Sunnyside Conservation Overlays

Text Amendment: Create Conservation Overlays 7 (CO-7) and 8 (CO-8) Map Amendment #2019I-00066: from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C, CO-7, U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8

LUTI: 01/17/2023



Text and Map Amendment Summary

- Sponsor: Councilwoman Amanda Sandoval
- Text Amendment (Primary Structures only)
 - Create Sunnyside Conservation Overlay (CO-7)
 - Create Sunnyside Conservation and Brick Overlay (CO-8)
 - \circ $\,$ Make associated amendments in Article 13 $\,$
 - Make minor amendments to the Potter Highlands Conservation Overlay (CO-4) and Bungalow Conservation Overlay (CO-6) for consistency and clarity.
- Map Amendment
 - Rezone multiple properties in Sunnyside from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C, CO-7, U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8



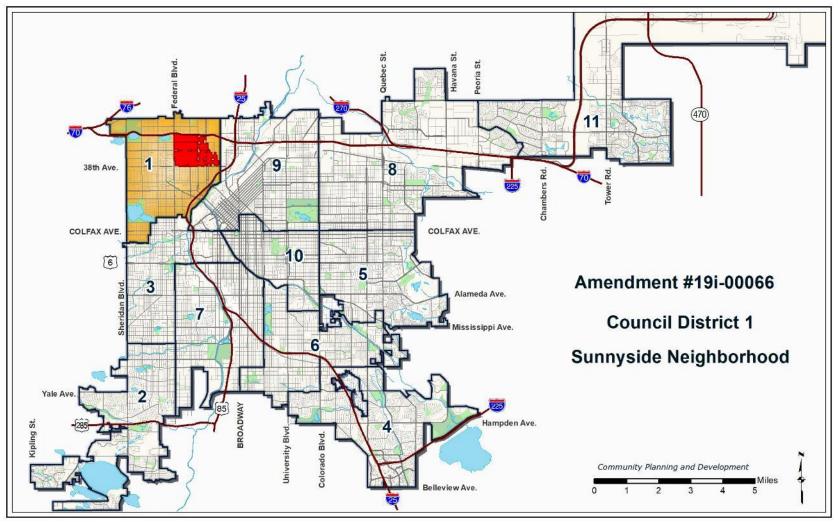
Sunnyside Conservation Overlays

 Purpose: To increase visual compatibility of new buildings and additions with existing neighborhood patterns



