & Public Comment

A formal application was received by CPD on November 16, 2012, and informational notice of receipt of the application was provided in accordance with the Denver Zoning Code to affected members of City Council and registered neighborhood organizations on December 17, 2012.

Notice that this application will be considered at the April 15, 2013, City Council Public Hearing was sent to the applicable councilmembers and registered neighborhood organizations on March 22, 2013.

Letters were received expressing support and opposition for the application. Additionally, 2 RNO letters were received expressing support and 1 RNO letter was received expressing opposition. See the attached correspondence for the full text of all of these public comments.

# VI. Criteria for Review / Staff Evaluation

The criteria for review of this rezoning application are found in DZC Sections 12.4.10.13 and 12.4.10.14, as follows:

DZC 12.4.10.13

- A. Consistency with Adopted Plans
- B. Uniformity of District Regulations and Restrictions
- C. Public Health, Safety and General Welfare

DZC 12.4.10.14

- A. Justifying Circumstances
- B. Consistency with Neighborhood Context Description, Zone District Purpose and Intent Statements.

# A. Consistency with Adopted Plans

The following adopted plans apply to this property:

- Denver Comprehensive Plan 2000
- Blueprint Denver (2002)
- Cherry Creek Area Plan (2012)

# 1. Denver Comprehensive Plan 2000

The proposal is consistent with many Denver Comprehensive Plan strategies, including:

- Environmental Sustainability Strategy 2-F Conserve land by promoting infill development with Denver at sites where services and infrastructure are already in place; designing mixed use communities and reducing sprawl so that residents can live, work and play within their own neighborhoods.
- Land Use Strategy 3-B Encourage quality infill development that is consistent with the character of the surrounding neighborhood; that offers opportunities for increased density and more amenities; and that broadens the variety of compatible uses.
- Mobility Strategy 4-E Continue to promote mixed-use development, which enables people to live near work, retail and services.

The proposed map amendment will enable mixed-use development at an infill location where services and infrastructure are already in place. The C-MX zone districts broaden the variety of uses. The rezoning is consistent with these plan recommendations.

One strategy specifically addresses the Cherry Creek North area:

 Economic Activity 4-B – Enhance existing business centers and establish new business centers in a manner that offers a variety of high-quality uses that support Denver's business environment, complements neighboring residential

areas, generates public revenue, and creates jobs. Consider the following key strategies as top priorities:

 Maintain the Cherry Creek Shopping Center, Cherry Creek North and other nearby areas as the premier retail destination in the Denver metro area and Rocky Mountain region. [...]

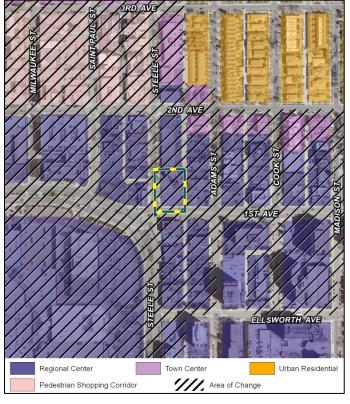
The proposed rezoning would enable mixed-use redevelopment within the Cherry Creek North area, enhancing an existing business center.

# 2. Blueprint Denver

According to the 2002 Plan Map adopted in Blueprint Denver, this site has a concept land use of Regional Center and is located in an Area of Change. The 2012 Cherry Creek Area Plan confirmed these land use classifications for this site (see page 9 of this staff report).

# Future Land Use

"Ideally, a regional center has a balance of retail, employment and residential uses; however, many began as one major use, such as a regional shopping center or a large office park. These centers cover a fairly large area and are dense enough to encompass both the dominant use and a wide variety of other uses. These centers have an atmosphere that is attractive to patrons from throughout the region. Cherry Creek is an example of a regional center where a major shopping center is at the core of many other uses concentrated in a small area" (p. 43). The C-MX zone district will maintain and enhance the balance of uses within Cherry Creek. The associated Design Standards and Guidelines for Cherry Creek North will ensure the high quality atmosphere and continue to attract patrons from throughout the region as the premier retail destination in the west.



Area of Change in Cherry Creek (2012)

2002 Blueprint Denver Plan Map.

# Area of Change

As noted, the site is in an Area of Change. In general, "The goal for Areas of Change is to channel growth where it will be beneficial and can best improve access to jobs, housing and services with fewer and shorter auto trips" (p. 127). Blueprint Denver provides additional specific guidance for the Cherry Creek Area of Change: "The neighborhood vision is to continue redeveloping the area in a manner that focuses on livability and produces a well-integrated blend of residential, regional and neighborhood retail, office, hotel, open space, and public uses in a pedestrian-friendly environment" (p. 134).

The rezoning application is consistent with the Blueprint Denver Area of Change recommendations. Access to jobs, housing, and services can improve in the mixed use zone districts, and this site has access to multiple bus transit lines.

### Urban Design Review

Blueprint Denver also has a specific recommendation for urban design review in this area: "A few zone districts require review of building design based on adopted design standards and guidelines. This staff intensive review is appropriate for a few high visibility areas such as downtown and Cherry Creek North" (p. 80). The Design Standards & Guidelines for Cherry Creek North and the Design Advisory Board review all projects ensuring they meet the intent of the design review district.

# Street Classifications

Blueprint Denver classifies the 1<sup>st</sup> and Steele intersection as a Mixed Use Arterial, with 1<sup>st</sup> Avenue east of Steele as a Mixed Use Collector. Blueprint Denver classifies Steele north of 1<sup>st</sup> Avenue as an Undesignated Local Street. According to Blueprint Denver, "collectors are designed to provide a greater balance between mobility and land access within residential, commercial and industrial areas." The Arterial Street "is designed to provide a high degree of mobility and generally serve longer vehicle trips to, from and within urban areas." Finally, Local Streets are influenced less by traffic volumes and are tailored more to providing local access.

Mixed Use Streets are "located in high-intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity". The C-MX-12 zone district is proposed at the intersection of 1<sup>st</sup> and Steele, which are appropriate street classifications for this district.

The proposed map amendment to C-MX-12 will enable growth in an area that Blueprint Denver identifies as appropriate for change and as an urban center with high-intensity mixed uses.

# 3. Small Area Plan: 2012 Cherry Creek Area Plan

The Cherry Creek Area Plan includes framework plan recommendations that apply throughout the planning area and subarea recommendations targeted to specific areas within Cherry Creek.

## **CCAP Framework Plan Recommendations**

 "Acknowledge that to remain prosperous, Cherry Creek must continue to grow and change. In order for this to occur in a way that reinforces the quality of life for Cherry Creek residents, the bulk of this growth should occur in these areas rather than stable neighborhoods." (p. 29)

As indicated in the plan text and the adjacent plan map, and consistent with Blueprint Denver, this site remains in an area of change where growth is desirable.

- "Include design elements and details such as pedestrian scaled signage, transparent windows, storefronts, building entries, building articulation, patio seating, pedestrian plazas and courtyards." (p. 30)
  - The C-MX zone districts add minimum ground story activation transparency standards that are not in the C-CCN zone district. However, all of these elements are addressed through Design Standards and Guidelines. The C-MX zone districts have 0' minimum setbacks, however the Design Standards and Guidelines further define the desired build-to lines and setbacks within Cherry Creek North.
- "Cherry Creek's high intensity nodes are appropriate for increased development intensity allowing for the concentration of active uses utilizing appropriate locational criteria. These locational criteria include:

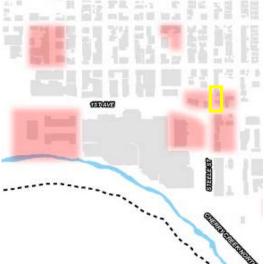
- Adjacency to multi-modal corridors (includes the shopping district segments of 1<sup>st</sup> Avenue and Steele Street as well as the Cherry Creek Greenway and Colorado Boulevard)"
- ii. Major intersections (1<sup>st</sup> and Steele, 1<sup>st</sup> and University)
- iii. Adjacency to major public open spaces (such as the Cherry Creek Greenway) (p. 32)

The proposed rezoning to C-MX-12 is consistent with the recommendation for buildings offering increased development intensity.

• "Any new development should reinforce the pedestrian scale and character of Cherry Creek." (p. 32)

The build-to and ground story activation requirements in the C-MX-12 district will help reinforce pedestrian scale and character. Additionally, all proposals will be reviewed by the Cherry Creek North Design Advisory Board based on the Design Standards & Guidelines for Cherry Creek North.

"Plan concepts and recommendations point to the benefit of attracting more people – residents, employees, and visitors – and reinvestment to areas of change, namely the Shopping District and Cherry Creek Triangle. As these sites and areas develop and redevelop over the next ten or twenty years, it will be essential to enhance the quality of design, relationship to surrounding buildings and neighborhoods, mix of uses, quality of the pedestrian experience and overall character of the Cherry Creek Area." (p. 48)



This site is specifically identified as a key development opportunity in the plan map. (p.49) Rezoning will allow additional development and reinvestment that cannot be achieved under the current C-CCN zoning.

# CCAP Subarea Strategies – Entire Cherry Creek Shopping District Recommendations

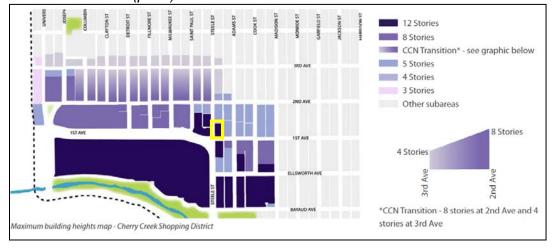
This site is located within the boundaries of the "Cherry Creek Shopping District" Subarea.

