# Community Planning and Development Planning Services



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**TO:** Denver City Council

**FROM:** Kyle A. Dalton, AICP, Senior City Planner

**DATE:** March 13, 2013

**RE:** Official Zoning Map Amendment Application #2012I-00030

1172-1178 Mariposa St. and 1120-1122 W. 12<sup>th</sup> Ave.

Rezoning from U-TU-B to U-MX-2x

#### Staff Report and Recommendation

Based on the criteria for review in the Denver Zoning Code, Staff recommends approval for Application #2012I-00030 for a rezoning from U-TU-B to U-MX-2x.

#### Request for Rezoning

Application: #2012I-00034

Address: 1172-1178 Mariposa St. and 1120-122 W. 12<sup>th</sup> Ave.

Neighborhood/Council District: La Alma Lincoln Park / Council District 9

RNOs: Santa Fe Drive Redevelopment Corporation; Sumner

Neighborhood Association; La Alma / Lincoln Park

Neighborhood Association; La Alma Community Action Group; Denver Neighborhood Association, Inc.; Inter-Neighborhood

Cooperation

Area of Property: 6,250 square feet

Current Zoning: U-TU-B
Proposed Zoning: U-MX-2x

Property Owner(s): 1178 Mariposa St LLC

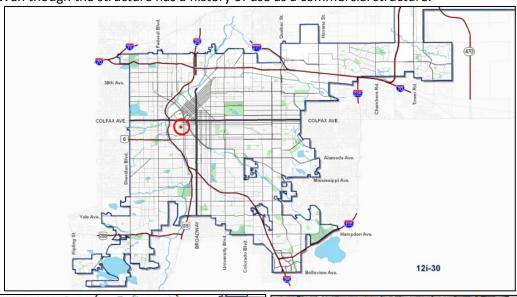
Owner Representative: Jim Schneck

#### Summary of Rezoning Request

- The site is located in central Denver, in Council District 9, within the Lincoln Park Statistical Neighborhood, at the southeast corner of W. 12<sup>th</sup> Avenue and Mariposa Street.
- The rezoning is comprised of a single parcel with a structure that mixes residential and commercial characteristics. Two structures were originally built on the site a residence facing Mariposa Street and Lincoln Park, and a commercial structure facing 12<sup>th</sup> Avenue. An addition attached the two structures to each other in the 1950s. Multiple entrances result in the multiple assigned addresses on a single parcel. The property is currently permitted for use as a "community center," which by definition in the Denver Zoning Code (DZC) must be operated not-for-profit, even in a commercial structure. The property owner is requesting rezoning to acknowledge historic commercial use and permit a greater range of mixed uses consistent with the surrounding context.



• The U-MX-2x zone district stands for Urban Neighborhood Context – Mixed Use – 2 story maximum height – limited to low scale building forms and low intensity uses. Mixed uses are limited to improve compatibility with surrounding residential areas. Further details of the zone district can be found in Article 5 of the Denver Zoning Code (DZC). During the mapping of the Denver Zoning Code in 2010, the MX-2x zone districts were typically applied to existing commercial and mixed use structures embedded within residential neighborhoods. This site did not receive U-MX-2x zoning in 2010 because the use at the time was not commercial in nature, even though the structure has a history of use as a commercial structure.









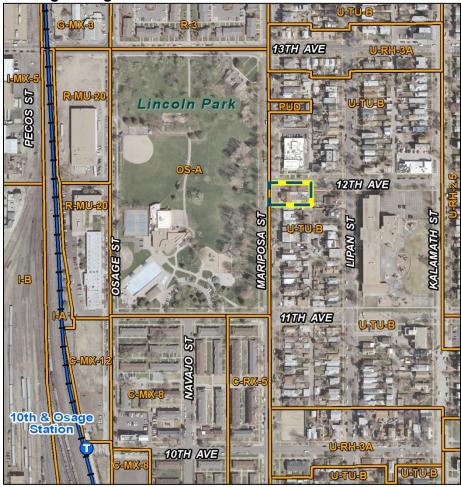
#### **Existing Context**

The site is located at the intersection of a collector street and a local street. Across 12<sup>th</sup> Avenue is a community center occupied by Denver Inner City Parish and Broadway Assistance Center operating a variety of non-profit services and programs. Lincoln Park is located across Mariposa Street to the west. The nearest concentrations of commercial mixed uses are three blocks east along Santa Fe Drive, and three blocks north along Colfax Avenue. On the immediately surrounding blocks, single-family dwellings, two-unit dwelling, and multi-unit dwelling uses predominate with occasional public and quasipublic uses. Commercial structures similar to the one on this site are not common, but are found in a few scattered neighborhood locations similarly situated, facing the numbered avenues, next to alleys. Structures are commonly one or two stories in height. Local streets in the area are arranged in a typical rectangular block pattern with alleys. Sidewalks are generally detached. Structures have consistent primary street setbacks, with parking most commonly at the rear, accessed from the alley. The nearest RTD bus stops are one block north and three blocks east. The site is nearly halfway between the 10<sup>th</sup> & Osage light-rail station and the Colfax at Auraria light-rail station, less than one-half mile from each station.

The following table summarizes the existing context proximate to the subject site:

	Existing Zoning	Existing Land Use	Existing Building Form/Scale	Existing Block, Lot, Street Pattern
Site	U-TU-B	Dwelling, two unit; community center	1 story; 0' setback to 12 <sup>th</sup> Avenue; larger setback on Mariposa St.	Local street network is arranged in a typical rectangular grid
North	U-TU-B	Community center	1 story with setbacks of 10'-20'	pattern with alleys, except where Lincoln Park interrupts the grid. On-site vehicle parking is almost always to the rear of buildings, accessed from alleys.
South	U-TU-B	Single family residential immediately adjacent; several duplexes also on this block	1- to 2-story structures; primary street setbacks are 20' to 30'	
East	U-TU-B	Single family residential immediately across alley; several duplexes also on this block	1- to 1.5-story residences in typical urban house and duplex forms	
West	OS-A	Park	Park	

### 1. Existing Zoning



The current U-TU-B zone district allows up to two dwelling units on a minimum zone lot area of 4,500 square feet, as well as certain public and institutional uses. Allowed primary building forms include the urban house, duplex, and tandem house. See DZC Article 5 for more details.