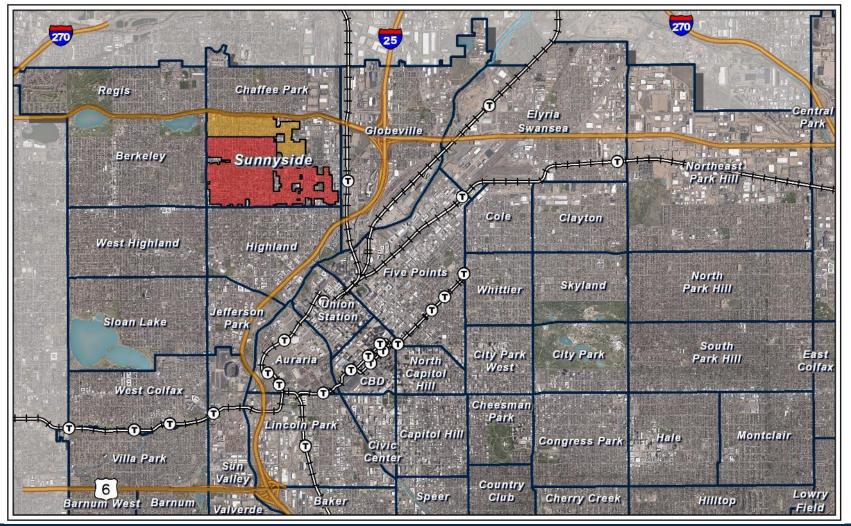


Council District 1





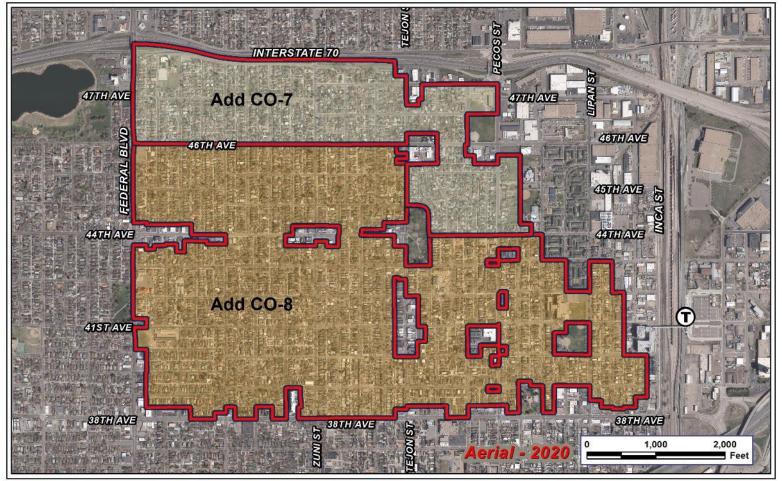
Sunnyside Neighborhood





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Request: CO-7 (Sunnyside Conservation Overlay) and CO-8 (Sunnyside Conservation and Brick Overlay)

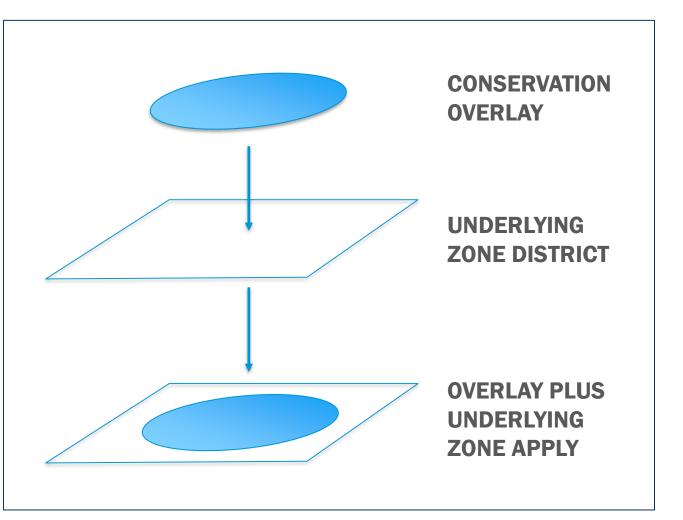


- 3259 properties
- 651 acres
 - 175 acres (CO-7)
 - 476 acres (CO-8)
- 434 acres (if right-of-way is excluded)

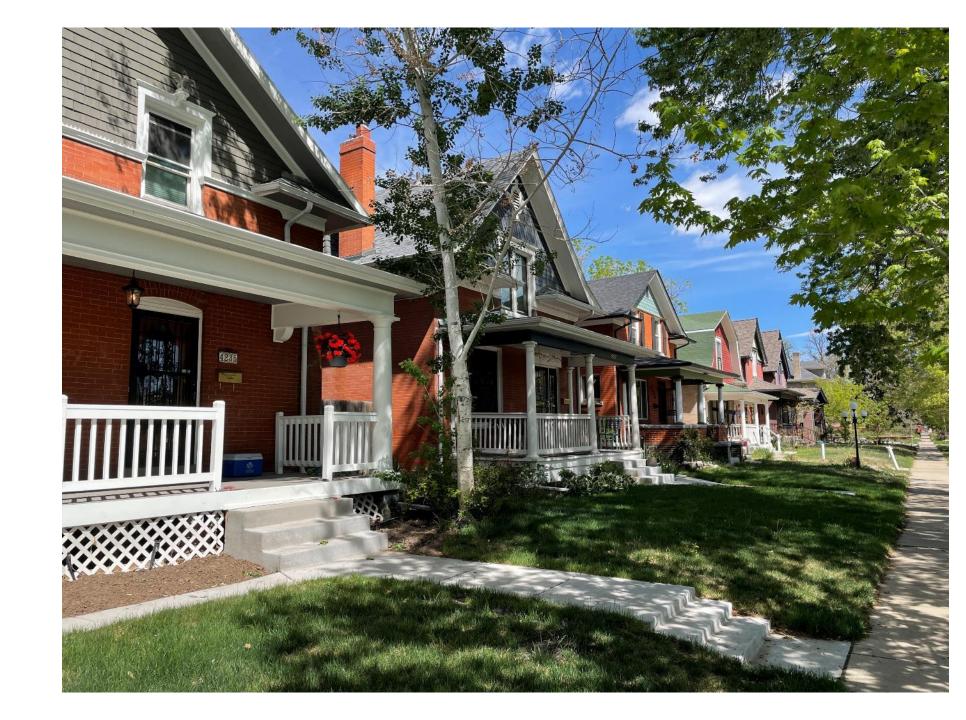


How an overlay works

- May add to or modify the zoning standards of the underlying zone district
- Baseline regulations stay in place
- Where there's a difference, overlay applies
- <u>Cannot</u> modify permitted uses allowed in the zone district



