Near Northwest Legislative Rezoning

Denver City Council

Date: 03.17.25

Presenter: Libbie Glick



Presentation Agenda

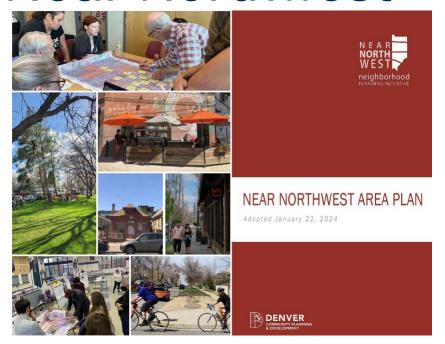
- Overview
- Proposal
- Process
- Context and Proposal by Neighborhood
- Review Criteria





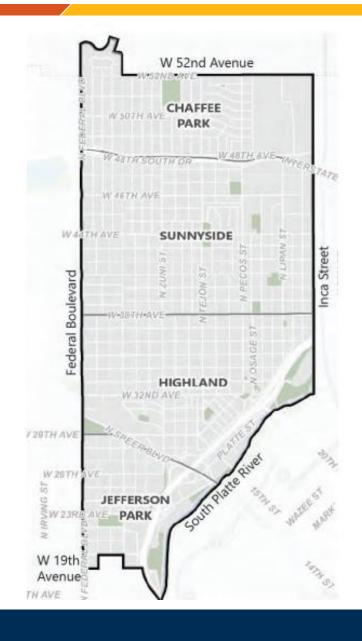


Near Northwest



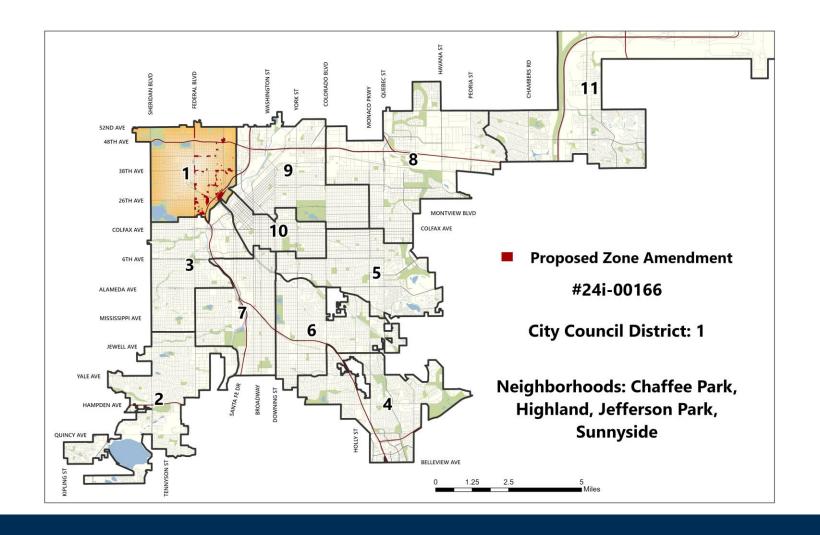
Plan Overview

- Adopted by City Council in January 2024
- Outlines a vision for the neighborhoods of Chaffee Park, Sunnyside, Highland, and Jefferson Park





Council District 1 – Council President Sandoval





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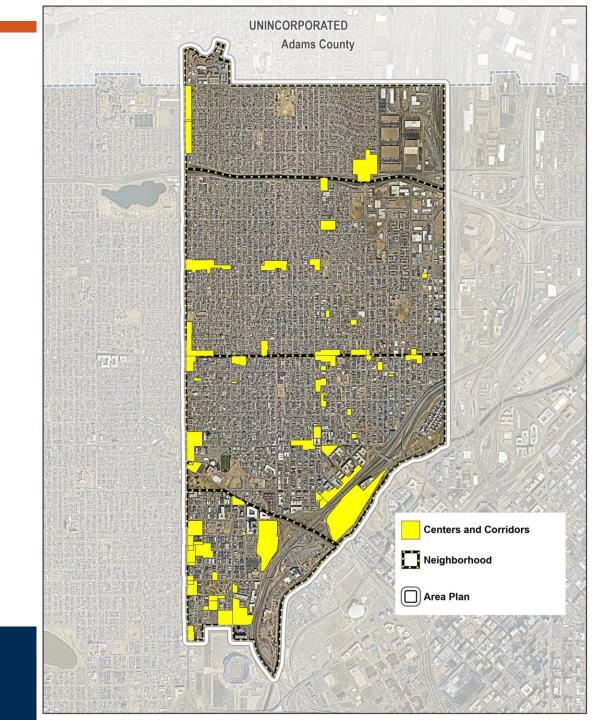
The rezoning proposal focuses on implementing key land use recommendations:

- Significantly improve design standards and promote active uses in existing commercial centers and corridors.
- Rezone Former Chapter 59 districts into the Denver Zoning Code.