### 2. Existing Land Use Map

The existing land use map below illustrates the surrounding land uses as described above.



Existing Land Use Map (2010)

#### 3. Existing Building Form and Scale

The photos on the following page illustrate the existing building form and scale as described above.











#### Summary of City Agency Referral Comments

As part of the DZC review process, the rezoning application is referred to potentially affected city agencies and departments for comment. A summary of agency referral responses follows:

Asset Management: "Approve - No Comments."

**Development Services – Fire Prevention:** "Approve Rezoning Only - Will require additional information at Site Plan Review."

**Development Services – Transportation:** "Development Services - Transportation approves the zone map amendment. The applicant should note that a Change of Use or Tenant Finish application may require additional engineering, access changes, and/or right of way improvements. The extent of the required design and improvements will be determined once this property begins the Building Permit review process."

Public Works - City Surveyor: "Approved - No Comments."

#### **Public Review Process**

- CPD staff provided Informational notice of receipt of the rezoning application to affected members of City Council and registered neighborhood organizations on February 14, 2013.
- The Denver Planning Board held a properly noticed public hearing on March 6, 2013, and unanimously recommended approval.
- The City Council Land Use, Transportation & Infrastructure Committee considered this
  application at a properly-noticed meeting on March 19, 2013 and moved the application out of
  committee.
- As of the date of this staff report, 1 comment from an RNO has been received. The La Alma Lincoln Park Neighborhood Association submitted a letter in support of the rezoning.
- The applicant submitted signatures of support from 29 people whose addresses are located within approximately three blocks of the site.
- Denver Housing Authority submitted a letter supporting the application.

#### Criteria for Review / Staff Evaluation

The criteria for review of this rezoning application are found in DZC, Sections 12.4.10.13 and 12.4.10.14, as follows:

#### **DZC Section 12.4.10.13**

- 1. Consistency with Adopted Plans
- 2. Uniformity of District Regulations and Restrictions
- 3. Public Health, Safety and General Welfare

#### **DZC Section 12.4.10.14**

1. Justifying Circumstances

2. Consistency with Neighborhood Context Description, Zone District Purpose and Intent Statements

#### 1. Consistency with Adopted Plans

The following adopted plans apply to this property:

- 1. Comprehensive Plan 2000
- 2. Blueprint Denver An Integrated Land Use and Transportation Plan
- 3. La Alma/Lincoln Park Neighborhood Plan

#### **Denver Comprehensive Plan 2000**

The proposal is consistent with many Denver Comprehensive Plan strategies, including:

- Environmental Sustainability Strategy 2-F Conserve land by promoting infill development with Denver at sites where services and infrastructure are already in place; designing mixed use communities and reducing sprawl so that residents can live, work and play within their own neighborhoods.
- Land Use Strategy 3-B Encourage quality infill development that is consistent with the character of the surrounding neighborhood; that offers opportunities for increased density and more amenities; and that broadens the variety of compatible uses.
- Mobility Strategy 4-E Continue to promote mixed-use development, which enables people to live near work, retail and services.

The proposed map amendment will enable reuse of a commercial structure an infill neighborhood location where services and infrastructure are already in place, in a manner compatible with the existing context. The rezoning is consistent with these plan recommendations.

#### **Blueprint Denver**

According to the 2002 Plan Map adopted in Blueprint Denver, this site has a concept land use of Single Family/Duplex Residential and is located in an Area of Stability.

#### **Future Land Use**

According to Blueprint Denver, Single Family/Duplex Residential areas are moderately dense and primarily residential "but with some complementary, small-scale commercial uses" (p. 42). The employment base is minor compared to the housing base. There is a mixture of housing types. In residential areas and neighborhoods, Blueprint Denver says, "A city should contain neighborhoods that offer a variety of housing types, as well as complementary land-use types such as stores, parks and schools that provide the basic needs of nearby residents" (p. 41). Consistent with this Blueprint Denver goal, the U-MX-2x zone district is most appropriate for allowing complementary small scale commercial uses in embedded in a moderately dense residential area.



2002 Blueprint Denver Future Land Use Map

#### **Area of Change / Area of Stability**

The site is in an Area of Stability. In general, "The goal for Areas of Stability is to identify and maintain the character of an area while accommodating some new development and redevelopment" (p. 120). Blueprint Denver identifies several strategies in Areas of Stability, including revitalizing neighborhood centers and providing basic services, and compatibility between existing and new development (p. 25). The site is across the street from the Area of Change associated with the 10<sup>th</sup> & Osage Transit-Oriented Development area, including the redevelopment of Denver Housing Authority (DHA) properties in the vicinity of the station. The U-MX-2x zone district will allow for reuse of the existing building or redevelopment in a manner sensitive to the character of the area; the rezoning application is consistent with the Blueprint Denver Area of Stability recommendations.

#### **Street Classifications**

Blueprint Denver classifies Mariposa Street as a Mixed Use Collector, while 12<sup>th</sup> Avenue is an Undesignated Local street. Mixed Use streets "emphasize a variety of travel choices such as pedestrian, bicycle and transit use. Mixed-use streets are located in high-intensity mixed-use commercial, retail and residential areas with substantial pedestrian activity." According to Blueprint Denver, "collectors are designed to provide a greater balance between mobility and land access within residential, commercial and industrial areas." Mariposa Street will increasingly serve as Mixed Use collector as the DHA Mariposa redevelopment continues. Mariposa provides connection between the redevelopment around the station area and the Colfax area, including the Auraria

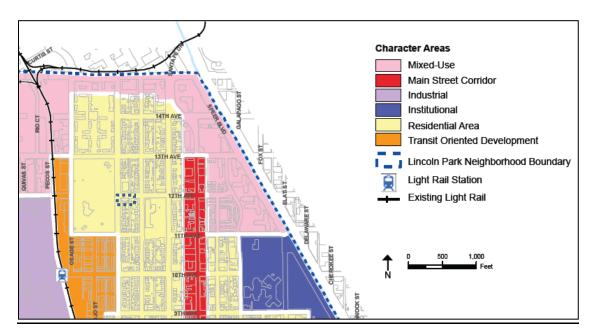
Campus. The U-MX-2x zone district is an appropriate zone district in a location along a Mixed Use street.

