

1 **BY AUTHORITY**

2 ORDINANCE NO. _____
3 SERIES OF 2018

COUNCIL BILL NO. CB18-xxxx
COMMITTEE OF REFERENCE:

4 Safety, Housing, Education & Homelessness

5 **A BILL**

6 **For an ordinance amending Division 11, Article VIII of Chapter 2 of the Revised**
7 **Municipal Code of the City and County of Denver to update procedures and**
8 **transfer governance of the Crime Prevention and Control Commission from the**
9 **Department of Human Services to the Department of Public Health and**
10 **Environment.**

11 **BE IT ENACTED BY THE COUNCIL OF THE CITY AND COUNTY OF DENVER:**

12 **Section 1.** That Division 11, Article VIII of Chapter 2 of the Denver Revised Municipal Code
13 shall be amended by deleting the language stricken and adding the language underlined, to read as
14 follows:

15 **Sec. 2-255.48. - Legislative intent.**

16 The city council hereby declares that neighborhood safety, crime prevention, and control
17 are major goals for the City and County of Denver. The legislative intent of this division is to
18 implement an evidence-based, accountable, and efficient public safety strategy to reduce crime,
19 ~~and~~ including juvenile delinquency and to increase neighborhood safety. To that end, the council
20 establishes a ~~crime prevention and control commission~~ Crime Prevention and Control
21 Commission which shall have the following purposes:

- 22 (1) To reduce crime, partly by reducing criminal recidivism;
23 (2) To facilitate coordination among justice system agencies;
24 (3) To support the development of a data-driven criminal justice system that offers a
25 range of evidence-based sanctions and programs;
26 (4) To facilitate the development of information technology and data necessary for
27 effective criminal justice policy development, jail population management, and
28 evaluation of sanctions and programs to hold offenders accountable; and
29 (5) To facilitate efficient use of jail space by encouraging alternatives, where
30 appropriate; and
31 ~~(6) To recommend expenditures from the crime prevention and control fund for which~~
32 ~~an appropriation of \$1.2 million is intended to be made in fiscal year 2006,~~
33 ~~increasing to at least \$3.5 million per annum by fiscal year 2009.~~

1 **Sec. 2-255.49. - Commission created.**

2 There is hereby created a ~~crime prevention and control commission~~ Crime Prevention and
3 Control Commission, hereinafter referred to as Commission. The members of the ~~commission~~
4 Commission should reflect the diversity of Denver, including the ethnic, racial, and geographic
5 constitution of the population as well as the diverse professional backgrounds, experience, and
6 expertise of the citizens of Denver. The ~~commission~~ Commission shall consist of thirty-one (31)
7 members as follows:

8 (a) The following ~~twelve~~ thirteen (12~~3~~) officers or the officer's designated
9 representative:

- 10 (1) The mayor.
- 11 (2) The ~~manager of human services~~ executive director of public safety.
- 12 (3) The chief of police.
- 13 (4) The ~~undersheriff~~.
- 14 (5) The presiding judge of the county court.
- 15 (6) The city attorney.
- 16 (7) The Denver director of community corrections.
- 17 (8) The ~~director of the office of drug strategy~~ executive director of public health
18 and environment.
- 19 (9) The ~~Director~~ director of the division of adult parole and community
20 ~~correction for the state department of corrections~~.
- 21 (10) The ~~Chief~~ chief probation officer, Denver adult district court probation
22 department.
- 23 (11) ~~Probation services administrator for~~ The chief probation officer, Denver
24 county court probation.
- 25 (12) The office head, Denver's ~~Representative of the office of the Colorado state~~
26 ~~public defender's office~~.
- 27 (13) The Denver district attorney.

28 (b) The following fifteen (15) members to be appointed by the mayor and confirmed by
29 the city council:

- 1 (1) An attorney in private practice from the defense bar.
 - 2 (2) A provider of services for offenders with demonstrated expertise in
 - 3 evidence-based criminal justice policy and practices.
 - 4 (3) A representative of Denver ~~public schools~~ Public Schools' leadership team.
 - 5 ~~(4) A liaison to the state juvenile services and planning committee.~~
 - 6 (4) A representative of the juvenile justice system at the city/county level. Two
 - 7 representatives of the juvenile justice system.
 - 8 (5) An academic knowledgeable in evidence-based criminal justice policy and
 - 9 practices.
 - 10 (6) A representative of the ~~mental~~ behavioral health service system.
 - 11 (7) A representative of homeless service providers.
 - 12 (8) ~~Three~~ Up to three victim advocates or victim representatives from
 - 13 geographically diverse areas of Denver.
 - 14 (9) A member of the Denver state legislative delegation.
 - 15 (10) Up to three representatives of the Denver community.
 - 16 (11) A previous justice-involved community representative.
- 17 (c) Up to three (3) members of the city council, to be appointed by the president of the
- 18 city council.
- 19 ~~(d) The district attorney of the second judicial district or his or her designated~~
- 20 ~~representative may, at the district attorney's discretion, serve as an ex officio non-~~
- 21 ~~voting member of the commission.~~