Proposed Text Amendment



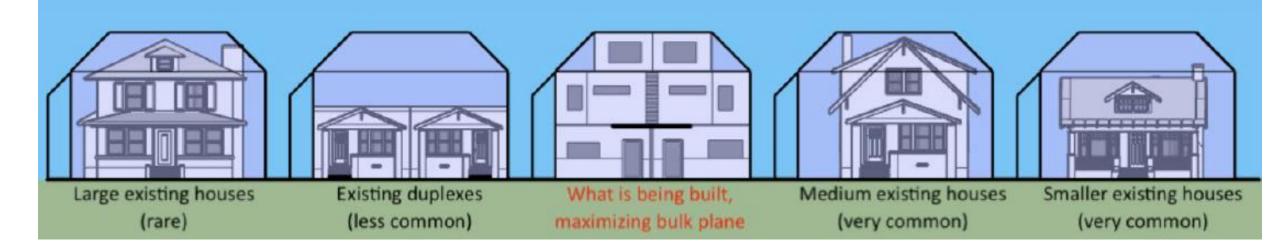
Existing neighborhood character

- House and duplex forms
- Some multi-unit buildings mixed in
- Wide variety of styles
- 1-2 stories
- Pitched roofs
- Modest footprints
- Porches common
- Brick common in much of neighborhood



Compatibility concerns

- Scale and massing
- Street relationship/rhythm
- Incompatible materials



Conservation Overlays intent

CO-7 and CO-8

- Context-sensitive in mass and scale
- Compatible roof forms
- Rhythm of Unenclosed Porches along the street
- Maintain flexibility around style; focus on compatibility fundamental neighborhood features

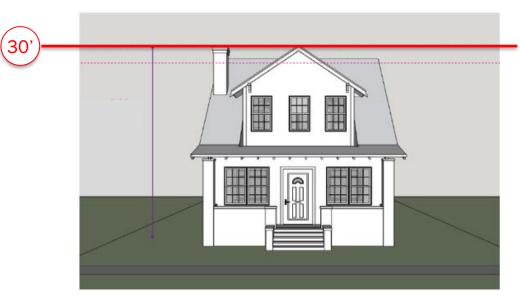
CO-8

- Visual compatibility with strong pattern of existing residential structures with brick cladding while maintaining flexibility for use of additional materials
- To promote brick cladding on exterior walls of a residential structure that are most visible from the public street, while allowing additional flexibility on less publicly visible exterior walls.
- To promote the use of durable materials that express a human scale.

Scale and massing

Building Height in Feet (front 65% of lot)

- Sloped Roofs: Adjust existing 30'-35' allowance to 30'
- Low-Slope Roofs: Adjust existing 30'-35' allowance to 22'



Pitched Roof: greater than 3/12 pitch

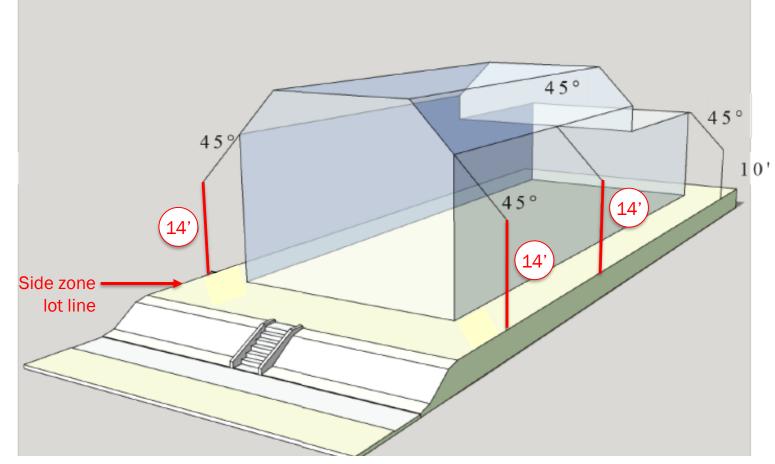


Low-Sloped Roof: 3/12 pitch or less

Scale and massing

Bulk Plane

 Reduce Vertical Height at side zone lot line from 17' to 14'



