Private Activity Bond (PAB) Inducement: 4340 South Monaco Apartments

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Council Action: Approve RR24-1446

Resolution request approving and evidencing the intention of the City and County of Denver, Colorado to issue an amount not to exceed \$29,000,000 of Multifamily Housing Revenue Bonds for the multi-family, affordable housing project located at 4340 South Monaco Street to support the acquisition, construction, and equipping of an affordable housing project.



4340 South Monaco Project

- Adaptive reuse, office building conversion project in Denver Tech Center
- To be developed by Shea Properties
- 124,000 square feet building with 143 affordable housing units
- The proposed underlying Area Median Income (AMI) limits will be set to 30% (16 units), 60% (80 units), and 70% (47 units)
- The proposed project includes 23 studio apartments, 89 one-bedrooms, 25 two-bedrooms, 3 three-bedrooms, and 3 four-bedrooms









PAB Overview

- PABs are tax-exempt bonds issued by or on behalf of the city
- City uses PABs to borrow at tax-exempt rates for entities
- City does not pledge its credit for these bonds.
- PABs allow entities to access Low-Income Housing Tax Credits (LIHTC)
- The IRS allows a limited amount of tax-exempt PABs to be issued based on state population
- PABs are not voter-approved bonds pledging the city's full faith and credit



PAB Financing

- PAB is a tax-exempt borrowing tool for a privately-owned project which meets a qualified public purpose – in this case long-term affordable rental housing.
 - Interest paid on the bonds is exempt from federal taxation, thus lowering the interest rate and costs for the project.
 - If a multi-family project is awarded 4% LIHTCs, the IRS requires at least 50% of the project costs to be financed with PABs.
 - The amount of PABs that can be issued in a state is limited under federal law based on the state's population; the issuer must therefor allocate a portion of the limited PAB capacity to the financing.



Council Role

- PAB issuance typically requires two legislative actions:
 - 1. Inducement Resolution: reserves the PAB capacity for the project
 - 2. Bond Ordinance: approves the bonds and related financing documents



Council Role (continued)

- Inducement resolution officially reserves \$29,000,000 of PAB capacity specifically for 4340 S Monaco project
- Requires the project to come back to City Council to issue the bonds and approve all necessary financing documents
- After passage, the Inducement Resolution sets a date of reference for IRS regulations
 - Costs incurred 60 days prior to the Inducement Resolution become eligible bond expenses



Anticipated Timeline

- Inducement resolution:
 - October 22, 2024 Finance & Governance Committee
 - October 29, 2024 Mayor-Council
 - November 4, 2024 City Council
- 01-02 2025:
 - Come back to City Council for bond ordinance approval and committee presentation



Questions?

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Appendix



What is a Private Activity Bond (PAB)?

- A bond issued by local and state governments for the purpose of financing a project that is owned and operated by a private party
- The interest paid on the bonds is exempt from federal and state tax
- Essentially, a PAB lowers the financing costs for a project, providing critical opportunities for affordable housing projects
- The Internal Revenue Service (IRS) limits the amount of tax-exempt PABs that can be issued, thus creating the PAB allocation process based on a state's population



PAB Allocation Process - Administered by DOLA

Total PAB capacity is based on state population Colorado was awarded \$734,701,250 in 2024

50% of Cap Goes to State Authorities - \$367,350,625

- •Colorado Housing and Finance Authority (CHFA)
- •Colorado Agriculture Development Authority (CADA)

48% of Cap Goes to Local Issuers - \$336,662,358

- •Denver \$44,836,357
- •Colorado Springs \$30,523,317
- •Aurora \$24,617,884
- •Douglas County \$14,547,531
- •El Paso County \$14,181,423

2% of Cap Goes to Statewide Balance - \$13,733,202

- •Remaining or relinquished PAB Cap
- Available to all issuers upon application to DOLA
- •September 15, relinquished PAB Cap becomes part of the statewide balance
- •December 31, unallocated PAB Cap expires unless distributed to a local authority with the ability to carryforward up to 3 years