"Continue to support a mix of uses in the Regional Center including office, retail, commercial, multifamily residential and hotels. Support compact development patterns and an enhanced public realm including landscaping, wayfinding signage, pedestrian lighting, public art and inviting building entries. The Town Center areas act as an important transition between Regional Center and residential areas." (p. 58)



The CCAP Future Land Use Map designates the majority of this site as "Regional Center". Blueprint Denver identifies a Regional Center as "a balance of retail, employment and residential uses." It covers a large area of many acres and is dense enough to encompass both the dominant shopping center use and a wide variety of other uses attracting patrons from throughout the region. The proposed C-MX-12 zone district is consistent with these land uses.

"Scale. Maximum building heights in the Shopping District should range from 4 to 12 stories, per the Maximum Building Heights Map. Building heights should be lowest adjacent to residential areas in Cherry Creek North and Country Club. Higher development intensity is encouraged along multi-modal streets and at key intersections." (p. 58)



The CCAP Maximum Building Heights Map designates the site as a 12 story maximum building height. The proposed C-MX-12 zone district allows the recommended height.

• "Continue to attract shoppers: more residential, hotel and office development in Shopping District." (pp. 58-9)

The proposed zone district continues to enhance the allowable mixed of uses which can generate additional shoppers within the neighborhood.

 "All new development should serve to enhance the pedestrian realm. Line streets with storefronts, windows and building entrances. Place active uses at the street and parking at the rear." (p. 59)

These goals are directly addressed by the Design Standards and Guidelines and will be reviewed by the Cherry Creek North Design Advisory Board.

## CCAP Subarea Recommendations – CCN Business Improvement District

This site is located within the Cherry Creek North Business Improvement District.

 "Revise land use regulation. Enact zoning and other land use regulatory tools for the C-CCN zone district to encourage rather than inhibit high quality redevelopment and reinvestment across all parcel sizes, large and small. Retain positive elements of current zoning including ground floor retail, design review, quality design and materials, interesting signage, and parking location. Reconsider height, FAR, building form, and parking requirements." (p. 61)

CPD will revise the C-CCN zone district through an open, public process with stakeholder involvement in the coming year. In the meantime, the proposed C-MX-12 zone districts would encourage redevelopment and reinvestment by increasing allowable height and reducing minimum parking requirements consistent with this recommendation. High quality redevelopment will be required by the application of the Design Standards and Guidelines for Cherry Creek North.

The following eight goals fall under the above plan recommendation to revise land use regulation.

- O Goal #1 Retain and enhance Cherry Creek North's unique physical character. The high quality design of buildings, streetscape and public realm within Cherry Creek North are unique urban design attributes that distinguish the area within the city and region. Retaining and enhancing the high-quality architectural and public realm character is critical to the future success of the area. The design intent includes:
  - Variety of building sizes, heights and types on both named and numbered streets
  - High quality public realm: high level of pedestrian amenity, streetscaping and active storefronts
  - High quality architectural design and building materials
  - Evolving distinctiveness between 2nd and 3rd avenues (N/A)
  - Compact area with clear boundaries and attractive entry points

Design quality is reviewed by the Design Advisory Board for consistency with the Design Standards and Guidelines.

- Goal #2 Make reinvestment economically viable in the entire district. Current zoning is insufficient to achieve the Plan's vision for a prosperous Cherry Creek and the need for reinvestment, redevelopment and sustained economic viability. Factors to be addressed include:
  - Height limit of 55 feet throughout the CCN district does not reflect emerging character differences of 2nd and 3rd avenues
  - FAR of 1 with a 0.5 premium is inadequate to achieve desired urban character
  - High parking requirements do not reinforce plan recommendations regarding parking management and alternative transportation.

    Furthermore, the current parking requirements are among the highest in the city and cannot be met economically on small lots and add substantial cost to development

The C-MX-12 zone district will address all of these recommendations by increasing the maximum heights, likely increasing the allowable floor area (note: F.A.R. is not a regulatory element in the DZC form-based code), and reducing the minimum parking requirements.

o Goal #3 - Encourage small lot reinvestment. Multiple small lots fronting the named streets and 3rd Avenue are among the defining characteristics within the district. A variety of lot and building sizes reinforces the architectural variety and organic character of Cherry Creek North and reinvestment in a variety of small lots throughout the district is desired. Tools such as reduced parking and relaxed building form requirements can be used to encourage redevelopment of smaller parcels and reinvestment in smaller buildings.

Rezoning to C-MX-12 will encourage the redevelopment of this small lot (25,000 SF).

O Goal #4 - Transition from higher buildings along 2nd to lower buildings along 3rd. Continue to evolve the distinct character of 2nd and 3rd avenues by distinguishing each street with a special character that supports the overall vision for the district. 2nd Avenue will support higher intensity due to its proximity and 1st Avenue and 3rd Avenue is envisioned a boutique street and a transition to the neighborhood. The block between 2nd and 3rd will transition from the greater height of 8 stories along 2nd Avenue to the 4-story height along 3rd Avenue. The transition should reinforce the variety of building heights and widths along the named streets.

This rezoning is only located along 1<sup>st</sup> Avenue and does not extend to 2<sup>nd</sup> Avenue.

 Goal #5 - Create height transition from the business district to adjacent residential. The Denver Zoning Code establishes protected and control districts to create height and form relationships between higher and lower intensity zone districts. These designations are appropriate for the transition between the business district and neighborhood.

This site is not adjacent to residentially zoned properties or protected zone districts.

O Goal #6 - Retain sunlight on streets and views between buildings. Sun and sky exposure are among the attributes that make Cherry Creek North a highly walkable district. Building form tools such as breaks between buildings, upper story setbacks and solar bulk planes can be used to provide openness as building heights increase.

The standard C-MX zone districts do not include these tools. Façade details will be examined through the design review process which includes a component of sustainability within the Design Standards and Guidelines. The intent of the Guidelines include creating buildings and spaces that respond to the pedestrian scale of the district, creating buildings that frame and define the public streets and urban spaces, and designing buildings that are contextual with the District. These intents and their standards and guidelines seek to minimize the impact of building height, shadow and sun exposure on adjacent properties (p.26)

- O Goal #7 Prevent the creation of "walled" or monolithic streets. Reinforcing the attributes of Cherry Creek such as building size and height variety, breaks between buildings, and street level building articulation contribute to a pedestrian scale, thereby avoiding the sense of street canyons, especially for larger scale development.
  - Building articulation will be addressed during design review. Additionally, the building will only take up a portion of the block face, ensuring that a monolithic large scale development will be avoided.
- Goal #8 Active storefronts and ground floor uses. Cherry Creek North is best known as a retail district. Continuing the zoning requirement for ground floor retail and the storefront articulation provided in the Cherry Creek Design Standards and Guidelines is essential to its walkability and vitality.
  - The C-MX zone districts do not restrict ground story uses, however the Design Standards and Guidelines will ensure active, pedestrian friendly ground story facades.
- Assure design quality. The Cherry Creek North Design Standards and Guidelines and Design Advisory Board have been successful and assure that new development engages the street and reinforces the quality of the pedestrian experience.
  - Development on this site will continue to be subject to Design Standards and Guidelines for Cherry Creek North, including review by the Design Advisory Board.

Manage parking. For many shoppers and visitors, parking is an impression that
contributes to the overall experience, so providing parking choices that are intuitive
and convenient is important for the retail area. Several strategies should be
considered as described in the parking management strategy toolbox of the Strategic
Parking Plan.

The plan goals include marketing off-street parking lots, capitalizing on shared parking opportunities, employing a "park once and walk" strategy, and forming a private parking district, which are mostly beyond the scope of zoning. The DZC does include provisions for shared parking in all C-MX zone districts.

# B. Uniformity of District Regulations and Restrictions

The proposed rezoning to C-MX-12 will result in the uniform application of zone district building form, use and design regulations.

# C. Public Health, Safety and General Welfare

The proposed official map amendment furthers the public health, safety, and general welfare of the City.

# D. Justifying Circumstance

The application identifies several changed or changing conditions as the Justifying Circumstance under DZC Section 12.4.10.14.A.4, "The land or its surrounding environs has changed or is changing to such a degree that it is in the public interest to encourage a redevelopment of the area or to recognize the changed character of the area." As discussed above, many adopted plan recommendations state that redevelopment of the area is desired, and the recently adopted plan also recognized that the character of the area is changing. This is an appropriate justifying circumstance for the proposed rezoning.

# E. Consistency with Neighborhood Context Description, Zone District Purpose and Intent Statements

- 1. The requested C-MX-12 zone districts are within the Urban Center Neighborhood Context. The neighborhood context generally consists of multi-unit residential and mixed-use commercial strips and commercial centers (DZC Division 7.1). The current zone district, C-CCN, is also within the Urban Center Neighborhood Context. The Cherry Creek North business district area is the epitome of an Urban Center neighborhood as described above. The proposed rezoning to C-MX-12 is consistent with the neighborhood context description.
- 2. According to the zone district intent stated in the Denver Zoning Code the C-MX-12 district "applies to areas or intersections primarily served by major arterial streets where a building scale of 3 to 12 stories is desired" (DZC Section 7.2.2.2.D). The intersections adjacent to this site are served by mixed use arterial streets, with the property served by local and collector streets. The street classifications and desired building heights in this area are consistent with the zone district purpose and intent statements.

# VIII. Planning Board Recommendation

The Denver Planning Board held a public hearing on this application at their regularly scheduled meeting on February 6, 2013. Planning Board recommended approval of this application by a vote of 7 in favor and 1 opposed.

# IX. Staff Recommendation

Based on the criteria for review as defined above, Staff recommends Planning Board recommend approval for rezoning the property located at 11, 102, 114 and 128 Steele Street (Application #2012I-00031) for C-MX-12 zoning.