Centers and Corridors:

- Rezone key existing centers and corridors to include the Active Centers and Corridors Design Overlay (DO-8)
- Rezone a limited number of areas with twostory zone districts to three-story zone districts
- Rezone properties in Chaffee Park from Community Corridor (CC) to mixed use (MX) and include the DO-8





Current Rules



Example of Drive Thru
Building Form

The current rules produce development that is auto-oriented and uninviting to pedestrians. It also allows for all residential structures.

Proposed Rules



Example of Shopfront Building Form

The new rules would create development that is more welcoming by requiring nonresidential active uses, buildings to be closer to the street, drive-thrus to be located behind buildings, and more windows.



CONNEC

Former Chapter 59:

- Rezone most Former Chapter 59 properties to a Denver Zoning Code district that aligns with Near Northwest Plan Guidance and the existing entitlement. Proposed districts vary.
- Properties that continue to require a custom solution were not included





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Process

- Informational Notice: 11/22/2024
- Planning Board Notice: 12/31/2024
- Planning Board Public Hearing: 01/15/2025
- LUTI Committee: 01/28/2025
- City Council Public Hearing: 03/17/2025



Planning Board

- Planning Board held a hearing on this item on 1/15/25
- The board voted unanimously to recommend approval with conditions to remove 3 properties and change the proposed zone district for 1 property



Public Comments

- RNOs
 - Sunnyside United Neighbors support rezoning to DO-8 along historic streetcar lines and FC59 properties
 - Highland United Neighbors support rezoning as proposed to be modified
 - Chaffee Park Neighborhood Association supports rezoning to include the DO-8 along Federal and Pecos
 - Frontview 40 Condominium Association supports the proposal for Jefferson Park
 - Jefferson Park United Neighbors support rezoning
- 13 emails with questions on a specific property or asking for clarification on the proposed zone district
- 1 comment in opposition with concerns over safety with the potential for more multi-unit residential



Public Engagement

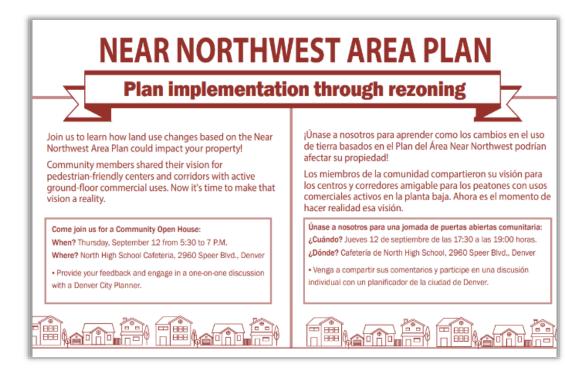
- Corridor Workshop with Near Northwest NPI Leaders - June 2024
 - Stakeholders involved in the NPI process
- Outreach to property owners of FC59 properties – July through ongoing
 - Email and phone calls
 - 49 FC59 district areas, found contact info and reached out to 31
 - Spoke with owners of 14 of the FC59 rezoning areas





Public Engagement

- Highland United Neighbors, Inc. Community Planning and Development Committee meeting – August 2024
- Sunnyside United Neighbors, Inc. meeting August 2024
- Town Hall September 2024
 - Postcards mailed to property owners with properties included in the rezoning and property owners within 200 ft
 - About 45 in attendance
- Worked with DS and Council Office on grace period, proposed to end August 3, 2025





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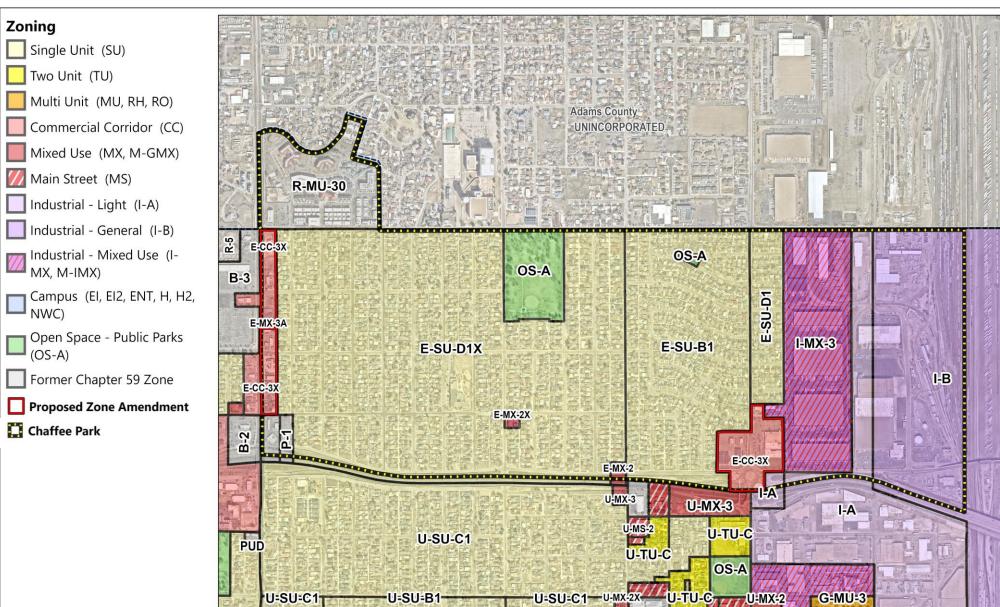
Zoning Overview