#### La Alma / Lincoln Park Neighborhood Plan

The La Alma / Lincoln Park Neighborhood Plan was adopted in September 2010.

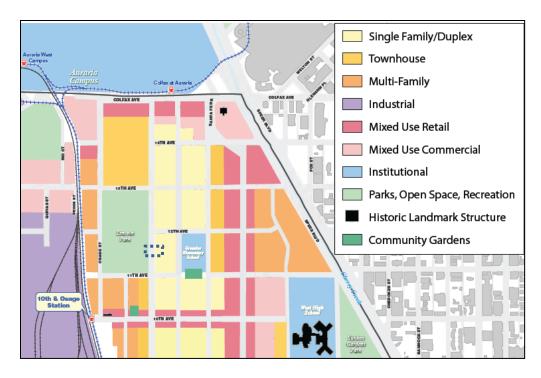
#### **Character Areas**

The neighborhood plan identifies character areas and maps this site within the Residential Character Area. According to the plan, the Residential Area "is a vibrant urban community. The housing stock provides diversity of size, style, and affordability. The population density (based on small lot development) allows neighborhood-serving businesses to prosper. Residents have access to public transportation, services and shopping." The plan makes the following recommendation (page 45): "The context of the residential character area is Urban Neighborhood based on its regular grid and alley block pattern with duplex and other multi-family uses mixed in. Within the Urban Neighborhood context, the residential zoned district should promote existing development potential in compact forms acceptable to the community at large and further smart growth outcomes. The future development intensities should help sustain transit, as well as nearby retail and services." The plan contemplates neighborhood-serving mixed uses, and the proposed U-MX-2x zone district is the most compatible zone district to offer mixed uses in a residential setting.



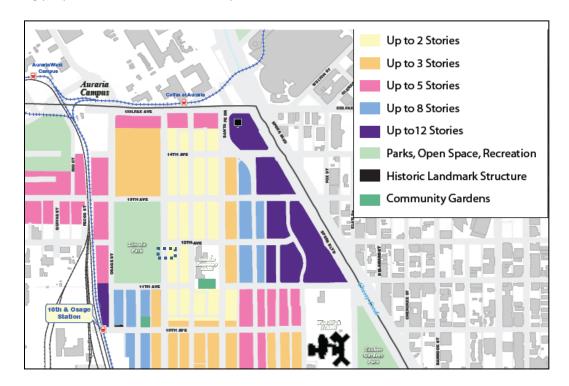
#### **Land Use**

The neighborhood plan land use designation for this site is Single Family/Duplex, as shown in the map below. The plan uses the Blueprint Denver land use classifications. The plan also states that "the recommended zone district for the northern residential area is a two-unit district allowing urban houses and duplexes with a minimum lot area of 3,000 square feet."



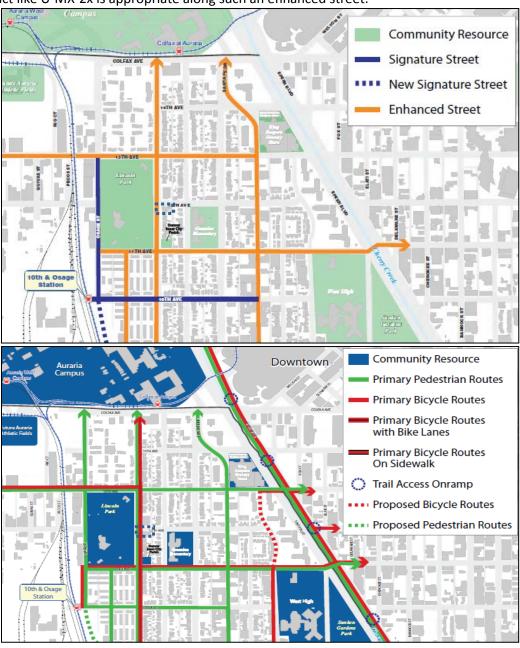
#### **Building Heights**

According to the neighborhood plan, the maximum height for this site should be 2 stories, as shown in the map below. Because the U-MX-2x zone district has a maximum height of two stories, the rezoning proposal is consistent with this plan recommendation.



#### **Enhanced Streets**

The plan sets forth a network of enhanced streets. Along this site, Mariposa Street is designated as an Enhanced Street, as shown in the map below. Due to its wide right-of-way, the plan calls for strategic design of Mariposa Street to slow traffic and make it more comfortable for bicyclists and pedestrians. Bike lanes were added in 2009 from Colfax Avenue to 8<sup>th</sup> Avenue. According to the bicycle and pedestrian map, Mariposa Street is also designated as both a Primary Pedestrian Route and a Primary Bicycle Route. This means that Mariposa Street is intended to provide safe, direct, convenient and attractive connections for pedestrians and cyclists moving to and from the station area, adjacent neighborhoods, and nearby destinations. A neighborhood-serving mixed-use zone district like U-MX-2x is appropriate along such an enhanced street.



#### 2. Uniformity of District Regulations and Restrictions

The proposed rezoning to U-MX-2x will result in the uniform application of zone district building form, use and design regulations.

#### 3. Public Health, Safety and General Welfare

The proposed official map amendment furthers the public health, safety, and general welfare of the City, primarily through implementation of adopted plans.