# **Attachments:**

- 1. Application
- 2. RNO and Public Comment Letters
- 3. Maps

# **CUSTOMER GUIDE**

Appendix Page 1

# Zone Map Amendment (Rezoning) - Application

1/26/12

11.7 17

PROPERTY OWNER  CHECK IF POINT O	RINFORMATION? FCONTACT FOR APPLICATION
Property Owner Name	SIVAN & LLC, SIVAN EIGHT & TERRI L BEEBE LLC
Address	1400 Glenarm Place and 128 Steele Street
City, State, Zip	Denver, Colorado 80202 and 80206
Telephone 303 722-8771	
Email	bgollick@comcast.net

\*If More Than One Property Owner: All standard zone map amendment applications shall be initiated by all the owners of at least 51% of the total area of the zone lots subject to the rezoning application, or their representatives authorized in writing to do so. See page 3.

	11-2-12	
	ER(5) REPRESENTATIVE**	
CHECK IF POINT	DF CONTACT FOR APPLICATION	
Representative Name	Robert J. Gollick, Inc.	
Address	609 South Gaylord Street	
City, State, Zip	Denver, Colorado 80209	
Telephone	303 722-8771	
Email	bgollick@comcast.net	

<sup>\*\*</sup>Property owner shall provide a written letter authorizing the representative to act on his/her behalf.

Please attach Proof of Ownership acceptable to the Manager for each property owner signing the application, such as (a) Assessor's Record, (b) Warranty deed or deed of trust, or (c) Title policy or commitment dated no earlier than 60 days prior to application date.

SUBJECT PROPERTY INFORMATION	
Location (address and/or boundary description):	100, 102, 114 and 128 Steele Street
Assessor's Parcel Numbers:	0512125023000, 0512125005000, 0512125004000 & 0512125003000
Legal Description: (Can be submitted as an attachment. If metes & bounds, a map is required.)	See Exhibit "C":Legal Description and ALTA/ACSM Title Survey
Area in Acres or Square Feet:	0.590± acres or 25,704± square feet
Current Zone District(s):	C-CCN (Cherry Creek North)
PROPOSAL	
Proposed Zone District:	C-MX-12 (Center Mixed-Use)

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COMMUNITY PLANNING & DEVELOPMENT

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Appendix Page 2

REVIEW CRITERIA	
MEVIEW Shirehua	
	Consistency with Adopted Plans: The proposed official map amendment is consistent with the City's adopted plans, or the proposed rezoning is necessary to provide land for a community need that was not anticipated at the time of adoption of the City's Plan
General Review Crite- ria: The proposal must comply with all of the	Please provide an attachment describing relevant adopted plans and how proposed map amendment is consistent with those plan recommendations; or, describe how the map amendment is necessary to provide for an unanticipated community need.
general review criteria DZC Sec. 12.4.10.13	Uniformity of District Regulations and Restrictions: The proposed official map amendment results in regulations and restrictions that are uniform for each kind of building throughout each district having the same classification and bearing the same symbol or designation on the official map, but the regulations in one district may differ from those in other districts.
	Public Health, Safety and General Welfare: The proposed official map amendment furthers the public health, safety, and general welfare of the City.
Additional Review Criteria for Non-Legislative Rezonings: The proposal must comply with both of the additional review criteria DZC Sec. 12.4.10.14	Justifying Circumstances - One of the following circumstances exists:  The existing zoning of the land was the result of an error.  The existing zoning of the land was based on a mistake of fact.  The existing zoning of the land failed to take into account the constraints on development created by the natural characteristics of the land, including, but not limited to, steep slopes, floodplain, unstable soils, and inadequate drainage.  The land or its surroundings has changed or is changing to such a degree that rezoning that it is in the public interest to encourage a redevelopment of the area to recognize the changed character of the area lt is in the public interest to encourage a departure from the existing zoning through application of supplemental zoning regulations that are consistent with the intent and purpose of, and meet the specific criteria stated in, Article 9, Division 9.4 (Overlay Zone Districts), of this Code.  Please provide an attachment describing the justifying circumstance.  The proposed official map amendment is consistent with the description of the applicable neighborhood context, and with the stated purpose and intent of the proposed Zone District.
ATTACHMENTS	
Please check any attachme	ents provided with this application:
<ul> <li>Authorization for Repl</li> <li>Proof of Ownership Do</li> <li>Legal Description</li> <li>Review Criteria</li> </ul>	
Please list any additional at	ttachments:
Exhibit "A": Description Exhibit "B": Description Exhibit "C": Legal Desc Exhibit "D": Proof of O	ddendum Pages for all Exhibits n of Consistency with Adopted City Plans (DRMC 12.4.10.13(A, B & C)) n of Justifying Circumstances and Neighborhood Context (DRMC 12.4.10.14(A & B)) cription and ALTA Survey wnership (Assessors records, two parcels) uthorization for Robert J. Gollick, Inc. to act as Representative

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# **CUSTOMER GUIDE**

Appendix Page 3

# PROPERTY OWNER OR PROPERTY OWNER(S) REPRESENTATIVE CERTIFICATION/PETITION

We, the undersigned represent that we are the owners of the property described opposite our names, or have the authorization to sign on behalf of the owner as evidenced by a Power of Attorney or other authorization attached, and that we do hereby request initiation of this application. I hereby certify that, to the best of my knowledge and belief, all information supplied with this application is true and accurate. I understand that without such owner consent, the requested official map amendment action cannot lawfully be accomplished.

			,		accompliance	
Property Owner Name(s) (please type or print legibly)	Property Address City, State, Zip Phone Email	Property Owner In- terest % of the Area of the Zone Lots to Be Rezoned	Please sign below as an indication of your consent to the above certification statement (must sign in the exact same manner as title to the property is held)	Date	Indicate the type of owner-ship documentation provided: (A) Assessor's record, (B) warranty deed or deed of trust, (C) title policy or commitment, or (D) other as approved	Property owner repre- sentative written authori- zation? (YES/NO)
<b>EXAMPLE</b> John Alan Smith and Josie Q. Smith	123 Sesame Street Denver, CO 80202 (303) 555-5555 sample@sample.gov	100%	John Alan Smith Jeste A Emith	01/01/12	(A)	NO
SOCIAN & LLO, SEVAN EXIST & FEMAL SEEDE LLO	1400 Glenarm Place and 123 Steele Street Denver, Colorado 80202 and 80206 303 722-8771 bgollick@comcast.net			ŀ		
Subject Property SIVAN 8 LLC	100 and 114 Steele Street Denver, Colorado	100%	Evan Makusku Wanuser		A	Yes
Subject Property SIVAN EIGHT	102 Steele Street Denver, Colorado	100%	Evan Makovsky Manager		A	Yes
Subject Property TERRI L BEEBE LLC	128 Steele Street Denver, Colorado	100% By:	Sivan & the, by Perg - tran Mckarky	_	A	Yes
	128 Steele Street Denver, Colorado		Manager			

www.denvergov.org/rezoning

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Jor Cicy Services

Denvice gets It done

201 W. Colfax Ave., Dept. 205 Denver, CO 80202 (720) 865-2983 - rezoning@denvergov.org

# November 2, 2012

# Addendum Pages to the proposed Official Zone Map Amendment Application for:

100 Steele Street: Assessor's Number: 0512125023000102 Steele Street: Assessor's Number: 0512125005000114 Steele Street: Assessor's Number: 0512125004000128 Steele Street: Assessor's Number: 0512125003000

### **Property Owners:**

Property: 100 and 114 Steele Street

**SIVAN 8 LLC** 

**Property:** 102 Steele Street

**SIVAN EIGHT** 

1400 Glenarm Place 201

Denver, Colorado 80202-5033

Property: 128 Steele Street TERRI L BEEBE, LLC 128 Steele Street 300

Denver, Colorado 80206-5218

**Proposed Zoning: C-MX-12** 

# **Authorized Representative:**

Robert J. Gollick, Inc. (Bob Gollick) 609 South Gaylord Street Denver, Colorado 80209 303 722-8771 bgollick@comcast.net

# **EXHIBIT "A": DESCRIPTION OF CONSISTENCY WITH ADOPTED PLANS**

(DRMC 12.4.10.13(A, B & C))

### **REVIEW CRITERIA**

The proposed map amendment is consistent with the following three adopted plans.

- 1. Denver Comprehensive Plan 2000,
- 2. Blueprint Denver, and
- 3. Cherry Creek Area Plan (the Plan).

# **REVIEW CRITERIA 1. Denver Comprehensive Plan 2000**

page 2 of 20

LAND USE CHAPTER

Objective 1: Citywide Land Use and Transportation Plan

Strategy 1-B:

Ensure that the *Citywide Land Use and Transportation Plan* reinforces the cities character by building on a legacy of **high-quality urban design and stable, attractive neighborhoods;** encouraging preservation of historic buildings, districts and landscapes; and maintaining the integrity of the street grid, parks, parkways, and open space system.

Objective 3: Residential Neighborhoods and Business Centers

Strategy 3-B:

Encourage quality infill development that is **consistent with the character of the surrounding neighborhood**; that offers opportunities for **increased density** and more amenities; and that broadens the variety of compatible uses.

**Accommodating New Development** 

Objective 4 Land Use and Transportation

**Strategy 1-C:** Incorporate relevant recommendations from neighborhood, corridor and area plans that are supplements to Plan 2000. Examples are the plans for Stapleton, Lowry, Gateway, Federal Boulevard, Central Platte Valley and the Golden Triangle. *(Cherry Creek Area Plan adopted by City Council in July of 2012)* 

Strategy 3-B:

Encourage quality infill development that is consistent with the character of the surrounding neighborhood; that offers opportunities for increased density and more amenities; and that broadens the variety of compatible uses.