Bulk Plane (proposed dimensions)

Scale and massing

Gross Floor Area Maximum (Primary Structure)

- Max of 3,000 sf for lots 7,500 sf or less
- Additional 40 sf for each additional 100 sf of lot area above 7,500 sf
- Applies to above grade floor area
- Applies to Urban House building form only (not Duplex or Tandem House)



Street relationship/porches

Front porch requirement

- Area (min): 48 square feet (no that CO-6 requirement is 120sf)
- Depth (min): 6 feet
- Height (max): 18 feet
- Must be covered
- Cannot be under a story



Building materials (CO-8 only)

Brick cladding requirement

- Minimum percentage for exterior walls
- Focus on walls most visible from the street

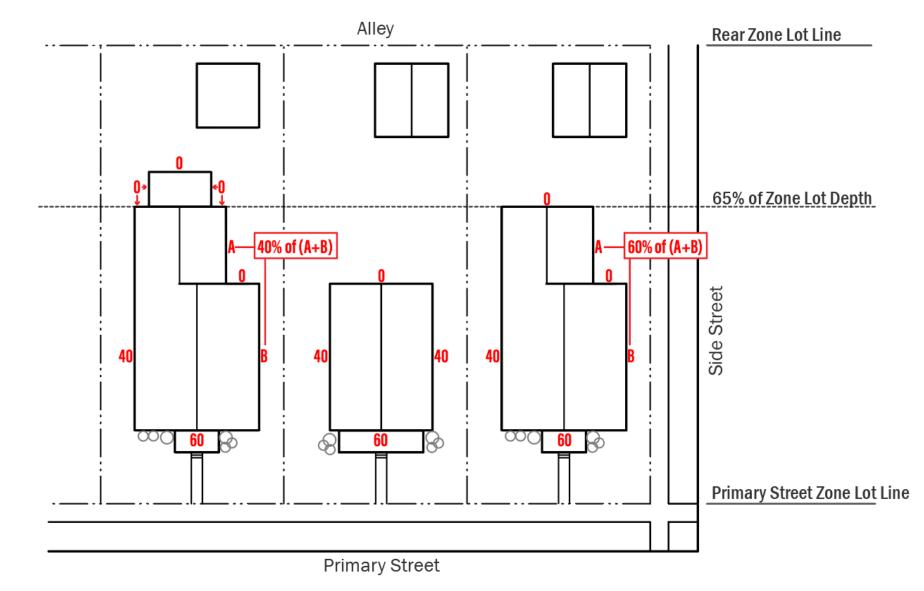






Building materials (CO-8 only)

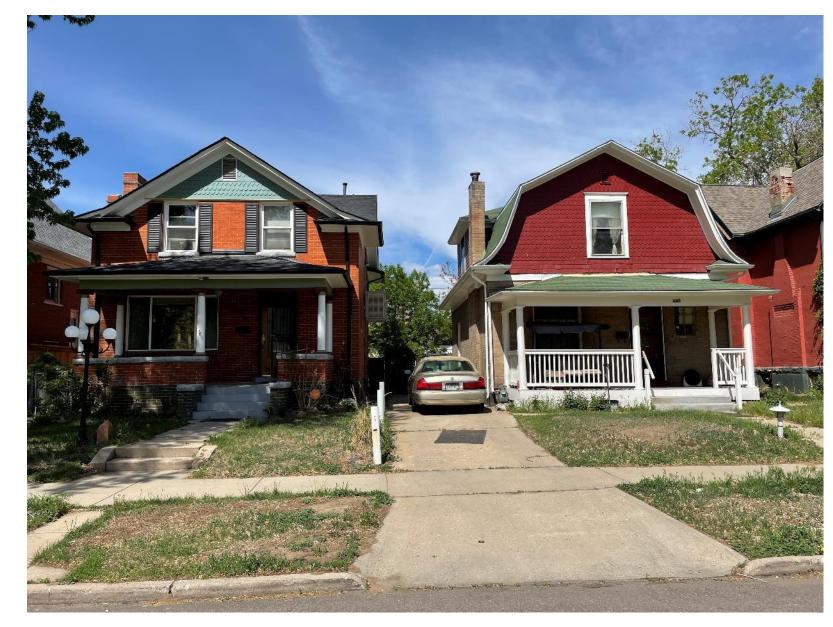
- Street-facing walls
- Side walls in front 65% of zone lot
- New development only
- Openings excluded from calculation