#### 4. Justifying Circumstance

The application identifies several changed or changing conditions as the Justifying Circumstance under DZC Section 12.4.10.14.A.4, "The land or its surrounding environs has changed or is changing to such a degree that it is in the public interest to encourage a redevelopment of the area or to recognize the changed character of the area." Both the rezoning application and the La Alma/Lincoln Park Neighborhood Plan note that the residential area of this neighborhood is changing, fueled in part by the success of the Santa Fe Arts District, the Mariposa (former South Lincoln Homes) redevelopment, and proximity of the historic neighborhood to downtown, light rail transit, and the Auraria Campus. This is an appropriate justifying circumstance for the proposed rezoning.

# 5. Consistency with Neighborhood Context Description, Zone District Purpose and Intent Statements

The requested U-MX-2x zone district is in the Urban Neighborhood Context. The Urban Neighborhood Context is primarily characterized by single-unit and two-unit residential uses, with some mixed uses. There is typically a regular pattern of blocks surrounded by an orthogonal street grid. Buildings typically have consistent, moderate front setbacks, with parking at the rear and/or side of the building. Building height is typically low-scale. This rezoning site is consistent with this neighborhood context description. Additionally, as discussed above, the La Alma /Lincoln Park Neighborhood Plan specifically states that this is an urban neighborhood context, so a U- zone district is most appropriate in this location.

According to DZC 5.2.3.1, the general purpose of the mixed use districts includes enhancing the convenience, ease and enjoyment of transit, walking, shopping and public gathering within the city's neighborhoods, while ensuring new development contributes positively to established residential neighborhoods and character. The U-MX-2x zone district intent in DZC 5.2.3.2 states that this zone district "applies to small sites served primarily by local streets embedded within an existing or proposed neighborhood. These are typically one or two parcels and are limited to low scale building forms and uses." This is a small site – a single parcel – within an existing neighborhood where low scale building forms and uses are both existing and desired according to adopted plans. Thus, the U-MX-2x zone district is appropriate for this location and consistent with the purpose and intent of the district.

#### Planning Board Recommendation

At its March 6, 2013 regular meeting, the Planning Board held a public hearing on the application and voted to unanimously recommend approval of the application.

#### Staff Recommendation

Based on the analysis set forth above, CPD staff finds that the application for rezoning the property located at 1172 to 1178 Mariposa Street and 1120 to 1122 W. 12<sup>th</sup> Avenue to a U-MX-2x zone district meets the requisite review criteria. Accordingly, staff recommends approval.

#### Attachments

- 1. Application (includes 1 RNO letter)
- 2. Petitions of support
- 3. Denver Housing Authority letter



# **CUSTOMER GUIDE**

**Appendix Page 1** 

# **Zone Map Amendment (Rezoning) - Application**

1/26/12						
PROPERTY OWNER INFORMATION*				PROPERTY OWNER(S) REPRESENTATIVE**		
☐ CHECK IF POINT OF CONTACT FOR APPLICATION				☐ CHECK IF POINT OF CONTACT FOR APPLICATION		
Property Owner Name				Representative Name		
Address				Address		
City, State, Zip				City, State, Zip		
Telephone				Telephone		
Email				Email		
*If More Than One Property Owner: All standard zone map amendment applications shall be initiated by all the owners of at least 51% of the total area of the zone lots subject to the rezoning application, or their representatives authorized in writing to do so. See page 3.		nitiated ne lots es autho-		**Property owner shall sentative to act on his/I	provide a written letter authorizing the reprener behalf.	
Please attach Proof of Ownership acceptable to the Manager for each Warranty deed or deed of trust, or (c) Title policy or commitment dat			pr d r	operty owner signing the no earlier than 60 days pr	e application, such as (a) Assessor's Record, (b) rior to application date.	
SUBJECT PROPERTY	Y INFORMATION					
Location (address and/or l	boundary description):					
Assessor's Parcel Numbers:						
Legal Description:						
(Can be submitted as an a a map is required.)	ttachment. If metes & bounds,					
Area in Acres or Square Feet:						
Current Zone District(s):						
PROPOSAL						
Proposed Zone District:						
			_			

www.denvergov.org/rezoning





# **CUSTOMER GUIDE**

**Appendix Page 2** 

REVIEW CRITERIA	
	Consistency with Adopted Plans: The proposed official map amendment is consistent with the City's adopted plans, or the proposed rezoning is necessary to provide land for a community need that was not anticipated at the time of adoption of the City's Plan
General Review Crite- ria: The proposal must comply with all of the	Please provide an attachment describing relevant adopted plans and how proposed map amendment is consistent with those plan recommendations; or, describe how the map amendment is necessary to provide for an unanticipated community need.
general review criteria DZC Sec. 12.4.10.13	Uniformity of District Regulations and Restrictions: The proposed official map amendment results in regulations and restrictions that are uniform for each kind of building throughout each district having the same classification and bearing the same symbol or designation on the official map, but the regulations in one district may differ from those in other districts.
	Public Health, Safety and General Welfare: The proposed official map amendment furthers the public health, safety, and general welfare of the City.
Additional Review Criteria for Non-Legislative Rezonings: The proposal must comply with both of the additional review criteria  DZC Sec. 12.4.10.14	Justifying Circumstances - One of the following circumstances exists:  The existing zoning of the land was the result of an error. The existing zoning of the land was based on a mistake of fact. The existing zoning of the land failed to take into account the constraints on development created by the natural characteristics of the land, including, but not limited to, steep slopes, floodplain, unstable soils, and inadequate drainage. The land or its surroundings has changed or is changing to such a degree that rezoning that it is in the public interest to encourage a redevelopment of the area to recognize the changed character of the area It is in the public interest to encourage a departure from the existing zoning through application of supplemental zoning regulations that are consistent with the intent and purpose of, and meet the specific criteria stated in, Article 9, Division 9.4 (Overlay Zone Districts), of this Code.  Please provide an attachment describing the justifying circumstance.  The proposed official map amendment is consistent with the description of the applicable neighborhood context, and with the stated purpose and intent of the proposed Zone District.
ATTACHMENTS	
Please check any attachme	ents provided with this application:
Authorization for Rep Proof of Ownership D Legal Description Review Criteria	
Please list any additional a	ttachments:

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# **CUSTOMER GUIDE**

Appendix Page 3

#### OWNER OR PROPERTY OWNER(S) REPRESENTATIVE CERTIFICATION/PETITION

We, the undersigned represent that we are the owners of the property described opposite our names, or have the authorization to sign on behalf of the owner as evidenced by a Power of Attorney or other authorization attached, and that we do hereby request initiation of this application. I hereby certify that, to the best of my knowledge and belief, all information supplied with this application is true and accurate. I understand that without such owner consent, the requested official map amendment action cannot lawfully be accomplished.