**Strategy 4-A:** Encourage mixed-use, transit-oriented development that makes effective use of existing transportation infrastructure, supports transit stations, increases transit patronage, reduces impact on the environment, and encourages vibrant urban centers and neighborhoods.

**Strategy 4-B:** Ensure that land use policies and decisions support a variety of mobility choices, including light rail, buses, paratransit, walking and bicycling, as well as convenient access for people with disabilities.

**MOBILITY CHAPTER** 

**Objective 4: Changing Travel Behavior** 

Strategy 4-E

Continue to promote mixed-use development, which enables people to **live** near work, retail and services.

#### LEGACIES CHAPTER

## **Objective 2 New Development, Traditional Character**

### Strategy 2-E

Ensure that the Zoning Code reinforces quality urban design.

## **Objective 3 Compact Urban Development**

# Strategy 3-A

3-A Identify areas in which increased density and new uses are desirable and can be accommodated.

## **ECONOMIC ACTIVITY CHAPTER**

## **Objective 6 Preferred Housing Development**

Encourage mixed-use, mixed-income housing development in Denver's core area and along transit lines.

#### **Strategies**

6-A Support mixed-use development consistent with the goals of the Comprehensive Plan's land-use and mobility strategies.

6-E Identify and capitalize on opportunities to develop housing along transit lines.

# **ENVIRONMENTAL SUSTAINABILITY CHAPTER**

Strategy 2-F Conserve land by:

- Promoting infill development within Denver at sites where services and infrastructure are already in place.
- Designing mixed-use communities and reducing sprawl, so that residents can **live**, work and play within their own neighborhoods.

**Strategy 4-A** Promote the development of sustainable communities and centers of activity where shopping, jobs, recreation and schools are accessible by multiple forms of transportation, **providing opportunities for people to live where they work**.

**SUMMARY:** As listed above there are numerous Objectives and Strategies that are contained in Denver Comprehensive Plan 2000 that are supportive of the proposed map amendment. In particular, the Land Use Chapter in it's detailed description of infill development.

#### **REVIEW CRITERIA 2: Blueprint Denver**

Blueprint Denver has designated the subject property as an Area of Change with a land use designation of **Regional Center**, which is defined (in Blueprint Denver) as follows:

### **Regional Centers**

Ideally, a regional center has a balance of retail, employment and **residential** uses; however, many began as one major use, such as a regional shopping center or a large office park. These centers cover a fairly large area and are dense enough to encompass both the dominant use and a wide variety of other uses. These centers have an atmosphere that is attractive to patrons from throughout the region. **Cherry Creek is an example of a regional center** where a major shopping center is at the core of many other uses concentrated in a small area.

**Urban Centers:** Blueprint Denver calls for improving and adding new centers to create vibrant urban areas that serve not only Denver neighborhoods, but also the region. Downtown and **Cherry Creek are Denver's centers with the greatest regional draw**.

As stated in Blueprint Denver, much of Denver's growth will be accommodated by infill **development on vacant land** or through **redevelopment** of existing sites. The proposed map amendment will meet that statement by providing the entitlement ability to develop a residential project on a partially vacant parcel located at a key intersection.

**Compact development:** "...improve neighborhood cohesion, reduce urban sprawl and residents more directly connect to services and amenities within their immediate living environment." **Note:** Development of the subject property will "connect" residents with the services and amenities Cherry Creek provides without the necessity of driving.

#### Plan Strategy: Direct Growth to Areas of Change

There are 26 Areas of Change that serve as the basis of the Blueprint Denver concept. Certain features may characterize an Area of Change, such as:

- Areas undergoing positive change that is expected to continue
- Areas along corridors with frequent bus service that can accommodate development, especially where there is potential for a pedestrian-friendly shopping environment
- Areas with special opportunities such as where major public or private investments are planned

Blueprint Denver expects an additional 30,000 jobs and 15,000 new housing units in the remaining Areas of Change by 2020. If growth is redirected from the Areas of Stability to the Areas of Change, the model results are positive — **less development intrusion and traffic in the neighborhoods and more redevelopment along corridors** and near transit stations with little or no increase in traffic. Slight reductions in traffic may even result where land uses are mixed and highly coordinated with transit access.

Most of the Areas of Change already are developed to varying degrees. In most cases, there is enough capacity of public facilities — such as streets, sewers and schools — so that additional development will be able to take advantage of existing infrastructure in the area. However, these areas have not realized their full development potential. **Some are zoned incorrectly for accommodating future development.** 

"An ideal place to direct development is vacant land near downtown". This statement is taken from Blueprint Denver, page 23, and is even truer today than it was when Blueprint was adopted. There is a need for housing near the Central Business District; this need will continue to grow. People need a place to live near where they work, play and can take advantage of transit. The subject site, First Avenue and within walking distance of RTD stops, is ideal for residential development.

**SUMMARY:** The subject property is designated as an "area of change" as a Regional Center. This is precisely the intent of the proposed C-MX-12 zoning and the effect approval will have on the neighborhood. Providing more residential units and thus more residents where they will work and play.

# Review Criteria 3. Cherry Creek Area Plan (Plan)

Note: The following portion of this application contains excerpts and paraphrasing from the Plan. Page numbers are included to reference of the entire section of the Plan cited.

The Plan summarizes the key issues identified in the planning process that need to be addressed in the area. These key issues are presented as Accomplishments, Challenges and Opportunities. The Vision and Vision Elements for the Cherry Creek Area included in this Plan provide a framework for implementation. (*Page 7*)

#### Challenges

Cherry Creek retail must be supported and encouraged to find ways to stay successful and competitive, given the changing nature of the retail environment and the growing number of shopping districts throughout the region offering the pedestrian-oriented, mixed-use shopping and lifestyle experience. (Page 8)

# **Opportunities**

A wide array of development opportunities exist ranging from small residential infill to large underdeveloped parcels with outdated buildings or with interim uses as surface parking lots. (Page 9)

#### A.4.C 1ST and Steele Intersection

The 1st Avenue and Steele Street intersection is one of the **primary nodes of opportunity and development activity in Cherry Creek**. Several properties adjacent to the 1st and Steele intersection are expected to undergo redevelopment over the next 10 years. Traffic and property access patterns may change as a result of these redevelopments... (Page24)

### **Recommendation B.1 Target Growth Appropriately**

Blueprint Denver designates Areas of Change and Areas of Stability to guide decisions on where growth should be targeted within the City of Denver. For Cherry Creek to remain prosperous, growth and change should occur in Areas of Change while enhancing the established residential neighborhoods within Areas of Stability. By encouraging the strategic growth of the area, the quality of life in the residential Areas of Stability will be enhanced while promoting continued success in the Areas of Change within Cherry Creek. (Page 28) The subject property is designated an area of change within Blueprint Denver.

# Recommendation B.1.B Areas of Change

- Acknowledge that to remain prosperous, Cherry Creek must continue to grow and change. In order for this growth to occur in a way that reinforces the quality of life for Cherry Creek residents, the bulk of this growth should occur in these areas rather than stable neighborhoods. (Page 29)
- Modify land use policy, zoning regulations and design guidelines to encourage appropriate reinvestment to assure that Areas of Change continue to mature in positive ways. (Page 29)

#### Recommendation B.2 Enhance the Pedestrian Nature and Character

Character throughout Cherry Creek varies dependent on the subarea. Each subarea has developed a distinct character through reinvestment and redevelopment over time. These individual identities have been crafted utilizing high quality character defining features consistently across the subareas. (Page 30)

#### **B.2.A Streetscape**

- Design and install streetscape elements that promote high levels of pedestrian activity including pedestrian lighting, seating, landscaping, trash receptacles, and bike racks as appropriate to the area's character.
- Promote compact development patterns within a highly connected street grid and buildings that make efficient use of available land and help create a very walkable place.

- Encourage consistent shallow, block-sensitive building setbacks with some offset for patio seating or public plazas help create active, vibrant streets.
- Retain the regular street, sidewalk and block pattern which offers a high degree of connectivity for pedestrians, bicycles and vehicles. (Page 30)

#### **B.2.B Architecture**

The architecture of the buildings has a direct correlation to the understanding of a place. Buildings provide comfort, shelter, activity, destinations, identity, or other iconic symbol. People interact with these structures and are provided a sense of place through the detailing, scaling elements and purpose behind the design of each building. The combination of buildings provides the artistic palette informing continued design choices throughout the subareas.

The following strategies promote appropriate architectural elements:

- Orient buildings and entries toward the street using context sensitive setbacks.
- Include design elements and details such as pedestrian scaled signage, transparent windows, storefronts, building entries, building articulation, patio seating, pedestrian plazas and courtyards.
- Study the use of upper story setbacks and height datum lines to maintain a comfortable pedestrian scale at the street and to allow sunlight to reach the street.
- Provide visual interest at ground level and active ground floor uses along the building frontage; articulate facade treatments by creating a regular pattern of storefronts, providing a range of entry features and signage.
- Encourage a regular rhythm of buildings and building entries along the street.
- Place buildings to define the street edge. (Page 31)

#### B.2.C Land Use

The following land use strategy reinforces the distinct character of the Cherry Creek Shopping District subarea.

• In mixed-use areas, promote the use of design elements that link the building directly to the street. Uses are horizontally and vertically mixed and include regional and neighborhood-serving retail, large and small-scale office uses, specialized high-end boutiques, low and mid-rise multi-family, stacked flats, row house, duplex, single family and accessory dwelling units. (Page 31)

# **Recommendation B.4 Great Neighborhoods**

New development in each of these areas (neighborhoods) should enhance the individual character of the neighborhood responding specifically to their qualities and locations. (Page 34)

<u>Note:</u> The proposed C-MX-12 zone district responds well to the character and the existing area zoning. The property to the south is zoned and planned for a 12-story

structure. The site adjacent to the west is entitled for a structure of 140 feet in height. This area will become a new "center" in Cherry Creek.