= Minimum Percentage Brick Cladding

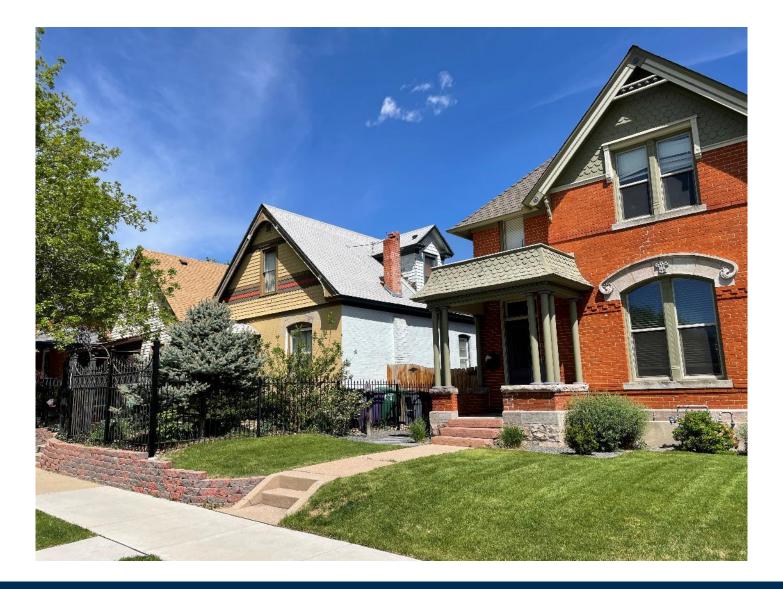
Not to Scale. Illustrative Only.

