

**BY AUTHORITY**

ORDINANCE NO. \_\_\_\_\_  
SERIES OF 2013

COUNCIL BILL NO. CB13-0127  
COMMITTEE OF REFERENCE:  
HEALTH, SAFETY, EDUCATION & SERVICES

**A BILL**

**For an ordinance amending Division Two of Article VIII of Chapter Two of the Revised Municipal Code concerning the governance structure of offices and programs relating to the basic and educational needs of children and youth living in the City and County of Denver.**

**WHEREAS**, since 1995, the mayor’s office for education and children, has promoted child care initiatives, school readiness, academic success, and positive development for Denver’s children and youth; and

**WHEREAS**, school readiness efforts have been implemented primarily through the administration of federally funded Head Start programs and services providing high quality early childhood education, nutrition, health and social development services for low income children and families in certain areas of the City and County of Denver; and

**WHEREAS**, the city’s head start office has, in particular, sought to support all children, including those of all races and ethnicities with limited English proficiency or special needs, to enter Kindergarten with skills, competencies, and self-esteem to be able to succeed in school; and

**WHEREAS**, academic success efforts have been implemented primarily by promoting after school and out of school programs designed to meet the needs and interests of middle and high school students; and

**WHEREAS**, the mayor’s office of education and children has recently expanded its mission to include ensuring children’s basic needs are met by promoting and administering healthy meals programs throughout the City to boost school readiness and academic success; and

**WHEREAS**, it is in the best interests of the City to now modify the governance structure of the mayor’s office for education and children to streamline city efforts focused on issues related to children, youth, and education, avoid the duplication of services and initiatives, and strengthen the administration of the services and programs provided therein;

**BE IT ENACTED BY THE COUNCIL OF THE CITY AND COUNTY OF DENVER:**

**Section 1.** That Section 2-141 of the D.R.M.C., is hereby amended by adding the language underlined and deleting the language stricken as follows:

1           **Sec. 2-141. - Created.**

2           An agency currently known and to be known as the office of children's affairs ~~mayor's~~  
3 ~~office for education and children~~ is hereby created as an agency under the mayor.

4           **Section 2.** That Section 2-142 of the D.R.M.C., is hereby amended by adding the  
5 language underlined and deleting the language stricken as follows:

6           **Sec. 2-142. - Purpose.**

7           The purpose of the office of children's affairs ~~mayor's office for education and~~  
8 ~~children~~ shall be to serve and advocate for the children and youth of Denver, as a liaison to  
9 the Denver public schools, and to develop and administer policies and initiatives such as,  
10 but not limited to:

- 11           A.     Early childhood care and education and school readiness;
- 12           B.     Literacy and student achievement;
- 13           C.     Out of school programs ~~—before, and after school, and summer~~ programs;
- 14                     and
- 15           D.     Positive youth development and engagement; and
- 16           ~~E.D.~~    Health, safety, and other child and youth services.

17  
18           **Section 3.** That Section 2-143 of the D.R.M.C., is hereby amended by adding the  
19 language underlined and deleting the language stricken as follows:

20           **Sec. 2-143. - Governance of the office of children's affairs ~~mayor's office for~~**  
21 **~~education and children~~ and program components.**

- 22           A.     *Organization.* The city and county of Denver, acting by and through the office of the  
23 mayor, shall be responsible for, and shall have the power, to oversee and govern the  
24 office of children's affairs ~~mayor's office for education and children~~. The office of  
25 children's affairs ~~mayor's office for education and children~~ shall include the following:  
26 the Denver great kids head start office, ~~the commission on youth, the office of child~~  
27 ~~care initiatives~~, and any other offices or administrative components concerning  
28 children, youth, and education that may be established from time to time.
- 29  
30           B.     ~~*Office of child care initiatives.* An office currently known as and to be known as the~~  
31 ~~office of child care initiatives is hereby created under the mayor's office for education~~  
32 ~~and children. The purpose of the office of child care initiatives shall be to increase~~  
33 ~~quality and capacity of child care in Denver, facilitate access of city employees to~~  
34 ~~child care services, promote employer sponsored child care, and advocate for quality~~  
35 ~~child care.~~
- 36           C.     ~~*Commission on youth.* An office currently known as and to be known as the~~  
37 ~~commission on youth is hereby created under the mayor's office for education and~~  
38 ~~children. The purpose of the commission on youth is to develop and administer~~