# Recommendation B.4.B Encourage the Continued Evolution of Mixed-Use Neighborhoods

The Cherry Creek Shopping District subarea has evolved into an 18-hour, mixed-use neighborhood consisting of retail, commercial and residential uses. Continued development in the district has resulted in the introduction of residential units in the district, encouraging expanded options and diversity for residents. This district has seen an introduction of high quality urban design introduced into a former pattern of renovated and obsolete commercial space. This emergence of quality, design integrity and mix of uses has set the standard for future development. This development results in active streetscapes with layers of pedestrian amenities such as seating, planters, art, cafés and adjoining active retail space. Continued development in this district should reinforce the new standard of quality and pedestrian activity. (Page 34)

The Cherry Creek Plan is clear in it's goal of encouraging a "Prosperous Cherry Creek". As the plan states, Denver's Comprehensive Plan (Plan 2000) recommends enhancing existing business centers to retain and expand a variety of high quality uses, support Denver's business climate, create jobs, complement neighboring residential areas and to generate public revenue. Plan 2000 specifically recommends maintaining Cherry Creek as a premier retail destination in the Denver Metro Area and Rocky Mountain Region. Together, the Cherry Creek Shopping Center and Cherry Creek North generate nearly 5% of Denver's sales tax revenue on 0.14% of Denver's land area. The proposed map amendment will add additional residents to the Shopping Center District providing the necessary population to support the retail businesses thus assuring a "Prosperous Cherry Creek".

# **Recommendation B.3 Concentrate Economic Activity**

Enhance successful <u>redevelopment</u> in currently <u>designated areas of change</u> by identifying appropriate uses, scale and intensities. (*Page 36*)

Four of the "Key Issues" detailed in the Plan are: (Page 44)

- Encourage High Quality Investment
- Continued Reinvestment
- Mixed-Use District (retain and enhance)
- Importance of **Residential Development**: Cherry Creek's continued success depends on attracting more people to the area and having more people live within walking distance of the business and retail destinations. These factors contribute greatly to sustaining the area's economic and community vitality.

Development of the subject property under the proposed rezoning will meet the stated goals and the expectations of these Key Issues.

# Recommendation D.1: Economic Vitality

The Cherry Creek Area and its neighborhoods are recognized for their high quality of life.... Areas such as this do not retain this quality and advantage without **positive change.** (Page 46)

## D.1.A Synergistic Mix of Uses

The Cherry Creek Area has thrived with its diverse mix of uses. From its origins as a residential neighborhood, shopping district and mall, expanded uses have included offices, hotels and **higher density residential.** The area has proven to be very attractive to all of these development types, so plan recommendations focus on enhancing amenities and removing public policy impediments. (Page 46)

### D.1.B More Housing

Residential uses contribute significantly to the vitality of the area. While Cherry Creek North and East continue to experience infill development, the greatest potential for new residential is as a part of mixed-use development in the Shopping District... Where appropriate, this housing will include retail, office or hotel uses to further the mixed-use character of the area. The area has proven to be very attractive to residential development, so plan recommendations focus on enhancing amenities and removing public policy impediments. (*Page 46*)

The intent of this map amendment is to have the entitled ability to develop a mixed-use project that is primarily residential.

#### Recommendation D.2: Reinvesting in the Future

# **D.2.B Development Opportunities**

A wide array of development opportunities exist including small residential infill, **outdated buildings and underdeveloped parcels.** Highly visible opportunities include:

First Avenue and Steele Street (Subject Property)

**Note:** The Plan designates the subject as a <u>"Key Development Opportunity"</u> site and states:

Plan concepts and recommendations point to the benefit of attracting **more people - residents**, employees, and visitors - and reinvestment to areas of change, namely the **Shopping District** and Cherry Creek Triangle. Study of land and development economics point to the need for updated land use and regulatory strategies in these areas. A wide array of development opportunities exist including small residential infill, <u>outdated buildings and underdeveloped parcels</u>. There are a number of surface parking lots with redevelopment potential. (*Page 48 and 49*)

Land use regulatory tools including **zoning**, general development plans, and design standards and guidelines are available tools to establish the regulatory framework to **achieve high quality private development.** (*Page 48*)

## **Cherry Creek Shopping District**

The Plan acknowledges four distinct subareas within Cherry Creek. The subject property lies within the "Cherry Creek Shopping District" subarea. The Plan describes the Shopping Center District as the region's most vibrant upscale retail and mixed-use district. It is Denver's premier retail destination, and as such, it creates amenity and value to entire Cherry Creek Area, as well as to the City, region and state. The Shopping District encompasses Cherry Creek Shopping Center and Cherry Creek North Business Improvement District, (creating) a synergistic combination found in few other cities. Mixed-use districts east of Steele Street are also included within the Shopping District subarea in order to improve the connectivity of these mixed-use areas across 1st Avenue and Steele Street. While best known for its variety of local and national retailers, both large and small, as well as its exclusive retail, the Shopping District is becoming increasingly mixed-use with the introduction of more housing, hotel and office uses above retail, along with the office and residential towers to the east. The Shopping District must continually reinvest in and reinvent itself to retain its competitive position and exclusive reputation for high quality and successful retail. All four corners of the 1st and Steele intersection are considered catalytic redevelopment sites. (Page 56)

# KEY ISSUES: CHERRY CREEK NORTH RETAIL DISTRICT (BID AREA)

The Plan lists "Key Issues" that impact the subject subarea. The relevant issues follow: **Development economics.** A study of land and development economics conducted for this plan (KHO Consulting, 2011) indicates that the **current zoning** makes redevelopment challenging in the BID area. In addition to the height limit, the C-CCN zone district's relatively high parking ratios and low floor area ratio are the critical factors in limiting the potential for BID properties to redevelop. Retaining C-CCN zoning as-is will limit the ability of the BID to attract additional mixed-use development including retail, high quality office space, hotels, and more residential units. The proposed map amendment will remove the C-CCN zoning barrier and allow the appropriate CMX zone districts necessary for redevelopment to occur. (*Page 57*)

# **Subarea Recommendations: Entire Shopping District (Subarea)**

Enhance retail quality and district character through appropriate change. Positive change is needed throughout the Shopping District to enhance this vibrant mixed-use regional center. (*Page 58*)

- Regional Center. Continue to support a mix of uses in the Regional Center (the subject is in the Regional Center category displayed on the Future Land Use Map on page 63 of the Plan) including office, retail, commercial, multifamily residential and hotels.
- Scale. Maximum building heights in the Shopping District should range from 4 to 12 stories, per the Maximum Building Heights Map (Page 63).

The proposed C-MX-12 zoning is in compliance with the recommendation of 12 stories ta this intersection/

**Continue to attract shoppers.** The Cherry Creek Shopping District must continue to attract shoppers from the nearby neighborhoods as well as the city and region. Having daily needs met **within walking distance** of all parts of the area and nearby neighborhoods is important to quality of life and greater sustainability. (*Page 58*)

• More residential, hotel and office development in Shopping District and other nearby Areas of Change, such as Cherry Creek Triangle.

For Cherry Creek to thrive there is a need for additional residential units in the BID area. Residential use supports retail. The proposed zone district permits a mix of residential as well as commercial uses that will benefit the entire Shopping District subarea.

The Cherry Creek Plan further defines most of the Shopping District subarea as a Regional Center on the "Future Land Use Map". The Plan also recommends height limitations for the subarea that range from 12-stories to 3-stories. The subject property is clearly displayed on the Plan shown as a 12-story area from First Avenue north for the length of the subject property. The proposed C-MX-12 zone district permits a maximum height of 12-stories, which is per the above recommendation in the adopted Plan.

### **Implementation Activities**

One of the strategies recommended for implementation of the plan vision is the use of map amendments or rezonings. The proposed C-MX-12 zone district is one of the implementation tools that will enhance the character of the Shopping Center Districts subarea within the guidelines of the adopted Cherry Creek Plan. (*Page 80*)

**SUMMARY:** The proposed C-MX-12 zoning is in complete conformance with the adopted Cherry Creek Area Plan. The Plan recommends more housing, more investment, more development in the Shopping District and of most significance 12 stories of height at this location. This is the exact result development of this site will have under the C-MX-12 zone district.

## Exhibit "B":

Section "A" Description of Justifying Circumstances

(DRMC 12.4.10.14(A & B))

The land or its surrounding environs has changed or is changing to such a degree that it is in the public interest to encourage a redevelopment of the area or to recognize the changed character of the area.

The proposed C-MX-12 zone district map amendment is in response to the changed and changing conditions in the Cherry Creek area. The redevelopment of the Cherry Creek Mall several years ago was the catalyst for development to occur throughout the Cherry Creek neighborhood. Numerous residential developments along with several commercial and retail projects have changed Cherry Creek into one of Denver's finest neighborhoods in which to live, work and shop. The public interest for the citizens of Denver is best served by adoption of this map amendment, which will provide the services, amenities, employment opportunities and residential development necessary for positive planned growth to occur.

The subject 0.59± acre parcel was zoned C-CCN through a legislative map amendment several years ago. Since it's inception only one project has developed using that zone district. The limited allowable height, restrictions on density and high parking requirement has forced a series of PUD zonings like no other area in the City. The existing C-CCN zone district cannot meet the development needs for this site or provide the City and area residents the quality and assurances that are necessary for such an important site. Thus one of the changed conditions that justify this map amendment is the adoption of the new zoning code by the City and County of Denver in June of 2010. The new code provides the C-MX-12 zone district which being "form based" provides the assurance that the structure(s) will meet the expectations of the area residents and the City. Design elements such as how the building relates to the street, the maximum height, maximum build to lines as well as parking controls provide assurances for a structure that will be an asset to the neighborhood.