22 **Sec. 2-255.50. - Term of commissioners.**

- 23 (a) The appointed members of the ~~crime prevention and control commission~~
- 24 Commission shall serve for a period of three (3) years to be staggered by
- 25 appointing one third of the initial non-designated membership for three-year terms,
- 26 another third for two years, and the remaining third for one year. Initial terms shall
- 27 be set by the appointing authority.
- 28 (b) Commissioners may be reappointed for successive terms.
- 29

1 **Sec. 2-255.51. - Vacancies.**

2 Any vacancy which occurs on the ~~crime prevention and control commission~~ Commission
3 shall be filled in accordance with the provisions of section 2-255.49 and the new member so
4 appointed to the ~~commission~~ Commission shall serve the un-expired term.

5 **Sec. 2-255.52. - Compensation**

6 The members shall serve without compensation; provided, however, that members of the
7 Commission may be reimbursed for reasonable expenses incurred in performance of their duties
8 pursuant to the rules and regulations of the city for such reimbursement.

9 **~~Sec. 2-255.53. - Officers.~~**

10 ~~The crime prevention and control commission shall elect from its membership, a~~
11 ~~chairperson and such other officers as it may designate who shall serve for such term or terms~~
12 ~~as the commission shall specify and who may serve successive terms upon reelection by the~~
13 ~~commission. The chair shall serve a one (1) year term with a limit of two (2) successive terms.~~

14 **Sec. 2-255.543. - Meetings.**

15 (a) The schedule of regular meetings of the ~~crime prevention and control commission~~
16 Commission shall be established by a majority of the membership, but the
17 commission must meet at least six (6) times annually.

18 (b) Additional meetings shall be called as needed by the chair of the ~~commission~~
19 Commission.

20 **Sec. 2-255.554. - Powers and duties.**

21 The purpose of the ~~crime prevention and control commission~~ Commission shall be to
22 formulate and make recommendations to other agencies as provided in this section. Any such
23 recommendation may be made either to criminal justice departments and agencies of the city
24 itself, or to independent criminal justice agencies operating in the second judicial district pursuant
25 to the authority of the state constitution or state laws; provided however, nothing in this division
26 shall be construed to affect in any way the authority of any state officer or agency to exercise
27 the powers and duties vested in such officer or agency by state law. The powers and duties of
28 the ~~crime prevention and control commission~~ Commission shall be as follows:

- 1 (a) To conduct analysis and strategic planning related to management of Denver's
2 criminal justice system, to promote accountability by criminal justice departments
3 and agencies, and to develop performance measures and standards by which to
4 evaluate the performance of the commission itself;
- 5 (b) To facilitate development of a coordinated criminal justice system sanctioning
6 philosophy and policies, and monitor implementation of the philosophy and policies
7 by the departments and agencies responsible for administering the criminal justice
8 system in the City and County of Denver;
- 9 (c) To the extent permitted by state law, to collect and analyze data on the incidence
10 and nature of crime in Denver and assess the impact of criminal activities and
11 juvenile delinquency upon the residents of Denver; including the extent to which
12 addressing behavioral health needs may affect those who become involved in the
13 justice system before, during and after systems' involvement;
- 14 (d) To establish a process by which to recommend funding support for programs
15 which includes monitoring the expenditures and available budget for the
16 Commission;
- 17 ~~(d) Make recommendations to the mayor, the city council and other departments and~~
18 ~~agencies regarding the distribution, expenditure, and management of any and all~~
19 ~~monies appropriated from the Denver crime prevention and control fund, to~~
20 ~~support criminal justice planning activities and use of evidence-based programs~~
21 ~~and services to improve public safety;~~
- 22 (e) To undertake, on a continuing basis, an evaluation of the capacity and operations
23 of the criminal justice system by completing regular system mapping, analyzing
24 offender flow and "bed" usage, establishing projections to manage future space
25 needs and recommending policy to utilize scarce jail beds for the most serious
26 offenders and facilitating the development of a range of evidence-based sanctions
27 and programs that will reduce recidivism;
- 28 ~~(f) To stimulate community interest and involvement in appropriately addressing~~
29 ~~criminal justice and public safety problems;~~
- 30 (gf) To report annually by ~~October~~ July15 to the mayor and city council recommending
31 changes in policies and programs to reduce victimization, to promote data-guided

1 management, to help guide budgeting and administration, to diminish criminal
2 recidivism and to improve overall public safety. The annual report shall include a
3 detailed plan of recommended expenditures from the Denver crime prevention and
4 control fund for the following fiscal year. The report shall also include information
5 about the jail population by characteristics, length of stay, and offense, trends in
6 the jail population, comparative jail population and crime data, and other
7 appropriate measurements of how the criminal justice system is functioning;

8 ~~(h) To establish task forces or subcommittees to study in detail key aspects of policies
9 and programs within the scope of the criminal justice system;~~

10 (ig) To seek federal grants and private sources of funding for innovative criminal
11 justice projects and programs;

12 (jh) To promote cooperation, collaboration and shared responsibility among justice
13 system departments and agencies including but not limited to: programming, grant
14 writing, appropriations and budgeting and use of offender assessment systems to
15 guide the imposition or modification of sanctions;

16 (ki) To seek public input regarding commission activities and citywide needs, ~~including~~
17 ~~at least one open public hearing meeting per year;~~ all meetings are open to the
18 public.