1 ~~policies and initiatives focused on youth development including but not limited to~~  
2 ~~leadership training, community service, and life skills.~~

3 D. *Head start.* An agency currently known as and to be known as the Denver great kids  
4 head start office is hereby created as an agency under the office of children's affairs  
5 ~~mayor's office for education and children.~~

6  
7 1. *Governance of head start programs.* The city and county of Denver shall,  
8 subject to and contingent upon the receipt and continuing availability of federal  
9 funds, in whole or in part, for the purposes of head start, be responsible for,  
10 and shall have the power, to oversee and govern the administration of the  
11 city's head start programs on behalf of the city and county of Denver in  
12 accordance with 42 U.S.C.A. § 9831 et. seq., (20112005), 45 C.F.R. 1301, et.  
13 seq., and any and all other applicable federal, state, and local laws, rules,  
14 regulations, ordinances, and executive orders, as may be created and  
15 amended from time to time.

16  
17 2. *Head start office staff.* In accordance with career service rules the head start  
18 director shall be selected by the director of the office for children's affairs  
19 ~~mayor's office for education and children~~, and shall be confirmed separately by  
20 the mayor and the Denver head start policy council acting by resolution. The  
21 head start director will manage the Denver head start office and shall employ,  
22 with the approval of the Denver head start policy council, such staff as is  
23 necessary to accomplish the purposes of the head start office ~~including but not~~  
24 ~~limited to the head start fiscal officer, who shall be hired by the head start~~  
25 ~~director in accordance with the policies and procedures of the career service~~  
26 ~~authority by the head start director. The head start fiscal officer shall be~~  
27 ~~selected with the advice of the manager of finance and the auditor.~~ The staff of  
28 the Denver head start office, including the head start director, shall be career  
29 service employees.

30  
31 3. *Powers and duties of the head start office.* The Denver head start office shall  
32 be directly responsible for, and shall have the power to perform all actions  
33 necessary to deliver head start programs in accordance with 42 U.S.C.A. §  
34 9831, et. seq., (20112005), 45 C.F.R. 1301, et. seq., and any and all other  
35 applicable federal, state and local laws, rules, regulations, ordinances and  
36 executive orders, as may be created and amended from time to time. The  
37 Denver great kids head start office will so perform such functions in  
38 accordance with and subject to the Charter and the Revised Municipal Code.

39  
40 The duties of the Denver great kids head start office shall include:

41  
42 a. Complying with the requirements of all applicable federal, state, and  
43 local laws concerning the operation of head start programs and grant  
44 administration;

- b. Performing any other tasks which may be required by law;
- c. Developing and, upon approval of the Denver great kids head start policy council, implementing policies and procedures to provide a formal structure of policy groups to share governance of head start programs;
- d. Developing and, upon approval of the Denver great kids head start policy council, implementing program planning procedures, communications systems, record-keeping systems, reporting systems, self-assessment systems, and program monitoring procedures;
- e. Establishing a senior management team comprised of the Denver great kids head start director, the executive directors of each and every delegate agency under the Denver great kids head start program, the great kids head start program directors employed by each delegate agency, and the director of the office of children's affairs ~~mayor's office for education and children~~. The senior management team will meet regularly and will provide status reports to the Denver head start director concerning compliance with federal head start program performance standards in the operation of head start programs and other applicable federal, state or local requirements. The head start director shall make regular reports to the Denver head start policy council and to the mayor, city council, auditor and career service authority; and
- f. Performing other duties related to young children and families as assigned.

