

**BY AUTHORITY**

ORDINANCE NO. \_\_\_\_\_

COUNCIL BILL NO. 25-1056

SERIES OF 2025

**Amended 8-4-2025**

COMMITTEE OF REFERENCE:

Finance and Business

**A B I L L**

**For an ordinance submitting to a vote of the qualified and registered electors of the City and County of Denver at a special municipal election to be held on Tuesday, November 4, 2025, the question of whether the City shall be authorized to issue general obligation bonds, notes, or other obligations for the purpose of financing and/or refinancing repairs and improvements to City infrastructure and facilities; providing the form of the ballot question; providing for other details in connection therewith; and ratifying action previously taken.**

(1) **WHEREAS**, the City and County of Denver (the "City") is a municipal corporation duly organized and existing as a home-rule municipality under Article XX of the Constitution (the "Constitution") and the laws of the State of Colorado (the "State") and the City Charter (the "Charter"); and

(2) **WHEREAS**, the members of the City Council of the City (the "City Council") have been duly elected and qualified; and

(3) **WHEREAS**, Article X, Section 20 of the Constitution ("TABOR") requires voter approval for the creation of any debt, the imposition of any new tax, any tax rate increase, any mill levy increase above that for the prior year, the extension of an expiring tax, and for collecting, retaining and expending certain moneys above limits established by TABOR; and

(4) **WHEREAS**, Section 7.5.1 of the Charter provides that no general obligation bonds shall be issued until the question of issuing the bonds shall have been submitted to a vote of the qualified and registered electors of the City and a majority of those voting upon the question by ballot shall have voted in favor of issuing such bonds; and

(5) **WHEREAS**, the City Council, after consultation with the Mayor and other appropriate municipal officers, has determined that the question of whether the City shall be authorized to issue general obligation bonds, notes, or other obligations ("Obligations") for the purposes and in the manner set forth in this ordinance should be submitted to the qualified and registered electors of the City at the special municipal election called by this ordinance to be held on November 4, 2025 (the "Election"); and

(6) **WHEREAS**, TABOR also requires the City to submit ballot issues (as defined in TABOR) to the City's electors on limited election days before action can be taken on such ballot

1 issues; and

2 (7) **WHEREAS**, November 4, 2025 is one of the election dates at which ballot issues may  
3 be submitted to the City's qualified and registered electors pursuant to TABOR; and

4 (8) **WHEREAS**, the Denver Clerk and Recorder (the "Clerk") is conducting a coordinated  
5 election pursuant to the Uniform Election Code of 1992 (the "Uniform Election Code"), being articles  
6 1 through 13 of title 1, Colorado Revised Statutes, as amended ("C.R.S."), on November 4, 2025;  
7 and

8 (9) **WHEREAS**, pursuant to Section 8.2.1 of the Charter, Section 15-4 Denver Revised  
9 Municipal Code, Section 1-1-102 of the Uniform Election Code, Section 31-10-102.7, C.R.S., and  
10 this ordinance, the City Council may elect to utilize the provisions of the Uniform Election Code in  
11 order to participate in the coordinated election on November 4, 2025; and

12 (10) **WHEREAS**, the City Council hereby determines that it is necessary to submit to the  
13 qualified and registered electors of the City, at the coordinated election to be held on November 4,  
14 2025, the question of authorizing Obligations in the amounts specified in Section 3 below and the  
15 extension of the imposition of an ad valorem property tax as previously approved at the City's bond  
16 elections in 2007, 2017 and 2021 for the payment of such Obligations for the purpose of financing  
17 or refinancing repairs and improvements to City infrastructure and facilities (the "Denver Facility  
18 Improvements"); and

19 (11) **WHEREAS**, the City Council hereby determines that the Denver Facility Improvements  
20 will enhance property and facilities that are owned by the City and operated for the benefit of the  
21 City's residents and taxpayers, including without limitation, art, cultural, library, and other City-owned  
22 facilities; and

23 (12) **WHEREAS**, it is necessary to set forth certain procedures concerning the conduct of  
24 the Election.