Property Owner Name(s) (please type or print legibly)	Property Address City, State, Zip Phone Email	Property Owner In- terest % of the Area of the Zone Lots to Be Rezoned	Please sign below as an indication of your consent to the above certification statement (must sign in the exact same manner as title to the property is held)	Date	Indicate the type of owner-ship documentation provided: (A) Assessor's record, (B) warranty deed or deed of trust, (C) title policy or commitment, or (D) other as approved	Property owner repre- sentative written authori- zation? (YES/NO)
<b>EXAMPLE</b> John Alan Smith and Josie Q. Smith	123 Sesame Street Denver, CO 80202 (303) 555-5555 sample@sample.gov	100%	John Alan Smith Jusic O. Smith	01/01/12	(A)	NO
1178 MARIPOSA ST LLC	PO BOX 11214 DENVER, CO 80211 720.495.2129 JIMSCHNECK@COMCAST.NET	100%	[inself]	2,12.12	A D	YES

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/720\ 965, 2093 . razoning@denvergov.0f0

11 for City Services Jenver gets it done!

Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204

Clyde's Grocery

Prepared by MasterBuild Architects, Inc Jim Schneck, RA Dec 12, 2012



Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204

Clyde's Grocery

## **Table of Contents**

Overview	3
Current Zoning	
Existing Conditions	
1178 Mariposa St	5
1120-22 W. 12 <sup>th</sup> Ave	5
Parking	
History	
Neighborhood	
Site	
Plan Recommendations	8
La Alma/Lincoln Park Neighborhood Plan	8
Blueprint Denver	8
Pedestrian Master Plan	8
Denver Housing Authority South Lincoln Redevelopment	
TOD Strategic Plan	
Justification of Circumstances	

Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204 Clyde's Grocery

#### Overview

The intersection of W. 12<sup>th</sup> Ave and Mariposa Street in Lincoln Park was historically one of several nodes of neighborhood commerce that made Lincoln Park a true mixed-use neighborhood. 1172-78 Mariposa and 1120-22 W. 12<sup>th</sup> Ave (the Complex) sits at the southeast corner of that intersection. The complex consists of a conglomeration of buildings dating from the mid-1920s to the 1950s. Several buildings/phases were constructed in a clear commercial style. The entire site has a long history of commercial use.

Blueprint Denver, the LaAlma/Lincoln Park Neighborhood Plan and the Pedestrian Master Plan all support a diversity of uses and services that enhance the live-ability of Denver's urban neighborhoods. As well, the ToD Strategic Plan and nearby Denver Housing Authority South Lincoln Redevelopment plan also support walkable communities.

The Complex is currently zoned U-TU-B. We believe U-MX-2x to be more consistent with both the historical use for this parcel and the goals of Lincoln Park residents and planners. We therefore respectfully submit this application to rezone lots 1&2, Block 18, Hunts Addition from U-TU-B to U-MX-2x.

#### **Current Zoning**

The complex is currently zoned U-TU-B with a Zoning Permit for a community center. **Auraria Campus** And Lite Rail Santa Fe/ Station (off map) Kalamath Subject Site School Lincoln Park 10<sup>th</sup> & Osage Light Rail Lincoln Park Figure A - Existing Zoning Map Public Housing Redevelopment Page **3** of **9** 

Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204 Clyde's Grocery

#### **Property Overview**

1178 Mariposa St is a 3319 square foot building that includes units 1172, 1174 and 1178 Mariposa. Units 1172 and 78 are currently residential apartments. Unit 1174 is vacant commercial space.

1122 W. 12<sup>th</sup> Avenue includes 1120 and 1122 W. 12<sup>th</sup> Avenue. This 2931 sf building currently serves a commercial use as a food bank.

Figure B shows known phases of construction.

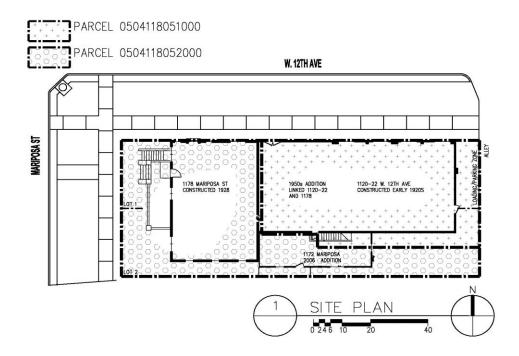


Figure B - Site Plan

## Zone Map Amendment Supplement

1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204

Clyde's Grocery

#### **Existing Conditions**

#### 1178 Mariposa St

1178 Mariposa St includes conventional bungalow features such as a low-pitched gable roof, large front porch and multi-lite double hung windows. The north, south and west (principal) facades are relatively intact, though an exterior basement entrance appears to be a late addition. Late additions completely hid the east façade. Figure C shows a floor plan.

#### 1120-22 W. 12<sup>th</sup> Ave

1122 W. 12<sup>th</sup> faces W. 12<sup>th</sup> Avenue on the zero lot line. The building is a commercial-style flat-roofed structure with a simple brick facade still intact behind metal siding. Two original street entrances have been partially bricked in for windows. Even with these modifications the building still generally conforms to the Denver Zoning Code Section 5.3.3.4 (M) GENERAL building type.