4. *The policy council.* The city head start policy council shall be structured as follows:

- a. *Membership.* The membership of the Denver great kids head start policy council shall consist of at least twenty-one (21) members. The members of the Denver great kids head start policy council shall consist of the following two types of representatives: parents of children currently enrolled in Denver head start programs and community representatives.
- b. *Parents.* At least twelve (12) members of the Denver great kids head start policy council shall be parents of currently enrolled children. Parents of currently enrolled children shall elect all parent members of the Denver great kids head start policy council.
- c. *Community representatives.* Nine (9) members of the Denver great kids head start policy council shall be community representatives and shall be selected from the following categories:

1. A person who shall be an experienced licensed pediatrician or a person who shall have experience as a professional health care provider;
2. A certified public accountant;
3. An attorney;
4. An individual who shall be experienced in early childhood education;
5. An individual who shall be experienced in foundations or other charitable award organizations;
6. An individual who shall be experienced with the operation of nonprofit organizations;
7. A person who shall be experienced in business;
8. A parent of a child formerly enrolled in Denver's head start programs;
9. A person who shall be experienced in finance and/or the management of money; and
10. A person who shall be experienced in conducting fundraising for nonprofit purposes.

d. *Nomination and election of community representatives.* The community representative members of the Denver great kids head start policy council shall be seated as follows:

1. Five (5) community representatives of the Denver great kids head start policy council shall be nominated by the mayor and referred to the Denver head start policy council for election; and
2. Four (4) community representatives of the Denver great kids head start policy council shall be nominated by the city council by resolution and referred to the Denver head start policy council for election.

e. *Adjustments to membership.* Each of the delegate agencies retained by the city by contract to provide head start services shall designate two (2) parents of children currently enrolled in head start programs administered by the designating delegate agency. In the event that the city increases or decreases the number of delegate agencies retained by the city by contract to provide head start services, the total number of seats on the policy council to be filled by parents shall be adjusted upward or downward accordingly. At least fifty-one (51) percent of the members of the Denver great kids head start policy council shall be parents of children currently enrolled in head start programs administered by the city and county of Denver. In the event that any proposed change in membership to the Denver great kids head start

1 policy council may cause the number of parent members to be less  
2 than fifty-one (51) percent of the total number of persons seated to  
3 serve on the policy council, then the director of the Denver great kids  
4 head start office shall recommend to the Denver great kids head start  
5 policy council and the policy council shall adopt a procedure to ensure  
6 that the membership remains at least fifty-one (51) percent parents of  
7 children currently enrolled in head start programs administered by the  
8 city and county of Denver.

- 9  
10 f. *Terms/removal and vacancies.* The terms of the community  
11 representatives first appointed after the effective date hereof shall be as  
12 follows: One (1) member appointed by the mayor and one (1) member  
13 appointed by the city council shall serve annually for up to three (3) one  
14 (1) year terms; Two (2) members appointed by the mayor and two (2)  
15 members appointed by the city council shall serve annually for up to  
16 two (2) one (1) year terms; and Two (2) members appointed by the  
17 mayor and one (1) member appointed by the city council shall serve a  
18 term of one (1) year. After these transitional terms have been served,  
19 the terms of all members of the Denver great kids head start policy  
20 council shall be as designated by applicable federal law.  
21 Upon notice from the policy council of a vacancy in the membership of  
22 the policy council, the director shall notify the appropriate appointing  
23 authority of such vacancy. The appropriate appointing authority shall  
24 then designate a new member to serve on the policy council to  
25 complete the term of office of the departing member.

26  
27 **Section 4.** That Section 2-144 of the D.R.M.C., is hereby amended by adding the language  
28 underlined and deleting the language stricken as follows:

29 **Sec. 2-144. – Office of children’s affairs ~~Mayor’s office for education and children~~**  
30 **~~director and other employees.~~**

31 The position of the director of the office of children’s affairs ~~mayor’s office for~~  
32 ~~education and children~~ is hereby established to manage the office of children’s affairs ~~the~~  
33 ~~mayor’s office for education and children~~. The director of the office of children’s affairs  
34 ~~mayor’s office for education and children~~ shall be appointed by the mayor and shall serve at  
35 the pleasure of the mayor. The director of the office of children’s affairs ~~mayor’s office for~~  
36 ~~education and children~~ shall have the power to employ, within budget appropriations and in  
37 accordance with the Charter, the Revised Municipal Code, and any other applicable laws  
38 including but not limited to executive orders and rules and regulations of the city, any and all  
39 employees and staff, ~~except for the Denver head start director~~, for the proper execution of  
40 the duties and responsibilities of the office of children’s affairs ~~mayor’s office for education~~  
41 ~~and children~~. The Denver great kids head start director shall be confirmed ~~selected~~ by the  
42 mayor and ~~confirmed by resolution of~~ by the Denver great kids head start policy council.