- Chaffee Park
- Sunnyside
- Highland
- Jefferson Park



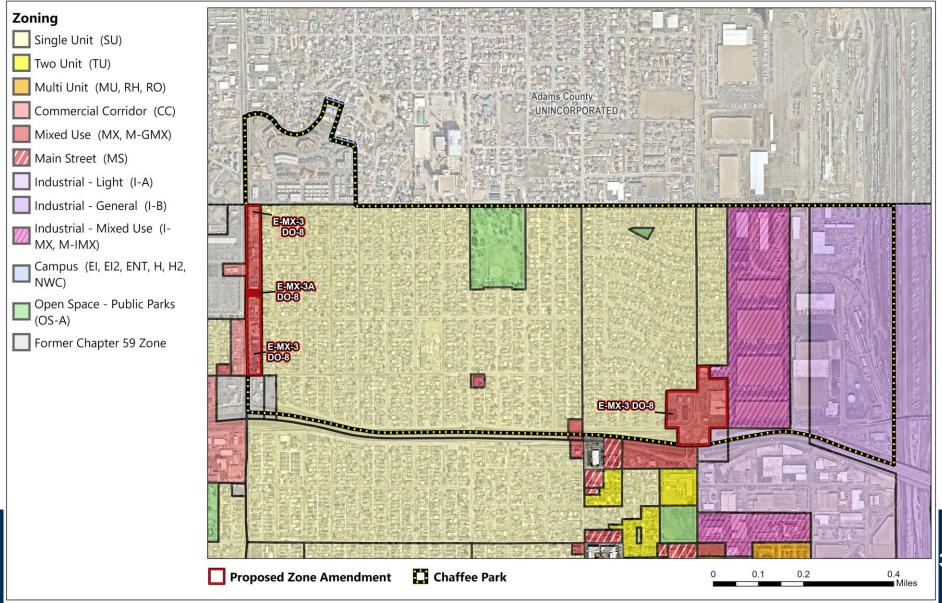


Existing Zoning – Chaffee Park



- E-CC-3x
- E-MX-3A

Proposed Zoning – Chaffee Park



- E-MX-3, DO-8
- E-MX-3A, DO-8

Zoning Overview

- Chaffee Park
- Sunnyside
- Highland
- Jefferson Park





Existing Zoning – Sunnyside

Zoning E-MX-2X I-MX-3 Single Unit (SU) E-SU-B1 E-CC-3X E-SU-D1X Two Unit (TU) U-MX-3 Multi Unit (MU, RH, RO) Residential Mixed Use (RX) U-SU-C1 U-TU-C PUD Commercial Corridor (CC) Mixed Use (MX, M-GMX) I-MX-3 Main Street (MS) G-MU-3 Industrial - Light (I-A) CMP-H2 U-SU-C1 Industrial - General (I-B) U-SU-B1 U-SU-C1 Industrial - Mixed Use (I-U-SU-C1 MX, M-IMX) U-MS-2X Campus (El, El2, ENT, H, H2, U-SU-B1 U-MX-2X Open Space - Public Parks (OS-A) Former Chapter 59 Zone U-MX-2X U-SU-B1 U-MX-2X U-SU-C1 OS-A B-1 U-MX-2X U-TU-C nsth. U-MX-3 U-MX-2 U-MX-2 U-MX-3 U-TU-B U-MS-2 U-TU-B Sunnyside Proposed Zone Amendment

DZC Mixed Use Districts

- U-MS-2 and -3
- U-MX-3
- Some areas have UO-1 and U0-2

Former Chapter 59

- PUD 351, 279, and 243
- B-A-1 w/waivers
- B-1 w/waivers
- B-2 w/waivers
- R-MU-30 w/waivers

Proposed Zoning – Sunnyside

Zonina Single Unit (SU) Two Unit (TU) Multi Unit (MU, RH, RO) U-MX-2X Residential Mixed Use (RX) Commercial Corridor (CC) Mixed Use (MX, M-GMX) Main Street (MS) Industrial - Light (I-A) U-RH-3A Industrial - General (I-B) Industrial - Mixed Use (I-MX, M-IMX) 111 111 Campus (El, El2, ENT, H, H2, U-MS-3 DO-8 Open Space - Public Parks (OS-A) Former Chapter 59 Zone U-MS-2X U-RX-5