# Cherry Creek Area Plan

However, possibly **the most significant of the "changed conditions** is the adoption of the Cherry Creek Area Plan (the Plan) by City Council on July 16<sup>th</sup> of 2012 that is supportive of this zoning request and described in the section above. The proposed map amendment is supported by numerous recommendations, strategies and goals stated in the Plan.

Additional examples of the changed conditions, which support and justify this request, are as follows:

- The adoption by City Council of "Blueprint Denver",
- 1. Approval of the site as an "Area of Change" for a Regional Center within "Blueprint Denver",
- 2. Successful development of Clayton Lane including the J.W. Marriot Hotel and the Janus Building,
- 3. Recent development by "Western Development Group, LLC" of NorthCreek, a highly regarded, first class, mixed-use project a few blocks west of this site,
- 4. The approval of the Fillmore Street Plaza PUD 617, and
- 5. The need for additional residential dwelling units is consistent with the development patterns that the neighborhood has experienced.
- 6. The adoption of the 2010 Zoning Code, which provides "form-based", zoning tools to address the development goals of the City and the neighbors for infill sites,
- 7. The "opening" of Fillmore Plaza as a City street, and
- 8. The desire for individuals to live near where they work and play.

The area conditions have changed significantly, providing the legal basis for this zone change request and make the proposed amendment reasonable and necessary to the promotion of the public health, safety and general welfare. The public interest for the citizens of Denver is best served by adoption of this map amendment, which will provide support for the services, amenities, employment opportunities and provide residential development necessary for positive planned growth to occur.

### **Section "B" Neighborhood Context**

The proposed amendment is to provide the framework for the development of a property located on one of Cherry Creek's most important intersections. This proposed map amendment request approval of the C-MX-12 zone district. All of the MX designated zone districts are mixed-use. The C-MX-12 zone district was adopted by City Council to respond to development parcels such as this and are categorized as Urban Center Neighborhood Context. The Zoning Code describes the neighborhood context of the C-MX districts as consisting of multi-unit residential and mixed-use commercial strips and commercial centers allowing multiple unit residential buildings along with commercial buildings that may be live-work. The general intent is to encourage mixed-use developments with the building(s) being located close to the street. The Urban Center Neighborhood Context, C-MX-12, (from the Zoning Code) is characterized by high building heights to promote a dense urban character. Lower scale structures are typically found in areas transitioning to a less dense urban neighborhood. This is precisely the nature of the proposed zoning with the surrounding zoning already in place for 12 story structure(s) thus the proposed C-MX-12 zone district will compliment the existing allowable height and uses already permitted.

The effect of the proposed amendment will be immediate and positive. Retail services in Cherry Creek are struggling to survive with many already closed. The vacancy rate is at a record high. To survive and thrive, the area needs increased density, **more residential units** with more shoppers, more activity to draw and attract tourists and keep them coming back. Zoning proposals such as this one can be the catalyst for <u>smart growth</u> with density where it should be and people living and shopping where they work. Development of the subject property under the guidelines of the mixed-use zoning will provide quality residential units, employment opportunities and limited retail at a highly visible intersection that is in need of redevelopment. The inclusion of ground floor commercial space will bring activity to the immediate area. The addition of residential units in the Shopping District will bring shoppers and diners to the area who for the most part will walk to their destinations. Redevelopment of the subject property will help define the eastern edge of the commercial district.

As paraphrased from the Zoning Code, the **General Purpose** of the C-MX or Mixed Use Zone Districts is intended to promote safe, active, and pedestrian-scaled, diverse areas through the use of building forms that clearly define and activate the public street edge. The districts are intended to enhance the convenience, ease and enjoyment of transit, walking, shopping and public gathering within and around the city's neighborhoods. They are also intended to ensure new development contributes positively to established residential neighborhoods and character, and improve the transition between commercial development and adjacent residential neighborhoods. The Mixed Use districts are focused on creating mixed, diverse neighborhoods at the neighborhood scale by requiring a shallow front setback with high build-to requirements.

The proposed height of 12 stories is consistent with existing buildings located to the west and south; the project's height is critical to its viability. Land values in the District are very high, while significant portions of the existing building stock are poor. In order for the Cherry Creek North Commercial District, an "area of change" as described in Blueprint Denver, to stay viable into the future, new projects in the district must have adequate density to provide the quality of design desired in the adopted Plan. Twelve stories is a very appropriate height in relation to the project's specific location in the District and the Plan's recommendation for height thus providing the project with adequate density to be viable and accomplish the goals of the Plan.

## **Specific Intent: Mixed Use-12**

C-MX-12 applies to areas or intersections served primarily by major arterial streets where a building scale of 3 to 12 stories is desired.

The adopted area Plan recommends buildings up to 12 stories for the subject property. This coupled with the site enjoying frontage along First Avenue (a major arterial street) as well as Steele Street match the stated intent of the C-MX-12 district above.

# Exhibit "C": Legal Description and ALTA Survey

Note: ALTA Survey Submitted as a separate document.

# LEGAL DESCRIPTION:

LOTS 1-6, BLOCK 2, BURLINGTON CAPITOL HILL ADDITION, AND PLOT A 1, BLOCK 73, HARMANS SUBDIVISION, CITY AND COUNTY OF DENVER, STATE OF COLORADO,

TO FIDELITY NATIONAL TITLE COMPANY; ZOCOLO DEVELOPMENT; NOBLE PROPERTY GROUP; TERRI L. BEEBE, LLC; AND SIVAN 8, LLC;

THIS IS TO CERTIFY THAT THIS MAP OR PLAT AND THE SURVEY IN WHICH IT IS BASED WERE MADE IN ACCORDANCE WITH THE MINIMUM STANDARD DETAIL REQUIREMENTS FOR ALTA\ACSM LAND TITLE SURVEYS, JOINTLY ESTABLISHED AND ADOPTED BY ALTA AND NSPS IN 2011, AND INCLUDES ITEMS 1, 2, 3, 4, 6A, 8, 9, AND 11A OF TABLE A THEREOF. THE FIELD WORK WAS COMPLETED ON 8-17-12.



ROGER KELLEY, REGISTERED LAND SURVEYOR COLORADO NO. 24667 FOR AND ON BEHALF OF BASELINE LAND SURVEYING, INC.

NOTICE: ACCORDING TO COLORADO LAW YOU MUST COMMENCE ANY LEGAL ACTION BASED UPON ANY DEFECT IN THIS SURVEY WITHIN THREE (3) YEARS AFTER YOU FIRST DISCOVER SUCH DEFECT. IN NO EVENT MAY ANY ACTION BASED UPON ANY DEFECT IN THIS SURVEY BE COMMENCED COMMENCED MORE THAN TEN (10) YEARS FROM THE DATE OF THE CERTIFICATION SHOWN HEREON. C.R.S. 13—80—105(3)(a)

# Exhibit "D": Proof of Ownership (Assessors records) 100 Steele Street

#### PROPERTY INFORMATION

Property Type: VACANT LAND Parcel: 0512125023000

Name and Address Information Legal Description

SIVAN 8 LLC

BURLINGTON CAPITOL HILL ADD

1400 GLENARM PL 201

1400 GLENARM PL 201 DENVER, CO 80202-5033

Property Address: 100 STEELE ST Tax District 166A

Assessment Information

	Actual	Assessed	Exempt	Taxable
Current Year				
Land	853100	247400		
Improvements	0	0		
Total	853100	247400	0	247400
Prior Year				
Land	853100	247400		
Improvements	0	0		
Total	853100	247400	0	247400

Style: Other Reception No.: 2012043666
Year Built: Recording Date: 04/03/12
Building Sqr. Foot: 0 Document Type: Warranty
Bedrooms: Sale Price: 843750
Baths Full/Half: 0/0 Mill Levy: 88.949

Basement/Finished: 0/0

Lot Size: 6,250 Click here for current

zoning

Zoning Used for Valuation: CCN

Note: Valuation zoning maybe different from City's

new zoning code.

\_

# Exhibit "D": Proof of Ownership (Assessors records) 102 Steele Street

# PROPERTY INFORMATION

Property Type: VACANT LAND Parcel: 0512125005000 Name and Address Information Legal Description

SIVAN EIGHT

BURLINGTON CAPITOL HILL ADD 1400 GLENARM PL 20

05121 B2 L3 & 4

DENVER, CO 80202-5033

Property Address: 102 STEELE ST Tax District 166A

Assessment Information

	Actual	Assessed	Exempt	Taxable
Current Year				
Land	690600	200270		
Improvements	0	0		
Total	690600	200270	0	200270
Prior Year				
Land	690600	200270		
Improvements	0	0		
Total	690600	200270	0	200270

Style: Other Reception No.: Year Built: Recording Date: // Building Sqr. Foot: 0 Document Type: Bedrooms: Sale Price: Baths Full/Half: 0/0 Mill Levy: 88.949

Basement/Finished: 0/0

Click here for current Lot Size: 6,250

zoning

Zoning Used for CCN Valuation:

Note: Valuation zoning maybe different from City's

new zoning code.

Drint

# Exhibit "D": Proof of Ownership (Assessors records) 114 Steele Street

# PROPERTY INFORMATION

Property Type: INDUSTRIAL, MISC IMPS Parcel: 0512125004000

Name and Address Information Legal Description

SIVAN 8 LLC

1400 GLENARM PL 201 L 1 & 2 BLK 2

00 GLENARM PL 201

BURLINGTON CAPITOL HILL ADD

DENVER, CO 80202-5033

Property Address: 114 STEELE ST Tax District 166A

Assessment Information

	Actual	Assessed	Exempt	Taxable
Current Year				
Land	722300	209470		
Improvements	15100	4380		
Total	737400	213850	0	213850
Prior Year				
Land	722300	209470		
Improvements	15100	4380		
Total	737400	213850	0	213850
		_		_

Style: Other Reception No.: 2010038015
Year Built: Recording Date: 04/08/10
Building Sqr. Foot: 0 Document Type: Quit Claim

Bedrooms: Sale Price:
Baths Full/Half: 0/0 Mill Levy: 88.949

Basement/Finished: 0/0

Lot Size: 6,537 Click here for current

zoning

Zoning Used for Valuation:

Note: Valuation zoning maybe different from City's

new zoning code.