1 acting by resolution, all in accordance with section 2-143D.2. of the Revised Municipal  
2 Code. The director of the office of children's affairs ~~mayor's office for education and children~~  
3 shall instruct, direct and supervise any and all persons, including, but not limited to, the  
4 Denver great kids head start director, employed at or authorized to act on behalf of the  
5 office of children's affairs ~~mayor's office for education and children~~ or any program  
6 components thereof. The director of the office of children's affairs ~~mayor's office for~~  
7 ~~education and children~~ is authorized and empowered to take any actions, not take any  
8 actions, and delegate duties for the proper execution of the duties and responsibilities of the  
9 office of children's affairs ~~mayor's office for education and children~~.

10 **Section 5.** That Section 2-145 of the D.R.M.C., is hereby amended by adding the language  
11 underlined and deleting the language stricken as follows:

12 **Sec. 2-145. - Advisory groups.**

- 13 A. ~~Mayor's early childhood education commission.~~ An advisory commission to be known  
14 as the ~~mayor's early childhood education commission~~ is hereby created.
- 15 1. ~~Purpose and duties of the mayor's early childhood education commission.~~ The  
16 ~~mayor's early childhood education commission~~ shall advise the director of the  
17 office of child care initiatives on matters, excluding matters pertaining to the  
18 Denver head start program, concerning early childhood education (children  
19 0—8 years old) and child care for city employees and the residents of Denver.
- 20 2. ~~Membership.~~ The ~~mayor's early childhood education commission~~ shall consist  
21 of fifteen (15) members appointed by the mayor and confirmed by ordinance.  
22 Categories of membership shall include, but not be limited to, an individual  
23 who serves on the board of education of the Denver public schools; parents  
24 who are consumers of child care or early childhood education programs; an  
25 individual representing child care provider organizations; an individual  
26 representing child care development professionals; an individual representing  
27 city agencies with interests in child care; and a member of the city council. The  
28 mayor shall select the chairperson of the commission. The commission  
29 members shall elect the first vice-chair person from its members who shall  
30 serve in such capacity for one (1) year until his or her successor has been duly  
31 elected. In case of a vacancy in the office of vice chairperson, the mayor's  
32 early childhood education commission shall within thirty (30) days from the  
33 date of such vacancy elect a successor, who shall serve the unexpired  
34 balance of the predecessor's term. The members of the mayor's early  
35 childhood education commission shall serve at the pleasure of the mayor.
- 36 3. ~~No compensation.~~ All members of the ~~mayor's early childhood education~~  
37 ~~commission~~ shall serve without compensation, except that members may be  
38 reimbursed for reasonable expenses incurred in performance of their duties  
39 pursuant to the rules and regulations of the city for such reimbursement and  
40 as approved by the director of the office of child care initiatives.
- 41 4. ~~Terms.~~ The terms of the members first appointed to the ~~mayor's early~~  
42 ~~childhood education commission~~ shall be staggered as follows: Five (5)

1 ~~appointments shall be appointed to serve for one (1) year; five (5) members~~  
2 ~~shall be appointed to serve for two (2) years, and the remaining five (5)~~  
3 ~~members shall be appointed to serve for three (3) years. After the initial~~  
4 ~~appointment terms have been served, members of the mayor's early childhood~~  
5 ~~education commission shall be appointed to serve for three (3) years.~~

6 ~~5. *Vacancies.* Any vacancy, whether by removal, death or resignation, occurring~~  
7 ~~during the term of any member shall be filled within ninety (90) days from the~~  
8 ~~date that a seat becomes vacant. In the event of the death, removal or~~  
9 ~~resignation of a member of the mayor's early childhood education commission,~~  
10 ~~the succeeding appointment shall serve the unexpired portion of the term.~~

11  
12 B. Mayor's Youth commission. An advisory commission to be known as the mayor's  
13 youth commission is hereby created.