Proposed Zone Amendment Sunnyside

Mixed Use Districts

- U-MS-3, DO-8
- U-MS-3, DO-8
- U-MX-3, DO-8
- U-MX-2x
- U-MS-2x
- U-RX-5

G-MU-3

U-MS-3 DO-8

U-MX-3 UO-1, UO-2,

U-MS-3 U-MX-3 DO-8

Residential Districts

- U-RH-3A
- U-RH-2.5

Maintain UO-1 and UO-2 overlays where they exist

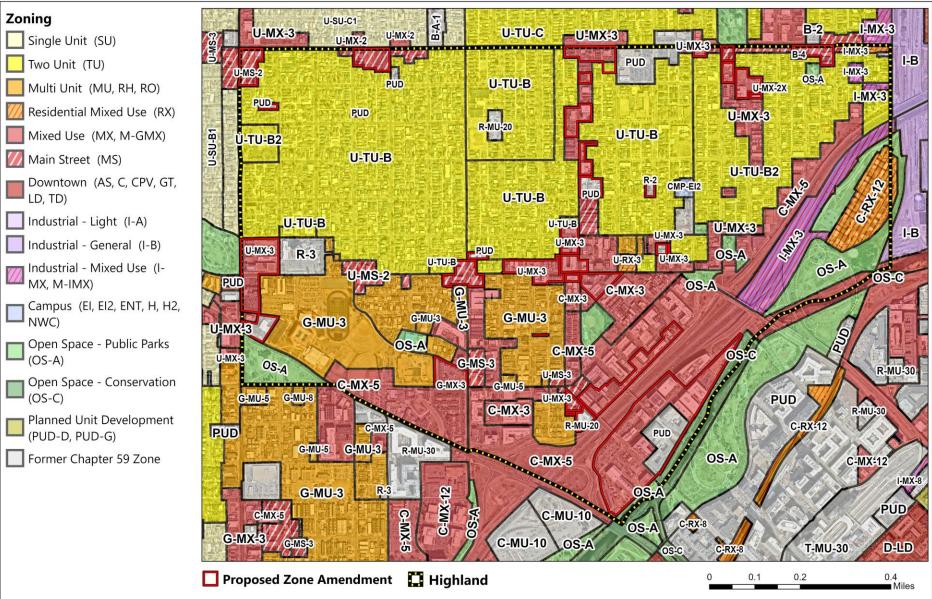
Zoning Overview

- Chaffee Park
- Sunnyside
- Highland
- Jefferson Park





Existing Zoning - Highland



DZC Mixed Use Zone **Districts**

- U-MX-3
- U-MS-2 and -3
- G-MX-3
- C-MX-5
- Some areas have UO-1 and U0-2

DZC Residential Zone District

U-TU-B. DO-4

Former Chapter 59 Zone Districts

- PUD 504
- R-MU-20 w/waivers
- R-2
- B-4

Proposed Zoning - Highland

Zoning Single Unit (SU) U-MX-3 DO-8 Two Unit (TU) U-MS-3 DO-8 Multi Unit (MU, RH, RO) U-MX-3 DO-8 UO-2, DO-8 U-MX-3 UO-1, UO-2, DO-8 Residential Mixed Use (RX) U-MX-3 DO-8 U-TU-B U-TU-B CO-4, U-MX-3 DO-8 Mixed Use (MX, M-GMX) U-MX-3 DO-8 Main Street (MS) U-TU-B DO-4 U-RH-2.5 Downtown (AS, C, CPV, GT, LD, TD) U-RH-2.5 Industrial - Light (I-A) Industrial - General (I-B) U-RH-2.5 📆 Industrial - Mixed Use (I-MX, M-IMX) C-MX-3 C-MX-5 DO-8 Campus (El, El2, ENT, H, H2, UO-2, DO-8 U-MX-3 UO-1, UO-2 G-MU-3 Open Space - Public Parks (OS-A) Open Space - Conservation G-MX-3 UO-1, UO-2, DO-8 ■ Planned Unit Development C-MX-5 DO-8 (PUD-D, PUD-G) Former Chapter 59 Zone

