



DEPARTMENT OF LAW

Anshul Bagga  
Legislative Counsel

Jonathan Griffin  
Deputy Legislative Counsel

1437 Bannock Street  
Room 353  
Denver, Colorado 80202

Phone: 720-865-8600  
FAX: 720-865-8796

**To: Denver City Council**

**From: Anshul Bagga, Asst. City Attorney**

**RE: Legal Assessment of Proposed City Council Redistricting Map G and Ordinance**

**Date: March 15, 2022**

City Council Resolution No. 21-1059, which established standards and procedures for Council's 2022 redistricting process, included the following requirement:

“The Redistricting Committee will submit its proposed redistricting plan to the City Attorney’s Office for review and legal assessment prior to submission to the Council. The City Attorney’s Office legal assessment will become part of the record of the redistricting process.”

Two maps, Map D and Map E, were advanced by the committee. Two maps, Map A and Map G, were filed directly for full Council consideration. While not required, this memorandum and analysis is submitted on behalf of the Denver City Attorney’s Office.

We have reviewed the proposed ordinance and map, as reflected in Council Bill 22-0328. Our assessment is that the proposed ordinance and map is fully compliant with all applicable legal standards. In particular:

- The proposed ordinance and map complies with: (A) the requirement of section 3.1.2 of the Charter that districts “shall be divided as equally as practical so that they contain equal population;” (B) the guarantee of Equal Protection of the laws under the state and federal constitutions, commonly referred to as the principle of “one person, one vote;” and (C) the standard for maximum population deviation set forth in Council Resolution 21-1059 (“The sum of the percentage by which the population of the largest district exceeds the norm and the smallest district falls short of the norm will not exceed ten percent.”)
- The proposed ordinance and map complies with the requirement of section 3.1.2 of the Charter that all districts “shall contain contiguous territory.”
- The proposed ordinance and map complies with the requirement of section 3.1.2 of the Charter that all districts “shall be as compact as can be.”

- The proposed ordinance and map complies with the requirement of section 3.1.2 of the Charter requiring all council districts to be comprised of whole election precincts.
- The proposed ordinance and map does not violate the Voting Rights Act of 1965 as amended, 52 U.S.C. § 10301, Section 2, or any other state or federal law prohibiting discrimination on the basis of race and ethnicity. In particular, the proposed ordinance and map does not provide any basis for a “vote dilution” claim under the VRA, given the manner in which Section 2 of the VRA has been interpreted and applied by the United States Supreme Court and other courts.