14  
15 1. *Purpose of the mayor's youth commission.* The purpose of the mayor's youth  
16 commission shall be to:

17  
18 a. Provide a youth leadership opportunity to Denver's youth; Advise the  
19 director of the mayor's office for education and children on special  
20 problems pertaining to youth (ages 9—18) living in the city and county  
21 of Denver excluding, however, matters pertaining the Denver head start  
22 program, early childhood education (children 0—8 years old) and child  
23 care for city employees and the residents of Denver;

24  
25 b. Advise the director of the office of children's affairs on special problems  
26 pertaining to youth (ages 12—18) living in the city and county of Denver  
27 excluding, however, matters pertaining to the Denver head start  
28 program, early childhood education and elementary school children  
29 (ages 0—11 years old) and child care for city employees and the  
30 residents of Denver;

31  
32 ~~c.b.~~ Recommend necessary procedures, programs, legislation, or  
33 administrative action and to promote and ensure equal rights and  
34 opportunity for the youth of the city; and

35  
36 ~~d.e.~~ Annually recommend goals and objectives of the commission on youth.  
37 Identify yearly goals and develop actions plans around the goals that  
38 positively impact Denver youth and provide assistance as requested by  
39 the director.

40  
41 2. *Membership.* The mayor's youth commission shall consist of twenty-one (21)  
42 members. All members of the mayor's youth commission shall be appointed  
43 by and shall serve at the pleasure of the mayor. The membership of the  
44 mayor's youth commission shall reflect the ethnic, racial, and geographic



1 constitution of the population of the city. ~~The members serving on the existing~~  
2 ~~advisory commission on youth under the agency for human rights and~~  
3 ~~community relations shall continue to serve their designated terms on the~~  
4 ~~youth commission under the mayor's office for education and children. The~~  
5 ~~advisory~~ mayor's youth commission shall include:

- 6
- 7 a. Eleven (11) members between the ages of fourteen (14) and eighteen  
8 (18) who reside in Denver at the time of appointment;
- 9
- 10 b. Five (5) members who, at the time of appointment, are employees of  
11 city agencies which serve serving or support youth; and
- 12
- 13 c. Five (5) members who, at the time of appointment, represent  
14 community private agencies which serve or support serving youth.
- 15

16 3. *No compensation.* The members of the mayor's youth commission shall serve  
17 without compensation, except that members may be reimbursed for  
18 reasonable expenses incurred in performance of their duties pursuant to the  
19 rules and regulations of the city for such reimbursement and as approved by  
20 the director of the office of children's affairs~~mayor's office for education and~~  
21 ~~children.~~

22 4. *Terms.* The terms of the members of the mayor's youth commission shall be  
23 three (3) years; the terms shall be staggered so that one-third (1/3) of the  
24 members shall be appointed each year; provided that, in the event that the  
25 number of members of the mayor's youth commission is increased by  
26 ordinance, all of such newly authorized members shall be appointed within  
27 ninety (90) days following passage of such ordinance. In the event of the  
28 death or resignation of any member, his or her successor shall be appointed in  
29 the manner provided for original appointment, to serve for the unexpired  
30 portion of the term for which such member has been appointed. The mayor's  
31 youth commission members shall elect two individuals to serve as co-  
32 chairpersons of the youth commission each of whom shall serve for a period of  
33 one (1) year. No youth commission member elected co-chairperson shall  
34 serve more than two (2) consecutive terms as co-chairperson.

35

36 C. *Meetings.*

37

38 1. The mayor's ~~early childhood education commission and the youth commission~~  
39 shall ~~each~~ establish a schedule of regular meetings, which shall occur, at a  
40 minimum, on a quarterly basis.

41

42 2. Additional meetings shall be called as needed by the chairperson of the  
43 mayor's ~~early childhood education commission or the youth commission as~~  
44 ~~appropriate.~~

1 **Section 6.** That Section 2-32 of the D.R.M.C., is hereby amended by adding the language  
2 underlined and deleting the language stricken as follows:

3 **Sec. 2-32. - Definitions.**

4 For the purpose of this article, the following words and phrases shall have the  
5 meanings ascribed to them:

6 (1) *Meeting.* Any assemblage of a quorum of any public body whose central  
7 purpose is the discussion of public business or the adoption of any proposed  
8 policy, position, resolution, rule, regulation, standard, ordinance, or other  
9 official action or enactment. The term "quorum" shall mean that portion of a  
10 public body defined by its by-laws or rules as the minimum number of its  
11 members who must be present at a meeting for business to be transacted  
12 legally.