Proposed Zone Amendment 🛗 Highland

Mixed Use Districts

- U-MX-3, DO-8
- U-MS-3, DO-8
- U-MS-5, DO-8
- U-MS-5
- C-MX-5, DO-8
- G-MX-3, DO-8

Residential Districts

- U-TU-B, DO-4
- U-TU-B, CO-4
- U-TU-B, CO-4, UO-3
- U-RH-2.5
- G-MU-3

Maintain UO-1 and UO-2 overlays where they exist

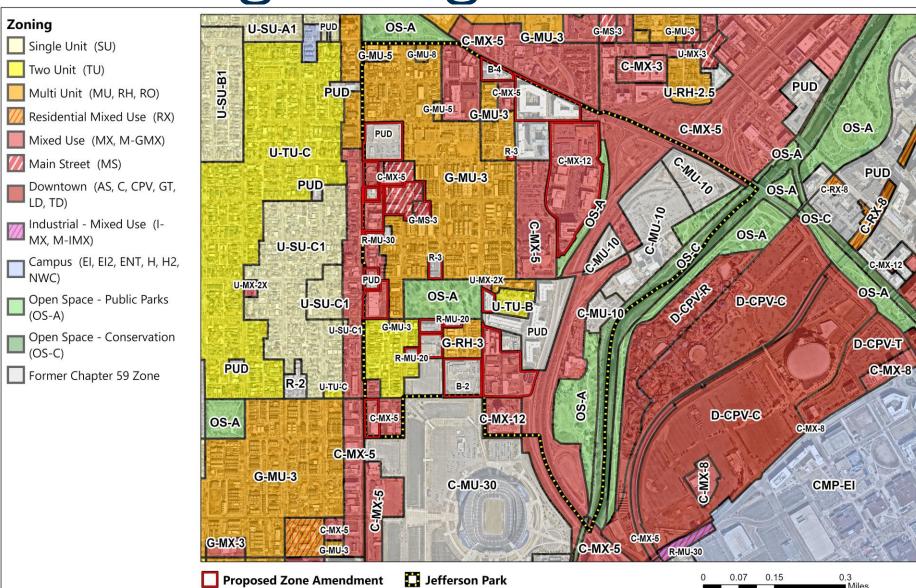
Zoning Overview

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- Highland
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Existing Zoning – Jefferson Park



DZC Mixed Use Districts

- U-MX-3
- G-MX-3
- G-MS-3
- G-MS-3 w/waivers
- C-MX-5
- C-MX-12

Former Chapter 59 Districts

- PUD 45, 306, 486, 536
- R-MU-20 w/waivers
- R-MU-30 w/waivers
- R-3 w/waivers
- R-3, UO-3
- B-2
- Some areas have UO-1 and UO-2

Proposed Zoning - Jefferson Park

Zoning Single Unit (SU) Two Unit (TU) G-MS-5 UO-1, UO-2 Multi Unit (MU, RH, RO) DO-8 Residential Mixed Use (RX) Mixed Use (MX, M-GMX) Main Street (MS) G-MU-3 UO-3 C-MX-12 G-MS-3 **DO-8** Downtown (AS, C, CPV, GT, LD, TD) Industrial - Mixed Use (I-MX, M-IMX) G-MU-3 UO-3 Campus (El, El2, ENT, H, H2, NWC) U-MX-3 DO-8 Open Space - Public Parks G-MX-3 G-MU-3 (OS-A) Open Space - Conservation G-MU-3 (OS-C) = U-RH-2.5 Former Chapter 59 Zone U-MX-3 DO-8

Proposed Zone Amendment

Mixed Use Districts

- U-MX-3, DO-8
- U-MX-3
- G-MX-3, DO-8
- G-MS-3, DO-8
- G-MS-5
- C-MX-5, DO-8
- C-MX-8
- C-MX-12, DO-8

Residential Districts

- U-RH-2.5
- G-MU-3
- G-MU-3, UO-3

Maintain UO-1 and UO-2 overlays where they exist

Jefferson Park

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Denver Zoning Code Review Criteria

- 1. Consistency with Adopted Plans
- 2. Public Interest
- 3. Consistency with Neighborhood Context, Zone District Purpose and Intent



Denver Zoning Code Review Criteria

- 1. Consistency with Adopted Plans
 - Comprehensive Plan 2040
 - Blueprint Denver
 - Near Northwest Area Plan
- 2. Public Interest
- 3. Consistency with neighborhood context, zone district description, and intent statement