Print

# Exhibit "D": Proof of Ownership (Assessors records) 128 Steele Street

## PROPERTY INFORMATION

Property Type: COMMERCIAL - MEDICAL BUILDING Parcel: 0512125003000 Name and Address Information

Legal Description

TERRI L BEEBE LLC

PLOT A1/2 BLK 73 HARMANS SUB 128 STEELE ST 300

DENVER, CO 80206-5218

Tax District Property Address: 128 STEELE ST 166A

Assessment Information

	Actual	Assessed	Exempt	Taxable
Current Year				
Land	876900	254300		
Improvements	1000	290		
Total	877900	254590	0	254590
Prior Year				
Land	876900	254300		
Improvements	1000	290		
Total	877900	254590	0	254590

Style: Other Reception No.: 2011011026 Year Built: 1965 Recording Date: 01/28/11 Building Sqr. Foot: 7,124 Document Type: Quit Claim

Bedrooms: Sale Price: Baths Full/Half: 0/0 Mill Levy: 88.949

Basement/Finished: 0/0

Click here for current Lot Size: 6,745

zoning

Zoning Used for CCN Valuation:

Note: Valuation zoning maybe different from City's

new zoning code.

Drint

tel 303-534-5005 fax 303-534-1802 naishamesmakovsky.com

1400 Glenarm Place Suite 100 Denver, CO 80202

November 6, 2012

Mr. Robert Gollick President Robert J. Gollick, Inc. 609 South Gaylord Street Denver, CO 80209

RE: Zoning Submittal; 100, 102, 114, 128 Steele Street, Denver.

Dear Bob:

This letter serves as authorization for Robert J. Gollick, dba Robert J. Gollick, Inc., to act on behalf of Sivan 8 LLC, Sivan Eight, LLC and Terri L. Beebe LLC, for the purpose of submitting and processing the rezoning application for the parcels, identified above, located at the northeast corner of 1<sup>st</sup> Avenue and Steele Street in Denver.

Sincerely,

Sivan 8 LLC, a Colorado limited liability company

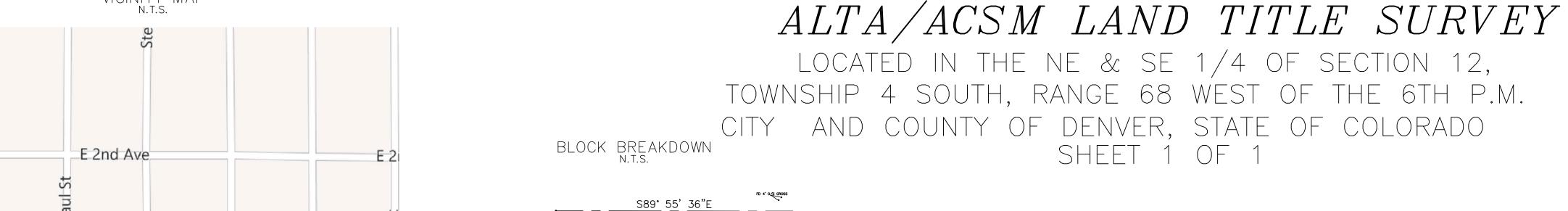
Sivan Eight LLC, a Colorado limited liability company

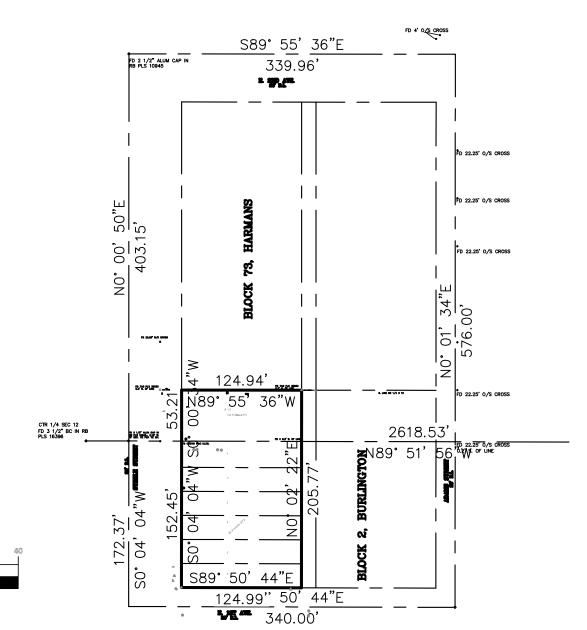
Evan Makovsky, Manager

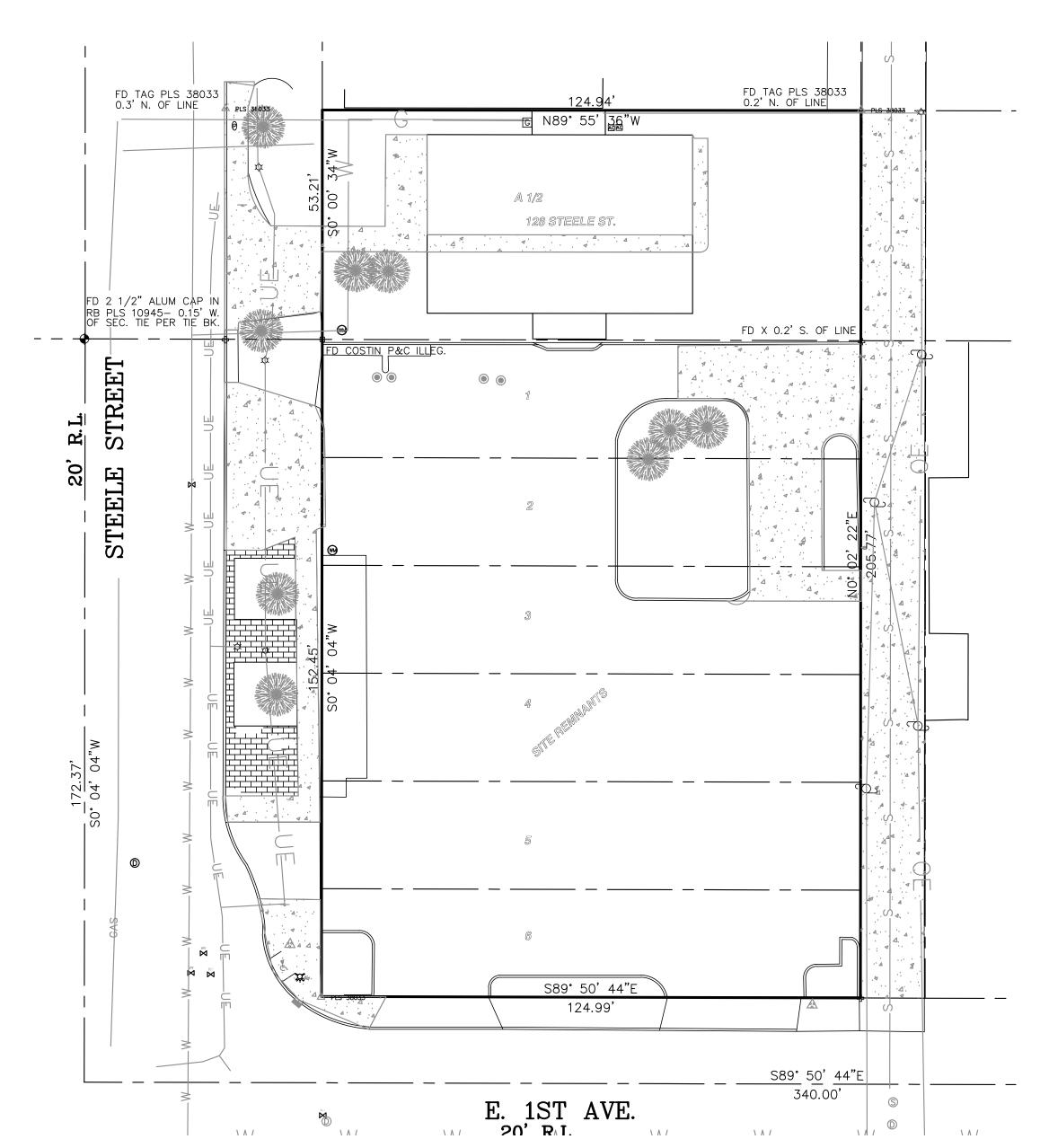
Terri L. Beebe, LLC, a Colorado limited liability company

By: Sivan 8, LLC, a Colorado limited liability company, POA

By: Evan Makovsky, Manager







E Ellsworth A

1 inch = 20 ft

VICINITY MAP

larcus-Cherry

	SYMBOL		LEGEND
BOLLARD		WM	WATER METER
FIRE HYDRANT		WV	WATER VALVE
G GAS METER		P	UTILITY POLE
GAS VALVE		EV	AIR CONDITIONER UNIT
HANDICAP ACCESS		TV	TRAFFIC VAULT
INLET		公	FOUND CHISELED CROSS
BRICK PAVERS		·	FOUND MONUMENT AS NOTED
LIGHT POLE			FOUND TAG AS NOTED
PARKING METER			
SIGN			
TRAFFIC POLE			
TELEPHONE MANHOL	.E		
S SEWER MANHOLE			
D STORM MANHOLE		]	
W WATER MANHOLE			

# LEGAL DESCRIPTION:

LOTS 1-6, BLOCK 2, BURLINGTON CAPITOL HILL ADDITION, AND PLOT A  $\frac{1}{2}$ , BLOCK 73, HARMANS SUBDIVISION, CITY AND COUNTY OF DENVER, STATE OF COLORADO,

TO FIDELITY NATIONAL TITLE COMPANY; ZOCOLO DEVELOPMENT; NOBLE PROPERTY GROUP; TERRI L. BEEBE, LLC; AND SIVAN 8, LLC;

THIS IS TO CERTIFY THAT THIS MAP OR PLAT AND THE SURVEY IN WHICH IT IS BASED WERE MADE IN ACCORDANCE WITH THE MINIMUM STANDARD DETAIL REQUIREMENTS FOR ALTA\ACSM LAND TITLE SURVEYS, JOINTLY ESTABLISHED AND ADOPTED BY ALTA AND NSPS IN 2011, AND INCLUDES ITEMS 1, 2, 3, 4, 6A, 8, 9, AND 11A OF TABLE A THEREOF. THE FIELD WORK WAS COMPLETED ON 8-17-12.