PAB Allocation Parameters

- Once a local government is awarded a PAB allocation, the IRS allows the PAB allocation to be carried forward for up to 3 years
 - Locally, this requires action by Denver City Council
- By Feb. 15 each year, the IRS requires issuers to make an irrevocable election for the carryforward from the previous year.
 - Issuers elect to carryforward their PAB into "buckets." Historically, Denver has
 designated its carryforward toward Single Family Mortgage/Mortgage Credit
 Certificate (MCC) and Multifamily uses.
- Typically, the city applies for and receives additional PAB allocation from the unused statewide balance



Denver's PAB Partners

- Denver Housing Authority
 - Providing affordable housing options to citizens
- Colorado Housing Finance Authority
 - Provides affordable housing and financing options for income restricted housing units
- Private Developers
 - Providing Low Income Housing Tax Credit projects creating income restricted housing units



Denver's Current PAB Allocations as of July 2024

Sources and Uses of PAB Allocation										
PAB	e		Source/Use Description	Remaining PAB	Current Carryforward Amounts Remaining		I I			
Year	Sources	Uses		(incl. proposed)	Single Family & MCC	Multifamily	Expiration			
2024	\$ 44,836,357	\$ (6,000,000) \$ (6,000,000) \$ (24,594,869)	\$21MM-2025 Loretto Heights Family Apartments-	\$ 8,241,488	TBD in Feb. '25	TBD in Feb. '25	12/31/2027			
2023	\$ 10,000,000 \$ 42,903,655	\$ (11,000,000)	\$12.5MM-St. Francis CHFA Delegation \$11MM- All Saints Apartments \$54MM-4995 N. Washington 2023 Statewide Balance Award- for 4995 N. Direct Allocation for 2023	\$ -	\$ -	\$ -	12/31/2026			



Denver's Current PAB Allocations as of July 2024 (continued)

Sources and Uses of PAB Allocation										
PAB Year	Sources			Source/Use Description	Remaining PAB. (incl. proposed)		Current Carryforward Amounts Remaining		Expiration	
			Uses				Single Family & MCC	Multifamily	Lapiration	
2022	\$	2,500,000 39,668,757	⇔ ⇔	(1,000,000) (1,000,000)	\$41.5MM-2023 DHA Delegation- Sun Valley Flo \$37MM-2022 DHA Delegation- Sun Valley Sol \$12.5MM- St. Francis CHFA Delegation 2022 Statewide Balance Award- for St. Francis Center West Direct Allocation for 2022	\$	-	\$ -	\$ -	12/31/2025
2021	\$	6,814,851 40,412,528	* * * * *	(684,469) (19,540,191) (25,670,000) (1,476.50)	\$41.5MM- 2023 DHA Delegation- Sun Valley Flo \$37MM- 2022 DHA Delegation- Sun Valley Sol \$19.5MM- Northfield Flats \$25.67MM- MOC Freshlo \$12.5MM- St. Francis CHFA Delegation 2021 Statewide Balance Award Direct Allocation for 2021	\$	-	\$ -	\$ 1	12/31/2024
2020	\$ \$ \$	2,000,000 1,370,000 38,110,648	* * *	(2,000,000) (2,165,117)	\$37MM-2022 DHA Delegation-Sun Valley Sol \$2MM-CHFA Delegation for Aspgren \$15.425MM- Mercy The Rose on Colfax Additional \$2MM assignment to DHA for Thrive Delegation Agreement from CHFA for Northfield Flats Delegation Agreement from CHFA for Freshlo Direct Allocation for 2020	\$	-	#N/A	#N/A	12/31/2023
Total PAB Allocation Capacity:			\$	-	*N/A	≢N/A				

[–] This color represents proposed PAB uses & sources.

⁻ This color represents induced PAB uses.



Examples of Projects Supported by Denver's PAB Allocation

- South Monaco Apartments
- Loretto Heights Family Apartments
- 4995 Washington St
- St. Francis Center West
- Northfield Flats
- MOC Freshlo
- The Rose on Colfax
- Various CHFA Projects
- Various DHA Projects



Thank you