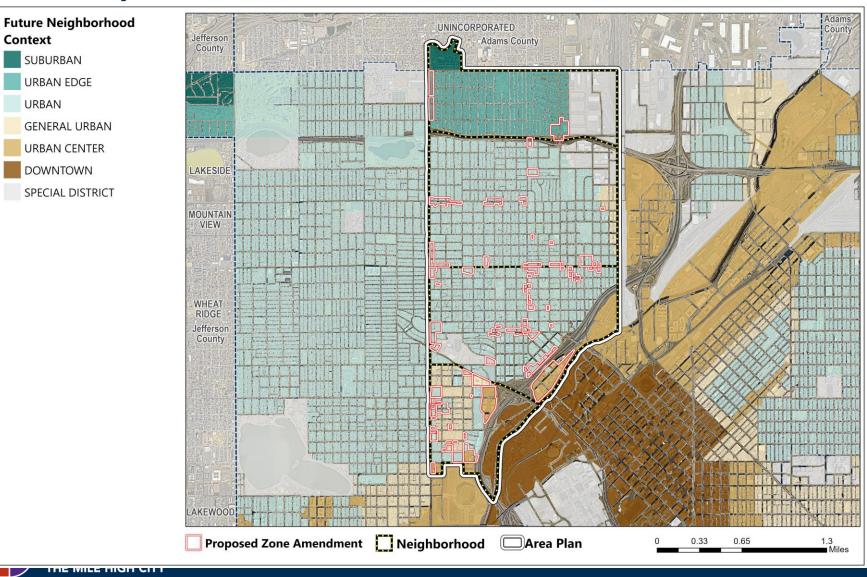
Denver Zoning Code Review Criteria

1. Consistency with Adopted Plans

- Comprehensive Plan 2040
- Blueprint Denver (2019)
- Near Northwest Area Plan
- 2. Public Interest
- 3. Consistency with neighborhood context, zone district purpose, and intent



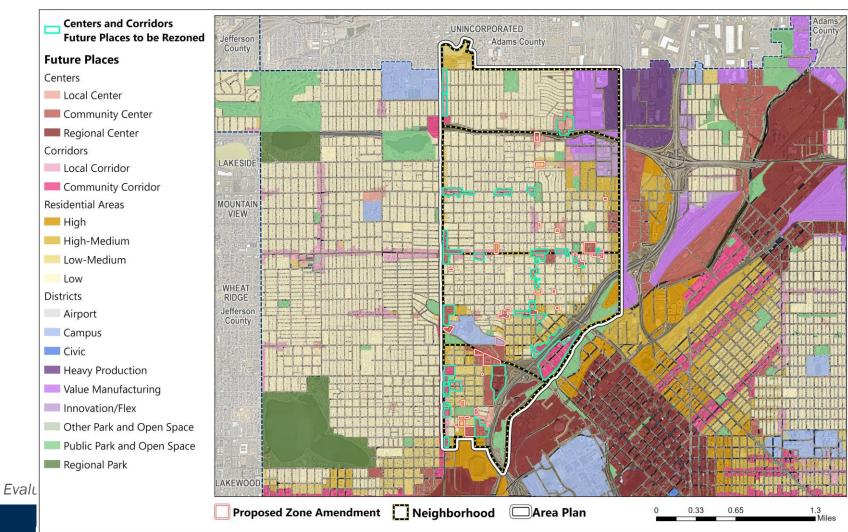
Blueprint Denver 2019



Future Neighborhood Context

- Urban Edge
- Urban
- General Urban
- Urban Center
- Districts

Blueprint Denver 2019



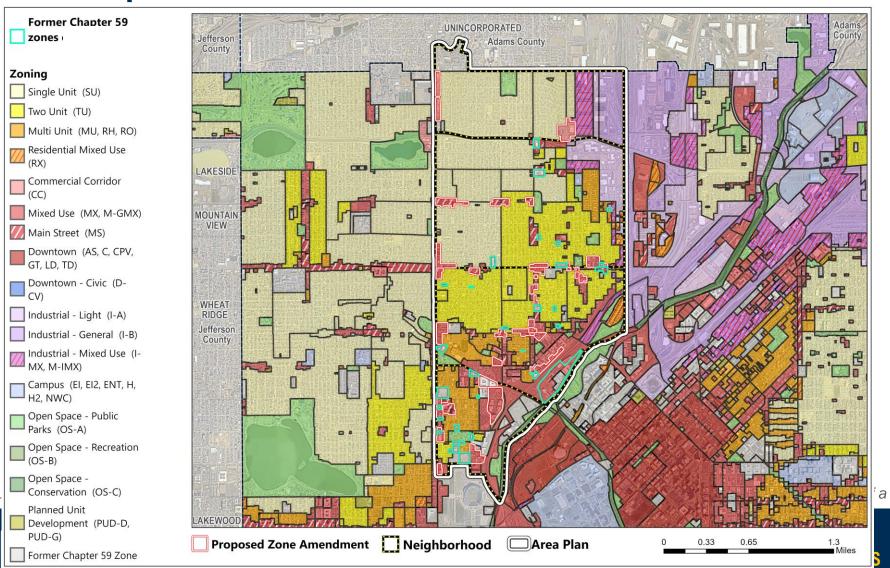
Future Place Type at Centers and Corridors

- Local Center
- Community Center
- Regional Center
- Local Corridor
- Community Corridor
- Campus

pacts of a specific development proposal.



Blueprint Denver 2019



Future Place Type in Former Chapter 59 Areas

- Local Center
- Community Center
- Local Corridor
- Community Corridor
- Low Residential
- Low-Medium
 Residential
- High-Medium Residential

a specific development proposal.