- 13
- 14 (2) *Public body:*
- 15 a. City council and committees thereof;
  - 16 b. Advisory commission on aging;
  - 17 c. Mayor's Advisory ~~Advisory~~ commission on youth;
  - 18 d. Advisory commission on people with disabilities;
  - 19 e. Library commission;
  - 20 f. Board of environmental health;
  - 21 g. Board of human services;
  - 22 h. Board of water commissioners;
  - 23 i. Parks and recreation advisory board;
  - 24 j. Board of county commissioners;
  - 25 k. Board of equalization;
  - 26 l. Board of adjustment-zoning;
  - 27 m. Mayor's advisory council (community development);
  - 28 n. Landmark preservation commission;
  - 29 o. Denver planning board;
  - 30 p. Civil service commission;
  - 31 q. Career service board;
  - 32 r. Board of trustees, firemen's pension fund;
  - 33 s. Police pension and relief board;
  - 34 t. Retirement board;
  - 35 u. Commission on art, culture and film;
  - 36 v. Building code revision committee;
  - 37 w. ~~Child care advisory committee~~ Reserved;
  - 38 x. Community corrections board;
  - 39 y. Board of plan enforcement review and variation;
  - 40 z. Board of appeals of the building inspection division;
  - 41 aa. Reserved;
  - 42 bb. Development review committee;

- 1 cc. Health insurance committee;
- 2 dd. City-school coordinating committee;
- 3 ee. Economic development advisory committee;
- 4 ff. Denver cable television board;
- 5 gg. Employee deferred compensation committee;
- 6 hh. Employee suggestion board;
- 7 ii. Employee voluntary salary redirection committee;
- 8 jj. Reserved;
- 9 kk. Reserved;
- 10 ll. Commission on mental health;
- 11 mm. Reserved;
- 12 nn. Neighborhood improvement and facilities commission;
- 13 oo. Private industry council;
- 14 pp. Rehabilitation advisory panel (Chapter 31 committee);
- 15 qq. Board of standards;
- 16 rr. Urban homesteading program committee;
- 17 ss. Denver women's commission;
- 18 tt. Reserved;
- 19 uu. Stapleton redevelopment advisory committee;
- 20 vv. Gay and lesbian advisory task force;
- 21 ww. Hispanic advisory task force;
- 22 xx. Black advisory task force;
- 23 yy. American Indian advisory task force;
- 24 zz. Asian advisory task force;
- 25 aaa. Denver employee medical health care insurance program committee;
- 26 bbb. Citizen oversight board;
- 27 ccc. ACCESO-Spanish language voter advisory board.

28  
 29 (3) *Public business.* Any matter relating to governing or the government of the city  
 30 or of the public business regulated by the respective public bodies.

31 COMMITTEE CONSENT APPROVAL DATE: February 28, 2013 by Consent  
 32 MAYOR-COUNCIL DATE: March 5, 2013  
 33 PASSED BY THE COUNCIL: \_\_\_\_\_, 2013  
 34 \_\_\_\_\_ - PRESIDENT  
 35 APPROVED: \_\_\_\_\_ - MAYOR \_\_\_\_\_, 2013  
 36 ATTEST: \_\_\_\_\_ - CLERK AND RECORDER,  
 37 EX-OFFICIO CLERK OF THE  
 38 CITY AND COUNTY OF DENVER  
 39 NOTICE PUBLISHED IN THE DAILY JOURNAL: \_\_\_\_\_, 2013; \_\_\_\_\_, 2013  
 40 PREPARED BY: Victoria J. Ortega - ASSISTANT CITY ATTORNEY – March 7, 2013

1 Pursuant to section 13-12, D.R.M.C., this proposed ordinance has been reviewed by the office of  
2 the City Attorney. We find no irregularity as to form, and have no legal objection to the proposed  
3 ordinance. The proposed ordinance is not submitted to the City Council for approval pursuant to  
4 §3.2.6 of the Charter.

5 Douglas J. Friednash, City Attorney for the City and County of Denver

6 BY: \_\_\_\_\_, \_\_\_\_\_ City Attorney

7 DATE: \_\_\_\_\_