A 1950s era CMU addition linked these two buildings. A recent frame addition encloses a 550 square foot area behind 1122.

#### Parking

The Property currently has three off street parking spaces. Approximately 9 vehicles can park curbside without impact to near neighbors. Parallel parking serving Lincoln Park on the west side of Mariposa is underutilized as most park users are local residents.

Denver Zoning Code Section 10.4.2.2 (B) exempts additional parking requirements for mixed use districts complying with build-to and height requirements. The existing Property does comply with those requirements.

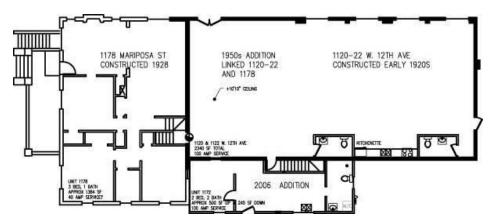


Figure C - Floor Plan

Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204 Clyde's Grocery

#### History

#### **Neighborhood**

Lincoln Park developed as one of Denver's earliest transit-oriented developments. Located just south of Colfax and west of Santa Fe, it had easy access to downtown via the Kalamath Trolley. Bounded by railroad tracks to the west, downtown to the north and streetcar neighborhoods to the east, Lincoln Park was a quintessential mixed-use community. Low density working class housing, corner stores and blue collar jobs all coexisted within easy walking distance. The Park itself anchored the community with amenities such as streamside walking paths, a public pool, a bandstand and other community buildings.

From the 1920s to the early 1960s the four blocks between Lipan and Mariposa, W. 11<sup>th</sup> and W. Colfax Avenues contained a variety of housing types and no less than seventeen shops (excluding W. Colfax itself) sprinkled throughout the area (See Figure D). Clearly residents could find much of what they needed for daily life without having to leave the neighborhood, or even their block.

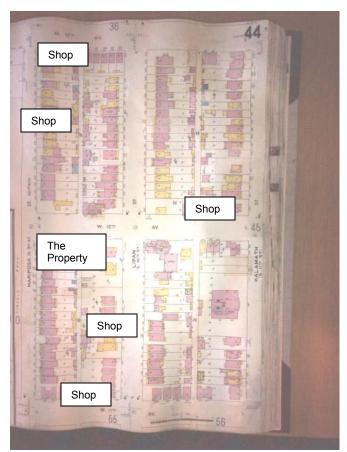


Figure D - 1920s Commercial in Lincoln Park

## Zone Map Amendment Supplement

1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204 -Clyde's Grocery

#### Site

City records show that a Guy Santorno purchased vacant lots 1&2 in 1923. He had constructed at least the bungalow at 1178 Mariposa by 1928. No permits exist for 1120-1122 W 12<sup>th</sup> but this building was extant by 1936 (See Figures E&F).

Santorno died soon after construction but his widow Caroline lived at 1178 until 1932. 1120-22 W. 12th are listed as vacant until 1931 when Caroline sold the property to the D'Ursi family. Various generations of D'Ursi's (who appear to have Americanized their surname to Dursey in the mid-1930s), lived at 1178 until the late 1940s. Throughout their ownership the family variously either ran their own businesses out of the property or leased it out. City directories list many grocers operating out of 1122 over the years. Clyde and Hazel Nelson, for example, ran the grocery in the early 1940s. Industrious Clyde also moonlighted as a bartender at the downtown Cosmopolitan.

By 1954 the entire complex is listed as the Auraria Community Center. The cinder block link joining the bungalow and shops was constructed at about this time. Possibly the exterior basement entrance at 1178 was added then. In 2010 remnants of a commercial kitchen, serving counter and meeting room could still be found downstairs.

By 1972 the complex had become the Denver Health Station. In the late 1990s the complex came under the ownership of the Mendoza family, who operated it as a social hall. Local lore has it that the hall served double duty as a bootleg liquor store. During the Mendoza's ownership a 550 square foot residential addition south of 1122 was constructed.

The Mendozas lost the property to foreclosure in 2010. The applicant then purchased the property and began the process of stabilization and rehabilitation.

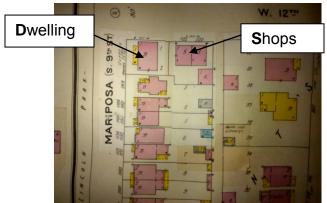


Figure E - Mid 1920s Sanborn Map

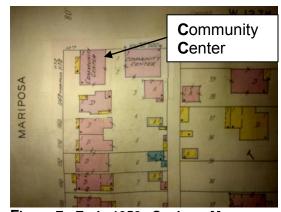


Figure F - Early 1950s Sanborn Map

Page **7** of **9** 

## Zone Map Amendment Supplement

1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204 -Clyde's Grocery

#### Plan Recommendations

#### La Alma/Lincoln Park Neighborhood Plan

The 2010 La Alma/Lincoln Park Neighborhood Plan identifies goals of having commercial services such as banks, furniture stores and grocery stores that support and strengthen the station area neighborhood. As well, the Plan supports live/work, live/sell and active edges along both Mariposa and east-west cross streets.

The plan advocates neighborhood stabilization through increased circulation, support services and a renewed sense of history. It supports a mixture of uses as outlined within the Framework Plan, Land Use and Urban Design & ED. Tools for this include providing opportunities for small businesses, reinforcing historic character and promoting adaptive re-use.

Mariposa is an enhanced street within the LA/LPNP. Opportunities exist to enhance the pedestrian experience between Colfax/Auraria and the South Lincoln Redevelopment. Mariposa is a natural collector for residents heading to and from campus. Finally, Lincoln Park has become a haven for illegal activity. Additional eyes on that park may moderate such activities.

The Plan notes that Public Health is enhanced by providing local services, reducing auto use and improving connectivity, especially between the thriving Santa Fe Arts district and planned ToD site.