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Blueprint Denver - Equity Analysis

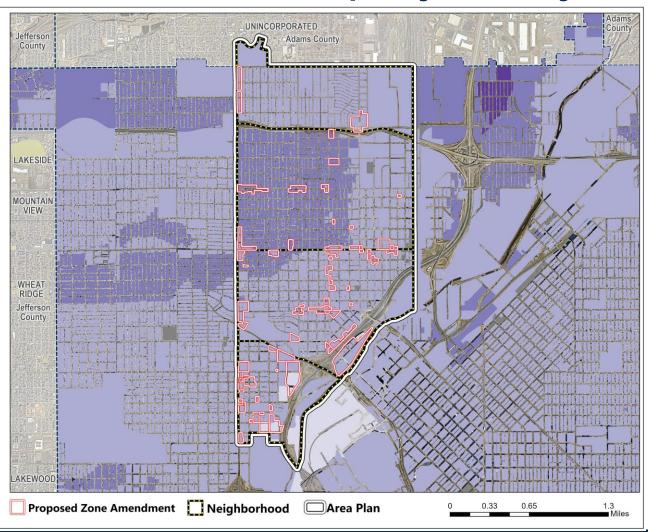
Blueprint Denver Contains Three Major Equity Concepts

 Integrating these concepts into planning and implementation will help to create a more equitable Denver.





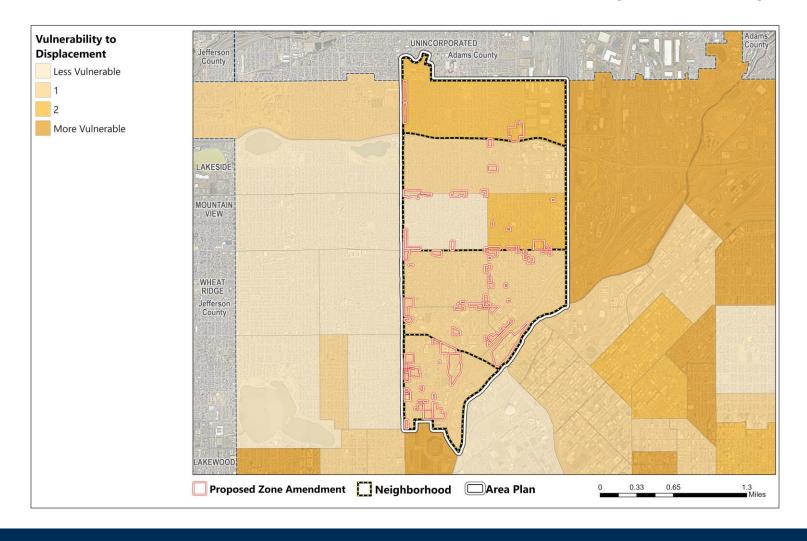




Access to Opportunity

- Generally moderate
 Access to Opportunity
- More access to centers and corridors and parks
- Less access to transit

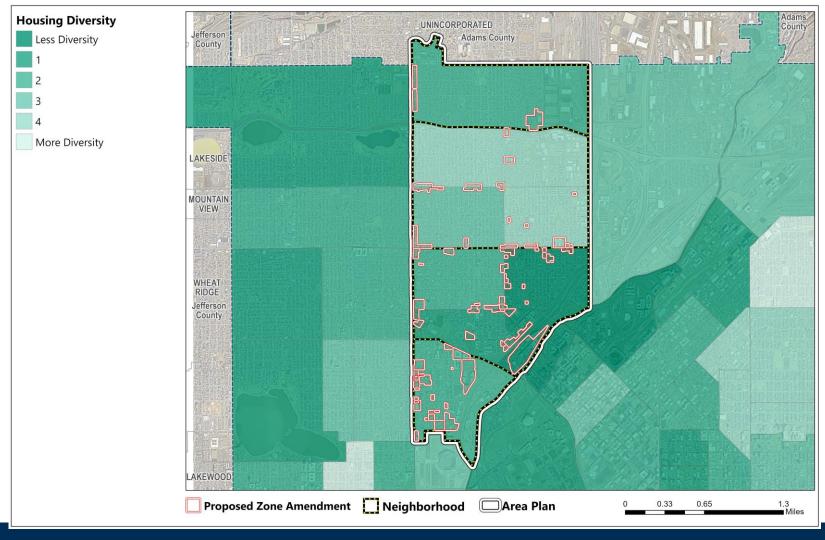




Vulnerability to Involuntary Displacement

- Ranges from less to more vulnerable
- Chaffee Park and southeastern Sunnyside are more vulnerable