19 (l) To consider the impact on residential neighborhoods related to the release of
20 offenders into the community when formulating or recommending any alternatives
21 to incarceration, including but not limited to the expansion and concentration of
22 community corrections facilities; ~~and~~

23 (m) To foster innovation and alternatives in the criminal justice system and to provide
24 initial funding opportunities for projects that advance these ideals; and

25 (n) To perform ongoing system data collection, to the extent permitted by state law
26 including, but not limited to:

27 (1) Researching the jail population, how it has changed, and the measures
28 needed for each individual to reduce repeat offense;

29 (2) Mapping the criminal justice system to identify decision points and timelines
30 for processing compared to appropriate performance standards; and

1 (3) Conducting an inventory of existing programs, whether programs address
2 factors that research shows reduce offender recidivism, and the extent to
3 which they follow evidenced-based practices.

4 (~~no~~) As appropriate, the ~~crime prevention and control commission~~ Commission will
5 work with judicial officers in an advisory capacity.

6 **Sec. 2-255.565. - Procedures.**

7 The commission is authorized to adopt bylaws and internal guidelines governing its
8 operations and to promulgate rules and regulations as necessary to achieve the purposes of this
9 division.

10 **Sec. 2-255.56. – Crime Prevention and Control Fund created.**

11 There is hereby created a Crime Prevention and Control fund, hereinafter Fund, for the
12 purpose of implementing recommendations from the Commission, receiving revenue and making
13 transactions per said recommendations.

14 (a) The Commission shall make recommendations to the expending authority regarding
15 the appropriation, distribution, expenditure, and management of all monies
16 appropriated from the Fund, to support criminal justice planning activities and use of
17 evidence-based programs and services to improve public safety.

18 **Sec. 2-255.57. - Staffing and administrative support.**

19 Staffing and other administrative support for the ~~crime prevention and control commission~~
20 Commission shall be provided by the ~~department of human services~~ Department of Public Health
21 and Environment. ~~The manager of human services shall appoint an executive director for the~~
22 ~~commission, after consultation with the commission. The executive director shall not be removed~~
23 ~~unless and until the manager consults with the commission regarding the removal.~~

24 **Sec. 2-255.58. - Relation to city departments, agencies and expending authorities.**

25 (a) Departments and agencies of the city responsible for administering the criminal
26 justice system and related services shall cooperate with the ~~crime prevention and~~
27 ~~control commission~~ Commission to support the purpose of this division.

1 (b) No expending authority shall make any expenditure from the ~~crime prevention and~~
2 ~~control fund~~ Fund unless and until the ~~commission~~ Commission is consulted on
3 the expenditure and afforded an opportunity to review the proposed expenditure
4 and make a recommendation to the expending authority prior to the disbursement
5 of any monies in the fund. ~~Any expenditure that is consistent with the~~
6 ~~commission's annual plan for expenditures from the fund, as required by section 2-~~
7 ~~255.55, shall be deemed to have received the recommendation of the commission~~
8 ~~without the necessity for further review by the commission.~~ However, the
9 expending authority of the Commission is authorized to approve payments of up to
10 \$10,000 for expenditures that are consistent with the Commission's annual plan for
11 expenditures from the Fund, as required by section 2-255.554, without prior
12 consultation with the Commission. Such expenditures shall be reported to the
13 Commission at the following meeting.
14

15 COMMITTEE APPROVAL DATE: _____, 2018

16 MAYOR-COUNCIL DATE: _____, 2018

17 PASSED BY THE COUNCIL: _____

18 _____ - PRESIDENT

19 APPROVED: _____ - MAYOR _____

20 ATTEST: _____ - CLERK AND RECORDER,
21 EX-OFFICIO CLERK OF THE
22 CITY AND COUNTY OF DENVER

23 NOTICE PUBLISHED IN THE DAILY JOURNAL: _____;

24 PREPARED BY: Nicole D. Shoemaker, Assistant City Attorney DATE: _____, 2018

25 Pursuant to section 13-12, D.R.M.C., this proposed ordinance has been reviewed by the office of the
26 City Attorney. We find no irregularity as to form, and have no legal objection to the proposed
27 ordinance. The proposed ordinance is not submitted to the City Council for approval pursuant to §
28 3.2.6 of the Charter.

29
30 Kristin M. Bronson, Denver City Attorney

31
32 BY: _____, Assistant City Attorney DATE: _____

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