#### Blueprint Denver

Blueprint Denver designates the subject site as an area of stability though it abuts a large area of change west of Mariposa. That area includes the Lincoln Park Housing Project and the 10<sup>th</sup> & Osage Station, both currently undergoing revitalization as part of the South Lincoln Redevelopment. Mariposa Street itself is a collector feeding local pedestrian, bicycle and vehicular traffic into and out of the nearby Auraria Light Rail Station, Auraria campus and downtown. The subject block and areas north, south and east are designated Single Family Duplex.

#### Pedestrian Master Plan

The PMP advocates walkability and integrated services.

#### Denver Housing Authority South Lincoln Redevelopment

This Redevelopments stated goal is to 'create an energized transit community...' and '...promote economic, environmental and social vitality'.

# Zone Map Amendment Supplement 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue

Denver, CO 80204

Clyde's Grocery

#### TOD Strategic Plan

The TOD Strategic Plan advocates for connectivity between TOD sites and nearby residential. The South Lincoln Redevelopment envisions limited commercial uses along W. 10<sup>th</sup>. The subject complex lies well within the ½ mile radius of both the 10<sup>th</sup> and Osage and Auraria stations.

Both W. 12<sup>th</sup> Ave and Mariposa Street are popular pedestrian corridors which would be enhanced by the availability of neighborhood services. Revitalizing former patterns of commercial development within and adjacent to TOD sites complements the TOD vision of walkable mixed-use communities.

#### Justification of Circumstances

Lincoln Park resembles nearby Baker in its proximity to downtown, its access to major transportation corridors and its housing stock. Unlike Baker though, and in spite of the fact that Lincoln Park borders two light rail stations, the area has seen little of the revitalization evident in Baker and other near-downtown neighborhoods like Highland and North Capitol Hill. Possible causes include little turnover of housing stock and the presence of several nearby public housing projects. As well, Lincoln Park currently lacks nodes of pedestrian friendly services and amenities such as can be found on South Broadway, W. 32<sup>nd</sup> or 17<sup>th</sup> Avenues.

Recently however, fueled in part by both the thriving Santa Fe Arts District and the much anticipated South Lincoln Redevelopment, Lincoln Park is now attracting students, creative professionals and first time homeowners. All appreciate both the affordability and the relative "walkability" to Auraria, downtown and the Santa Fe arts district.

Mixed use neighborhoods are enjoying a renaissance as highly desirable urban forms. Local examples include the old Elitch Gardens, Stapleton, Lowry and Belmar. Lincoln Park began as a mixed use neighborhood. With some fine tuning of its current zoning, it can be again.



Figure G - Existing facade



Figure H - Proposed restored facade



#### www.lincolnparkneighborhood.org

# Letter of Support for a zoning change request

Dec. 26, 2012

Board of Adjustment for Zoning Appeals City & County of Denver Denver, CO 80202

To Whom it May Concern,

The La Alma Lincoln Park Neighborhood Association (LPNA) is a registered neighborhood organization (RNO) representing the residents of La Alma/Lincoln Park. We appreciate the opportunity to offer this Letter of Support for a zoning change request.

The properties at 1172-78 Mariposa and 1120-22 W.12th Ave sit at the southeast corner of 12<sup>th</sup> and Mariposa. These properties, lots 1&2, Block 18, Hunts Addition, are currently zoned U-TU-B. Earlier this year, we submitted a letter of support to change the zoning to U-MX-2. We now agree with the new request to rezone these properties to U-MX-2x.

Our neighborhood is going through a revival, highlighted by a thriving arts community on Santa Fe Boulevard and an ambitious housing development for DHA's South Lincoln District. We believe that this zoning change is consistent with and appropriate for the future of our neighborhood.

Please get in touch with any questions or concerns,

Sincerely,

David Griggs, President, LPNA

Dil r Sign

mail c/o: 715 Galapago St. Denver, Colorado 80204-4441

Denver Property Assessment and Taxation System (2.0.0.39)

#### 1178 MARIPOSA ST

Note: Enter schedule numbers without dashes

Owner PIN Legal Description Property Type Tax District

1178 MARIPOSA ST LLC 163849671

PO BOX 11214 Schedule Number HUNTS ADD B18 L1 & 2 INDUSTRIAL - SOCIAL/RECREATION DENV

DENVER, CO 80211-0214 0504118053000

Assessment

Actual Value Year: 2012Actual Value: \$352,200

**Property** 

Year Built: 1946Square Footage: 2326

Comparables

PIN Address Year Sales Price

No comparables available for this property.

December 27, 2012



Colorado Secretary of State

Date and Time: 06/27/2011 11:30 AM

ID Number: 20101366275

Paper documents will not be accepted. Document processing fee \$10.00 Late fee if entity is in noncompliant status \$40.00 Fees & forms/cover sheets are subject to change.

Document must be filed electronically.

To access other information or print copies of filed documents, visit www.sos.state.co.us and

and select Business Center.

select Business.

Amount Paid: \$10,00

Document number: 20111364689

ABOVE SPACE FOR OFFICE USE CINLY

#### Periodic Report

filed pursuant to \$7-90-101, et a	seq. and §7-90-501 of the Colo	rado Revise	d Statutes (C.R.S)
ID number:	20101366275		
Entity nume:	1178 Mariposa St, LLC		
Jurisdiction under the law of which the entity was formed or registered:	Colorado		
Principal office street address:	1178 Mariposa St	une and number	
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	Denver	co	80204
	(City)	United S	(Postal/Zip Code) States
	(Province – if applicable)	(Country -	S. 1004 C. C. S.
2. Principal office mailing address:	PO Box 11214		
(if different from above)	(Street name and number	r or Post Office	Box information)
	Denver	СО	80211
	(City)	United S	(Postal/Zip Code) States
	(Province - if applicable)	(Country - (	
3. Registered agent name: (if an individual)			
	(Last)	(First)	(Middle) (Suffex)
OR (if a business organization)	EPIAS Investments, LL	С	
4. The person identified above as registere	d agent has consented to being	so appointe	ed.
5. Registered agent street address:	1178 Mariposa St		
	Street no	me umd number)	
	Denver	CO	80204
	(Cup)	(State)	(Postal Zip Code)
REPORT	Page 1 of 2		Rev Roll-Onto