Proposed Map Amendment



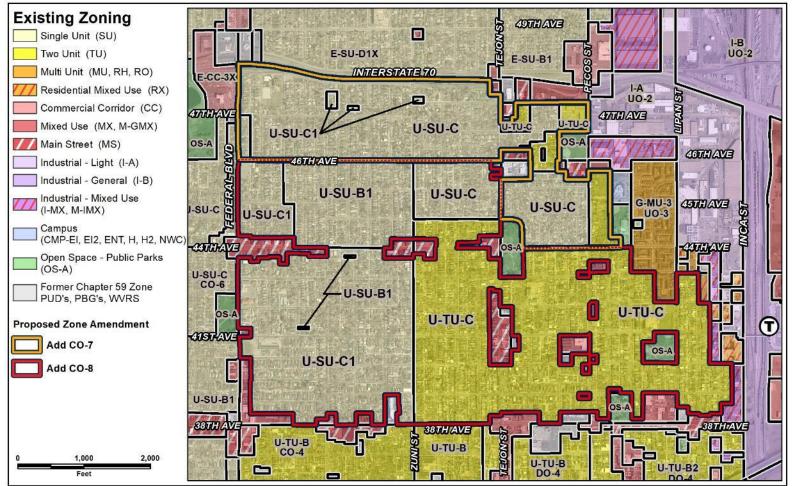
Existing Context Overview

- Zoning
- Land Use
- Building Form/Scale





Existing Zoning

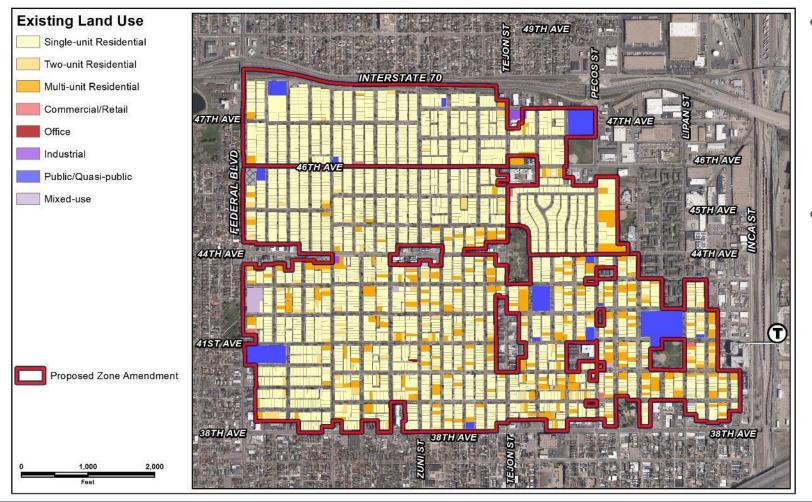


Rezoning Area: U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C

Surrounding: U-SU-C, CO-6, U-SU-B1, U-TU-B, CO-4, U-TU-B, U-TU-B, DO-4, U-TU-B2, DO-4, U-MS-3, U-MS-2, U-MS-2x, U-MX-2x, U-MX-3, I-A, UO-2, I-MX-3, G-MU-3, UO-3, U-RX-3, U-RH-2.5, U-RX-5, C-RX-8



Existing Land Use



Rezoning Area: Single-unit residential, twounit residential, multi-unit residential, public/quasipublic, mixed-use

Surrounding:

Single-unit residential, twounit residential, multi-unit residential, industrial, commercial/retail, public/quasi-public, park/open space, mixeduse



Existing Context – Built Form/Scale





Existing Context – Built Form/Scale





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Public Outreach

- Property owner mailers and flyers
- Website
- Online survey
- Town halls
- RNO meetings
- Neighborhood
 Working Group





Process

- Informational Notice: 10/21/2020
- Planning Board Notice Posted: 12/20/2022
- Planning Board Public Hearing: 1/4/2023 (recommended approval 6-1)
- LUTI Committee: 1/17/2023
- City Council Public Hearing (tentative): 2/27/2023





Public Comment

RNOs

 To date, staff has received no RNO comments

Members of the public

- 43 letters in support
- 7 letters in opposition





Review Criteria

Denver Zoning Code Review Criteria

- 1. Conservation Criteria
- 2. Consistency with Adopted Plans
- 3. Uniformity of District Regulations
- 4. Further Public Health, Safety and Welfare





Review Criteria

The <u>district contains distinctive</u> <u>building features</u>, such as period of construction, style, size, scale, detailing, mass, color and material

Sunnyside

- Height
- Mass
- Roof forms
- Front porches
- Brick cladding (CO-8 only)





Review Criteria

Denver Zoning Code Review Criteria

- 1. Consistency with Adopted Plans
 - Comprehensive Plan 2040 (2019)
 - Blueprint Denver (2019)
 - Sunnyside Neighborhood Plan (1992)
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare

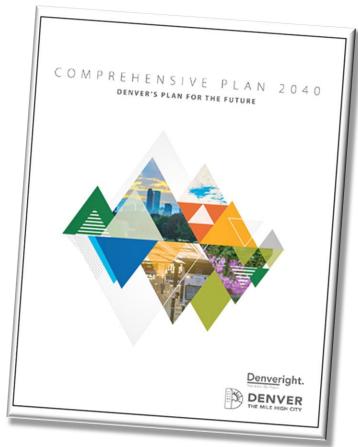




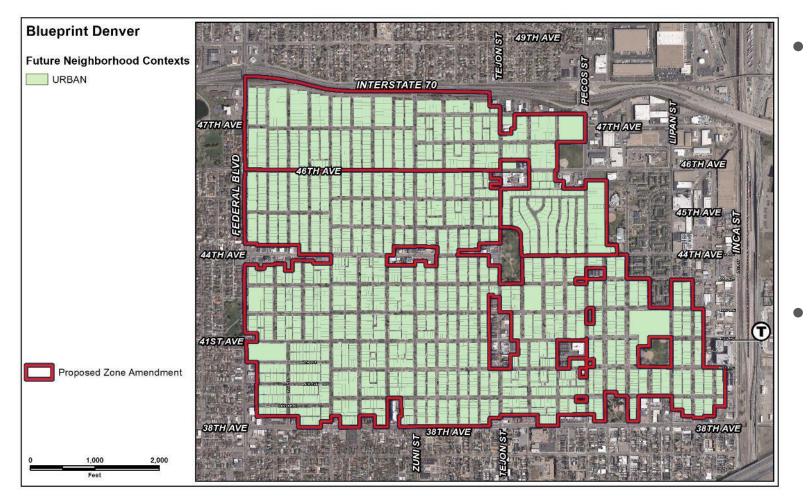
Review Criteria: Consistency with Adopted Plans