25 **NOW, THEREFORE, BE IT ENACTED BY THE COUNCIL OF THE CITY AND COUNTY OF**  
26 **DENVER:**

27 **Section 1.** All action heretofore taken (not inconsistent with the provisions of this ordinance)  
28 by the City and the officers thereof, directed towards the Election, and the objects and purposes  
29 herein stated is hereby ratified, approved and confirmed.

30 **Section 2.** Unless otherwise defined herein, all terms used herein shall have the  
31 meanings defined in the Uniform Election Code.

32 **Section 3.** Pursuant to Section 8.2.3 of the Charter, the City Council hereby determines to  
33 call a special election to be conducted pursuant to the Uniform Election Code as part of the

coordinated election being conducted by the Clerk on November 4, 2025. The City Council hereby determines that at the Election, there shall be submitted to the qualified and registered electors of the City the following question:

Denver City Facilities Bonds

WITHOUT IMPOSING ANY NEW TAX, SHALL CITY AND COUNTY OF DENVER DEBT BE INCREASED ~~\$252,430,000, WITH A MAXIMUM REPAYMENT COST OF \$502,000,000~~ \$244,430,000 WITH A MAXIMUM REPAYMENT COST OF \$485,000,000, TO BE USED FOR REPAIRS AND IMPROVEMENTS TO CITY INFRASTRUCTURE AND FACILITIES, INCLUDING BUT NOT LIMITED TO:

- CRITICAL INFRASTRUCTURE, IMPROVEMENTS, AND REPAIRS TO VARIOUS ART, CULTURAL, LIBRARY, AND OTHER CITY FACILITIES, INCLUDING AMERICAN INDIAN CULTURAL EMBASSY, ARIE P. TAYLOR SENIOR CENTER, BEAR VALLEY, BLAIR CALDWELL AFRICAN AMERICAN RESEARCH LIBRARY AND MUSEUM, DECKER, GREEN VALLEY RANCH IDEALAB, AND MONTBELLO BRANCH LIBRARIES, BOETTCHER CONCERT HALL, DENVER ART MUSEUM, DENVER BOTANIC GARDENS, DENVER CENTER FOR THE PERFORMING ARTS, DENVER MUSEUM OF NATURE AND SCIENCE, DENVER ZOO, LORETTO HEIGHTS THEATER (PARKING), RED ROCKS AMPHITHEATER, AND THE 303 ARTWAY HERITAGE TRAIL;
- BUILDING A NEW FIRST RESPONDER AND PUBLIC SAFETY TRAINING CENTER TO INCREASE SAFETY AND IMPROVE EMERGENCY AND FIRE RESPONSE;
- RENOVATION OF AND IMPROVEMENTS TO THE DENVER ANIMAL SHELTER TO INCREASE RESCUE SERVICES AND CARE; AND
- BUILDING CITY FACILITIES SUCH AS A LIBRARY TO BE CO-LOCATED WITH AFFORDABLE HOUSING OPTIONS;

BY THE ISSUANCE AND PAYMENT, OR REFINANCING, OF GENERAL OBLIGATION BONDS, NOTES, OR OTHER OBLIGATIONS; AND SHALL THE TAXES AUTHORIZED AT THE CITY'S BOND ELECTIONS IN 2007, 2017 AND 2021 BE EXTENDED AND AUTHORIZED TO PAY OR REFINANCE THE DEBT AUTHORIZED AT THIS ELECTION IN ADDITION TO THE DEBT AUTHORIZED AT SUCH PRIOR ELECTIONS; AND SHALL CITY AD VALOREM PROPERTY TAXES BE INCREASED WITHOUT LIMITATION AS TO RATE BUT NOT MORE THAN A COMBINED EXTENDED MAXIMUM AMOUNT OF \$22,682,255 ANNUALLY, WITH THE CITY TO PUBLICLY REPORT SUCH EXPENDITURES ANNUALLY?

1       **Section 4.** The Clerk is hereby appointed as the designated election official of the City for  
2 purposes of performing acts required or permitted by law in connection with the Election.

3       **Section 5.** The officers and employees of the City are hereby authorized and directed to  
4 take all action necessary or appropriate to effectuate the provisions of this ordinance.