Page 1 of 2

Rev R/11/2010

Registered agent mailing address: (if different from above)

PO Box 11214		
(Street name and mor	nber or Post Office	Box information)
Denver	со	80211
(City)	United St	(Possal/Zip Code)
(Province - if applicable)	(Country - If )	nar US)

#### Notice:

Causing this document to be delivered to the secretary of state for filing shall constitute the affirmation or acknowledgment of each individual causing such delivery, under penalties of perjury, that the document is the individual's act and deed, or that the individual in good faith believes the document is the act and deed of the person on whose behalf the individual is causing the document to be delivered for filing, taken in conformity with the requirements of part 3 of article 90 of title 7, C.R.S., the constituent documents, and the organic statutes, and that the individual in good faith believes the facts stated in the document are true and the document complies with the requirements of that Part, the constituent documents, and the organic statutes.

This perjury notice applies to each individual who causes this document to be delivered to the secretary of state, whether or not such individual is named in the document as one who has caused it to be delivered.

7. Name(s) and address(es) of the indiv to be

dividual(s) causing the document be delivered for filing:	Schneck	Jim		
	(Last)	(Firm)	(Muddle) (Suffix)	
	PO Box 11214			
	(Street name an	d number or Post Office Rox	information)	
	Denver	CO 80211		
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(Die document need not state the true name an of any additional individuals causing the docu name and address of such individuals.)	d address of more than one individual mont to be delivered for filing, war,	und However, of you wish so k this loss and include a	state the name and address in attachment stating the	

#### Disclaimer:

This form, and any related instructions, are not intended to provide legal, business or tax advice, and are offered as a public service without representation or warranty. While this form is believed to satisfy minimum legal requirements as of its revision date, compliance with applicable law, as the same may be amended from time to time, remains the responsibility of the user of this form. Questions should be addressed to the user's attorney.

REPORT

Page 2 of 2

Rev. 8/11/2010

## STATEMENT OF AUTHORITY

- 1. This Statement of Authority relates to an entity named 1178 Mariposa St, LLC and is executed on behalf of the entity pursuant to the provisions of C.R.S. §38-30-172.
- 2. The name of the entity is: 1178 Mariposa St, LLC
- 3. The entity is a: Limited Liability Company
- 4. The mailing address for the entity is: PO Box 11214, Denver, CO 80211
- 5. The name(s) of the person(s) authorized to execute instruments conveying, encumbering, or otherwise affecting title to real property on behalf of the entity are: Jim Schneck, Member.
- 6. The autoriy of the foregoing person(s) is: Not Limited
- 7. Other matters concerning the manner in which the entity deals with interests in real property: None

Executed this 17th Day of September, 201    Composition of September, 201    Composition of September, 201   Composition of Se	l, by:
subscribed to the within instrument and ack	Daulosov (notary), personally appeared Jim Schneck, personally of satisfactory evidence) to be the person whose name is knowledged to me that he executed the same in his authorized instrument the person, or the entity upon behalf of which the
Signature  Affiant:KnownK_Unknown	GRAHAM DAVIDSON NOTARY PUBLIC STATE OF COLORADO  MY COMMISSION EXPIRES 04-01-2014
ID Produced: COLORADO DRIVER LIC	<u>E</u> WSE

# Zone Map Amendment Petition 1172-1178 Mariposa Street & 1120-1122 W. 12<sup>th</sup> Avenue Denver, CO 80204

1172-78 Mariposa St /1120-1122 W. 12<sup>th</sup> Ave (the former El Lago Azul) is currently zoned understand that U-MX-2x is a commercial mixed-use zoning type that could allow such U-TU-B. As near neighbors we support a proposed rezoning to U-MX-2x. We uses as an architecture studio, artists collective, or coffee shop, among others.









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1172-78 Mariposa St /1120-1122 W. 12<sup>th</sup> Ave (the former El Lago Azul) is currently zoned U-TU-B. As near neighbors we support a **proposed rezoning** to U-MX-2x. We understand that U-MX-2x is a commercial mixed-use zoning type that could allow such uses as an architecture studio, artists collective, or coffee shop, among others.









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una zona de U-TU-B. Como vecinos cercanos apoyamos una propuesta de rezonificación a U-MX-2 x. Entendemos que U-MX-2 x es un tipo de zonificación de uso mixto comercial 1172-78 Mariposa St /1120-1122 W. 12th Ave (anteriormente fue El Lago Azul) está en que podría permitir usos como estudio de arquitectura, colectivo de artistas o cafetería, entre otros.





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Page 2 of 2

1172-78 Mariposa St /1120-1122 W. 12th Ave (anteriormente fue El Lago Azul) está en una zona de U-TU-B. Como vecinos cercanos apoyamos una propuesta de rezonificación a U-MX-2 x. Entendemos que U-MX-2 x es un tipo de zonificación de uso mixto comercial que podría permitir usos como estudio de arquitectura, colectivo de artistas o cafetería, entre otros.









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MasterBuild Architects, Inc Jim Schneck, RA

Via email: masterbuild@comcast.net

April 24, 2013

Dear Mr. Schneck:

I am writing on behalf of Denver Housing Authority in support of the rezoning application for 1172-1178 Mariposa Street & 1120-1122 W. 12th Avenue from U-TU-B to U-MX-2X. The proposed zoning would permit mixed uses and help facilitate live/work artist spaces and other consistent commercial uses. The rezoning is consistent with the Mariposa mixed-use redevelopment currently underway and will promote more walkability in the area, eyes on Lincoln Park (across the street) and eyes on the street.

Sincerely,

Ismael Guerrero Executive Director