Comprehensive Plan 2040

- Strong and Authentic Neighborhoods Goal 2, Strategy B Establish a scalable, predictable and adaptable approach to improve design quality across the city (p. 34).
- Equitable, Affordable and Inclusive Goal 4, Strategy C Incentivize the reuse of existing smaller and affordable homes (p. 29).
- Environmentally Resilient Goal 7, Strategy C Prioritize the use of existing buildings and explore incentives to salvage or reuse materials from demolished structures (p. 54).

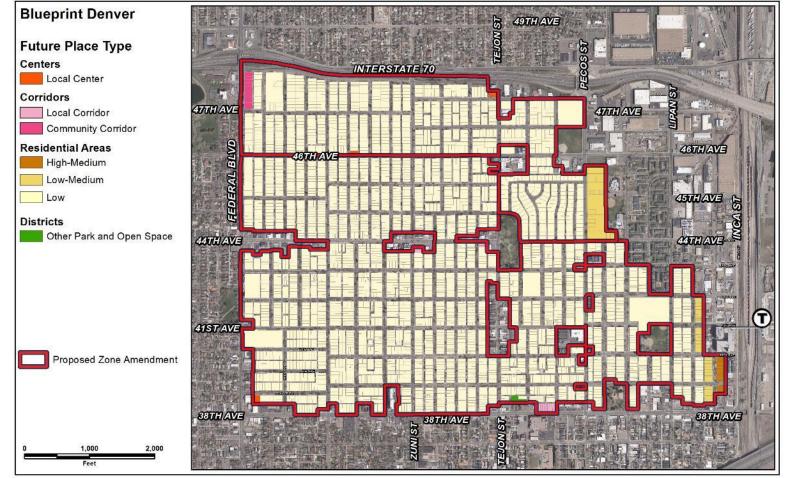






- **Context: Urban**
 - Residential areas generally are singleunit and two-unit uses, with some low-scale multi-unit embedded throughout
- Text/map amendment
 - Will not change permitted uses
 - No impact





Future Place Type: Mostly "Residential Low"

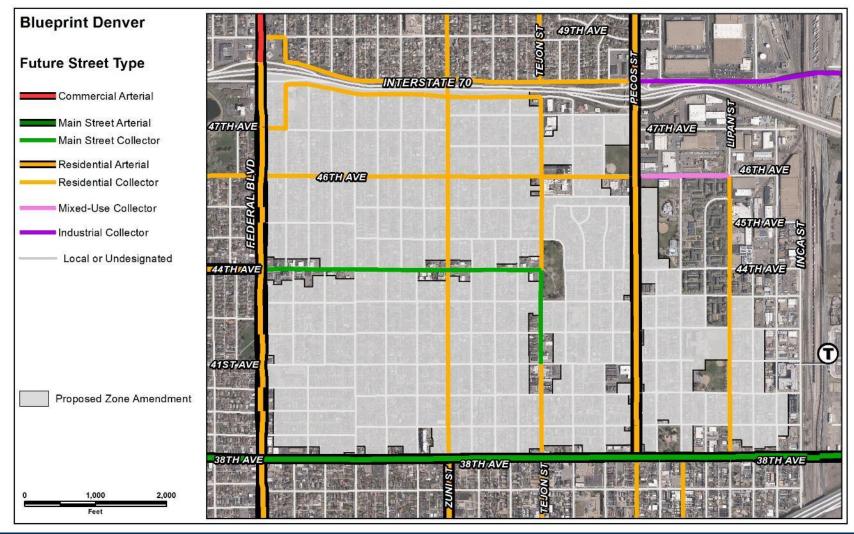
- predominately single- and two-unit uses on small lots
- buildings are generally up to 2.5 stories in height

Text and Map Amendment:

- No change to permitted uses
- continues to allow 2.5 stories
- No impact

Evaluation is based on the proposed zone district is consistent with the Future Street Classification, not to assess the traffic impacts of a specific development proposal.