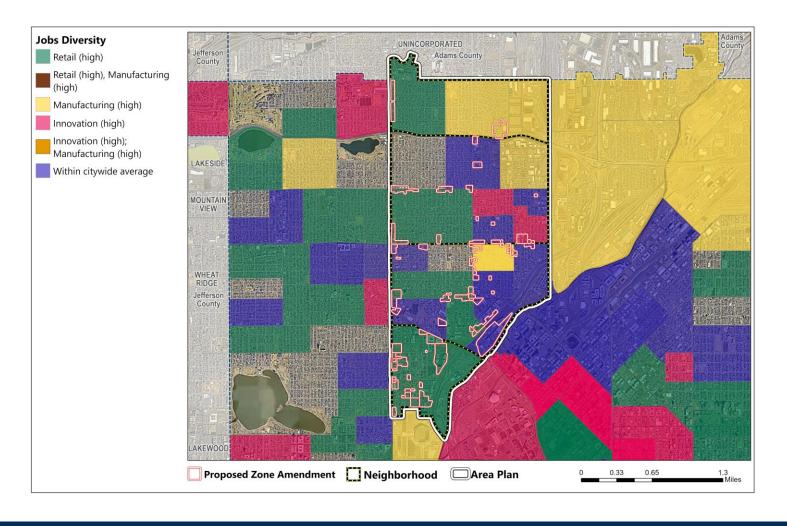




Expanding Housing Diversity

- Sunnyside is the most diverse
- Portions of Highland are the least diverse





Expanding Housing Diversity

- Mostly retail in the western portion of the area
- Manufacturing in northeast portion



Blueprint Denver 2019

Blueprint Strategies

- Land Use & Built Form, General Policy 3, Strategy A Rezone properties from the Former Chapter 59 zoning code so that the entire city is covered by the DZC, including continuing to incentivize owners to come out of the old code.
- Land Use & Built Form, General Policy 11 implement plan recommendations through city-led legislative rezoning and text amendments.
- Land Use & Built Form, Design Quality and Preservation Policy 4 Ensure an active and pedestrian friendly environment that provides a true mixed-use character in centers and corridors.



1. Consistency with Adopted Plans

- Comprehensive Plan 2040
- Blueprint Denver (2019)
- Near Northwest Area Plan
- 2. Public Interest
- 3. Consistency with neighborhood context, zone district purpose, and intent



Near Northwest Area Plan

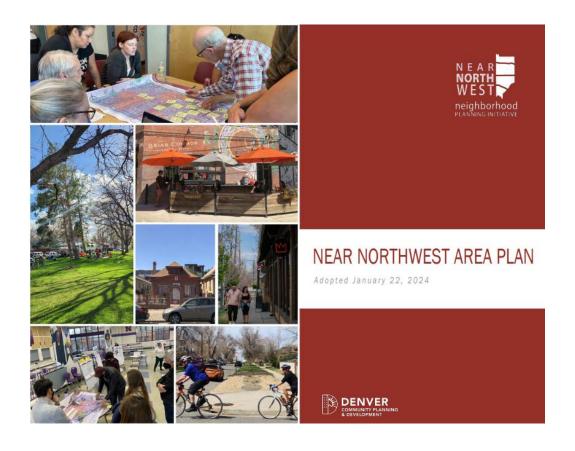


Centers and Corridors

- LU-2 Elevate the design of buildings, streets, and public spaces
 - Limit auto-oriented building forms
 - Encourage better design outcomes
- LU-3 expand commercial areas
 - Require an active mix of uses at the street level – consider applying DO-8
- LU-6 celebrate the history and significance of former streetcar system
 - Explore a design overlay to ensure new development is consistent with scale and character (e.g. active ground floor uses)



Near Northwest Area Plan



Former Chapter 59 Properties

- LU-11 support regulatory efforts to improve design outcomes, equity, and responsiveness to evolution in zoning regulations
 - Support rezoning out of FC59 into the Denver Zoning Code.
 - Align district with land use guidance from this plan
 - Implement legislative rezoning to address larger scales areas to reflect land use recommendations



1. Consistency with Adopted Plans

2. Public Interest

- Implements policies in Compressive Plan 2040, Blueprint Denver, and Near Northwest Area Plan
- Mapping the DO-8 will promote mixed-use development which has been found to increase physical activity and support overall health
- 3. Consistency with neighborhood context, zone district purpose, and intent



- 1. Consistency with Adopted Plans
- 2. Public Interest
- 3. Consistency with neighborhood context, zone district purpose, and intent



- 3. Consistency with neighborhood context, zone district purpose, and intent
- The proposed districts are consistent with the Urban Edge, Urban, General Urban, and Urban Center contexts
- And the mixed use, main street, residential mixed use, multiunit, row house, two-unit and overlay districts



Proposal

The rezoning proposal focuses on implementing key land use recommendations:

- Significantly improve design standards and promote active uses in existing commercial centers and corridors.
- Rezone Former Chapter 59 districts into the Denver Zoning Code.



CPD Recommendation

CPD recommends approval, based on finding all review criteria that all criteria been met

- 1. Consistency with Adopted Plans
- 2. Public Interest
- 3. Consistency with Neighborhood Context, Zone District Purpose and Intent