ROGER KELLEY, REGISTERED LAND SURVEYOR COLORADO NO. 24667 FOR AND ON BEHALF OF BASELINE LAND SURVEYING, INC.

NOTICE: ACCORDING TO COLORADO LAW YOU MUST COMMENCE ANY LEGAL ACTION BASED UPON ANY DEFECT IN THIS SURVEY WITHIN THREE (3) YEARS AFTER YOU FIRST DISCOVER SUCH DEFECT. IN NO EVENT MAY ANY ACTION BASED UPON ANY DEFECT IN THIS SURVEY BE COMMENCED COMMENCED MORE THAN TEN (10) YEARS FROM THE DATE OF THE CERTIFICATION SHOWN HEREON. C.R.S. 13-80-105(3)(a)

# GENERAL NOTES:

- 1. BASIS OF BEARINGS FOR THIS PARCEL IS N 89°51'56" W BEING THE NORTH LINE
  OF THE SE 1/4 SEC. 12 BEING MONUMENTED BY A 3 1/4" CAP IN RANGE BOX
  STAMPED DWD 1986 FOR THE E 1/4 AND A 3 1/2" CAP STAMPED PLS 16396 CTR 1/4
  S 12 T4S R68W 6TH PM FOR THE CTR 1/4.
- 2. TITLE COMMITMENTS REFERENCED HEREON WERE USED FOR THE LEGAL DESCRIPTIONS AND EASEMENTS OF RECORD.
- 3. UTILITIES WERE LOCATED BY UCS ON THIS PROPERTY, AND ARE SHOWN HEREON.
- 4. THE FIELD WORK ON THIS SURVEY WAS COMPLETED IN AUGUST, 2012.
- 5. UNDERGROUND UTILITY LINES THAT ARE SHOWN HEREON WERE SCALED IN USING ASBUILT DRAWINGS PROVIDED BY THE RESPECTIVE DISTRICTS.
- 6. NO BENCHMARK WAS UTILIZED ON THIS ALTA.
- 7. THIS ZONED C-CCN PARCEL HAS A 5' FRONT, AND NO OTHER LISTED SETBACKS, BUILDING HEIGHT RESTRICTION OF 55' AS SET FORTH IN THE ZONING CODE, ALONG WITH FAR AND PARKING RESTRICTIONS. PLEASE REVIEW.
- 8. SAID DESCRIBED PROPERTY IS LOCATED WITHIN AN AREA HAVING A ZONE DESIGNATION "X" BY THE FEDERAL EMERGENCY MANAGEMENT AGENCY(FEMA), ON FLOOD INSURANCE RATE MAP NUMBER 0800460204G, WITH THE DATE OF IDENTIFICATION OF NOV. 17, 2005, IN DENVER COUNTY, STATE OF COLORADO, WHICH IS THE CURRENT PUBLISHED FLOOD INSURANCE RATE MAP FOR THE COMMUNITY IN WHICH SAID PREMISES ARE SITUATED.
- 9. ALL MEASUREMENTS SHOWN ON THIS SURVEY ARE IN US SURVEY FEET.
- 10. THE COMBINED AREA OF THESE LOTS IS 25,704 SQ. FT. OR 0.590 ACRES, MORE OR LESS.

# TITLE POLICY NOTES:

THIS SURVEY DOES NOT CONSTITUTE A TITLE SEARCH BY BASELINE LAND SURVEYING, INC., (BLSI) TO DETERMINE OWNERSHIP OF THIS TRACT OR TO VERIFY THE DESCRIPTION SHOWN; THE COMPATIBILITY OF THIS DESCRIPTION WITH THAT OF ADJACENT TRACTS; NOR EASEMENTS OF RECORD. FOR ALL INFORMATION REGARDING EASEMENTS, RIGHT—OF—WAY OR TITLE OF RECORD, BLSI., RELIED UPON TITLE NO. F0413196, PREPARED BY FIDELITY NATIONAL TITLE

THE FOLLOWING COMMENTS ARE IN REGARDS TO FIDELITY NATIONAL TITLE COMPANY POLICY NO. FO413196 WITH AN EFFECTIVE DATE OF MAY 22, 2012. THE NUMBERS IN OUR COMMENTS CORRESPOND TO THE NUMBERING SYSTEM USED IN SAID TITLE COMMITMENT.

# SCHEDULE A

ITEM: COMMENT:

5 BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS.

SCHEDULE B SECTION 1

ITEM: COMMENT:

-J BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS

# SCHEDULE B-2

ITEM COMMENTS

VISIBLE EVIDENCE OF RIGHTS OR CLAIMS OF PARTIES IN POSSESSION ARE SHOWN HEREON TO THE BEST OF OUR KNOWLEDGE AND BELIEF.

- 2. VISIBLE EVIDENCE OF EASEMENTS OR CLAIMS OF EASEMENTS ARE SHOWN HEREON TO THE BEST OF OUR KNOWLEDGE AND BELIEF.
- 3. VISIBLE DISCREPANCIES, CONFLICTS IN BOUNDARY LINES, SHORTAGES IN AREA AND ENCROACHMENTS ARE SHOWN TO THE BEST OF OUR KNOWLEDGE AND BELIEF.
- 4-9. BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS.
- O. THE PROPERTIES INCLUDED IN BOOK 1090 PAGE 83 COVER THIS PARCEL; THI ELEVATION RESTRICTION IS 5434' PLUS 40', OR 5474' PER THE DIAGRAM.
- THE PROPERTIES INCLUDED IN REC. NO. R-88-0340235 COVER THIS PARCEL NOTHING TO BE PLOTTED.
- 12-16. BLSI., DID NOT EXAMINE OR ADDRESS THIS ITEM.

# TITLE POLICY NOTES:

THIS SURVEY DOES NOT CONSTITUTE A TITLE SEARCH BY BASELINE LAND SURVEYING, INC., (BLSI) TO DETERMINE OWNERSHIP OF THIS TRACT OR TO VERIFY THE DESCRIPTION SHOWN; THE COMPATIBILITY OF THIS DESCRIPTION WITH THAT OF ADJACENT TRACTS; NOR EASEMENTS OF RECORD. FOR ALL INFORMATION REGARDING EASEMENTS, RIGHT—OF—WAY OR TITLE OF RECORD, BLSI., RELIED UPON TITLE NO. F0413378, PREPARED BY FIDELITY NATIONAL TITLE COMPANY.

THE FOLLOWING COMMENTS ARE IN REGARDS TO FIDELITY NATIONAL TITLE COMPANY POLICY NO. FO413378 WITH AN EFFECTIVE DATE OF MAY 23, 2012. THE NUMBERS IN OUR COMMENTS CORRESPOND TO THE NUMBERING SYSTEM USED IN SAID TITLE COMMITMENT.

# SCHEDULE A

ITEM: COMMENT:

1-5 BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS.

# SCHEDULE B SECTION 1

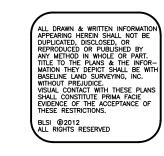
ITEM: COMMENT:

A-J BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS.

# SCHEDULE B-2

# ITEM COMMENTS

- VISIBLE EVIDENCE OF RIGHTS OR CLAIMS OF PARTIES IN POSSESSION ARE SHOWN HEREON TO THE BEST OF OUR KNOWLEDGE AND BELIEF.
- 2. VISIBLE EVIDENCE OF EASEMENTS OR CLAIMS OF EASEMENTS ARE SHOWN HEREON TO THE BEST OF OUR KNOWLEDGE AND BELIEF.
- 3. VISIBLE DISCREPANCIES, CONFLICTS IN BOUNDARY LINES, SHORTAGES IN AREA AND ENCROACHMENTS ARE SHOWN TO THE BEST OF OUR KNOWLEDGE AND BELIEF.
- 4-8. BLSI., DID NOT EXAMINE OR ADDRESS THESE ITEMS.
- THE PROPERTIES INCLUDED IN BOOK 9854 PAGE 231 COVER THIS PARCEL; THE ELEVATION RESTRICTION IS 5434' PLUS 40', OR 5474' PER THE DIAGRAM.
- THE PROPERTIES INCLUDED IN REC. NO. R-88-0340235 COVER THIS PARCEL NOTHING TO BE PLOTTED.
- THIS LEASE AT REC. NO. 9800042381 IS FOR A PORTION OF THE BUILDING, INCLUDING ROOF SPACE FOR AN ANTENNA, IN THE EXISTING BUILDING.



BASELINE LAND SURVEYING, INC.

PROJECT # 10301 10475 Irma Dr., Unit 3, Northglenn Co 80233 (303) 457-3964

2012I-00031 Page 25 of 25 November 6, 2012

# Pending Zone Map Amendment #2012i-00031