5       **Section 6.** If a majority of the votes cast on the question to authorize Obligations and the  
6 extension of the City's authorization to levy ad valorem property taxes submitted at the Election shall  
7 be in favor of issuing Obligations and levying ad valorem property taxes as provided in such  
8 question, the City, acting through the Mayor and City Council, shall be authorized to proceed with  
9 the necessary action to issue Obligations and levy ad valorem property taxes in such manner and  
10 with the Obligations containing such terms consistent with such question, as the City Council may  
11 determine. Any authority to contract Obligations or to levy ad valorem property taxes, if conferred by  
12 the results of the Election, shall be deemed and considered a continuing authority to contract the  
13 Obligations and levy the ad valorem taxes so authorized at any one time, or from time to time, and  
14 neither the partial exercise of the authority so conferred, nor any lapse of time, shall be considered  
15 as exhausting or limiting the full authority so conferred.

16       **Section 7.** If a majority of the votes cast on the question authorize the issuance of  
17 Obligations and the extension of the City's authorization to levy an ad valorem property tax as  
18 described in the question set forth in Section 3 above, the City intends to issue such Obligations in  
19 the approximate aggregate principal amount of ~~\$252,430,000~~ \$244,430,000 to pay the costs of  
20 financing or refinancing certain public improvements described in the election question (the  
21 "Project"), including the reimbursement of certain costs incurred by the City prior to the execution  
22 and delivery of such Obligations, upon terms acceptable to the City, as authorized in an ordinance  
23 to be hereafter adopted and to take all further action which is necessary or desirable in connection  
24 therewith. The officers, employees and agents of the City shall take all action necessary or  
25 reasonably required to carry out, give effect to and consummate the transactions contemplated  
26 hereby and shall take all action necessary or desirable to finance the Project and to otherwise carry  
27 out the transactions contemplated by the ordinance. This ordinance is intended to be a declaration  
28 of "official intent" to reimburse expenditures within the meaning of Treasury Regulation § 1.150-2.

29       **Section 8.** Pursuant to Article XX of the State Constitution and the Charter, all State  
30 statutes that might otherwise apply in connection with the provisions of this ordinance (including,  
31 without limitation C.R.S. § 31-11-111) are hereby superseded to the extent of any inconsistencies  
32 or conflicts between the provisions of this ordinance and such statutes. Any such inconsistency or  
33 conflict is intended by the City Council and shall be deemed made pursuant to the authority of Article

1 XX of the State Constitution and the Charter.

2 **Section 9.** If any section, paragraph, clause or provision of this ordinance shall for any  
3 reason be held to be invalid or unenforceable, the invalidity or unenforceability of such section,  
4 paragraph, clause or provision shall in no manner affect any remaining provisions of this ordinance.

5 **Section 10.** All ordinances or parts of ordinances inconsistent herewith are hereby repealed  
6 to the extent only of such inconsistency. This repealer shall not be construed to revive any ordinance  
7 or part of any ordinance heretofore repealed.

8  
9 COMMITTEE APPROVAL DATE: July 22, 2025

10 MAYOR-COUNCIL DATE: N/A

11 PASSED BY THE COUNCIL: \_\_\_\_\_

12 \_\_\_\_\_ - PRESIDENT

13 APPROVED: \_\_\_\_\_ - MAYOR \_\_\_\_\_

14 ATTEST: \_\_\_\_\_ - CLERK AND RECORDER,  
15 EX-OFFICIO CLERK OF THE  
16 CITY AND COUNTY OF DENVER

17 NOTICE PUBLISHED IN THE DAILY JOURNAL: \_\_\_\_\_; \_\_\_\_\_

18 PREPARED BY: Bradley T. Neiman, Assistant City Attorney DATE: July 24, 2025

19 Pursuant to section 13-9, D.R.M.C., this proposed ordinance has been reviewed by the office of the  
20 City Attorney. We find no irregularity as to form and have no legal objection to the proposed  
21 ordinance. The proposed ordinance is not submitted to the City Council for approval pursuant to §  
22 3.2.6 of the Charter.

23  
24 Katie J. McLoughlin, Interim City Attorney

25  
26 BY: \_\_\_\_\_, Assistant City Attorney DATE: \_\_\_\_\_