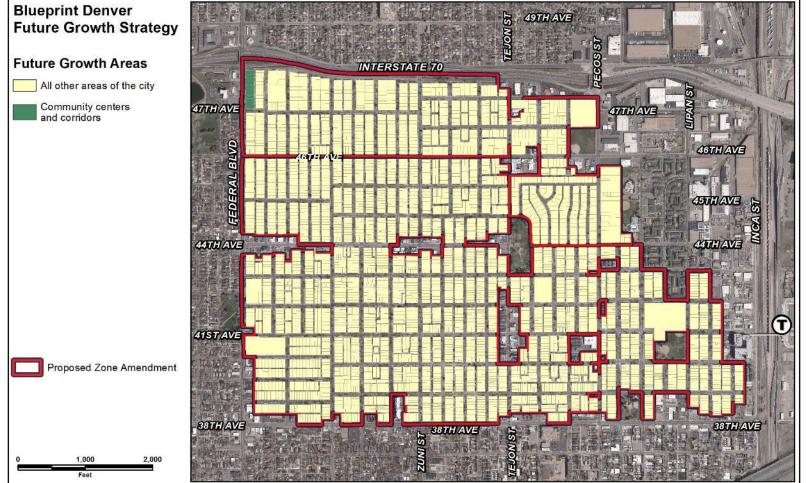
Future Street Types

- Residential Arterial
- Residential Collector
- Main Street Arterial
- Main Street Collector
- Local undesignated

Text/map amendment

- no change to allowed uses or front setbacks
- No impact





Growth Areas Strategy: All other areas of the city

- 10% of jobs by 2040
- 20% housing by
 2040

Text/map amendment:

- Will continue to allow incremental growth
- No impact



Land Use and Built Form (Page 99)

Policy 2, Strategy B: Use conservation overlays in areas where the key goal is to conserve distinctive features in order to enhance and retain existing character.

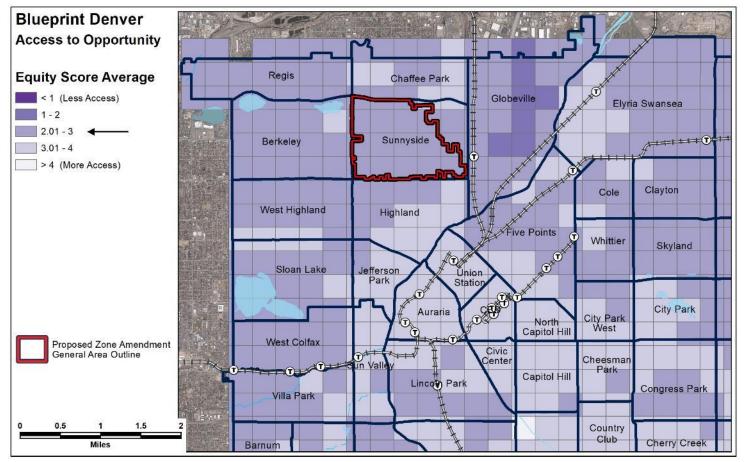


Additional Policies

- Land Use & Built Form, General, Policy 11, Strategies A, B, and C
 - Support large-scale
 legislative rezonings and
 text amendments
 supported by robust
 outreach







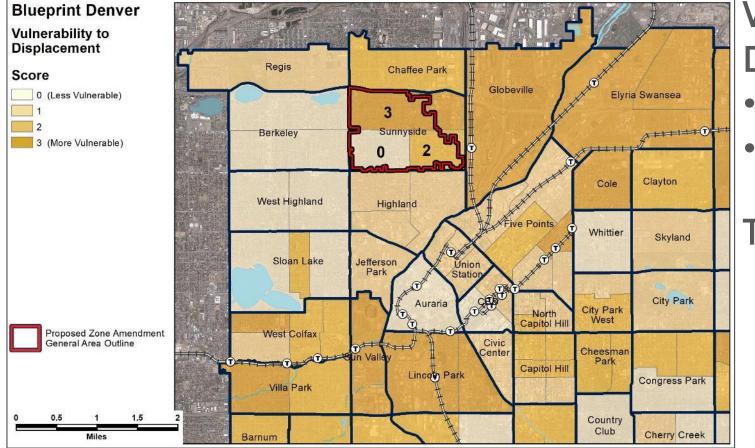
Access to Opportunity

Average Access

Text/map amendment:

- no change to access to centers and corridors
- No change to transit service
- No impact



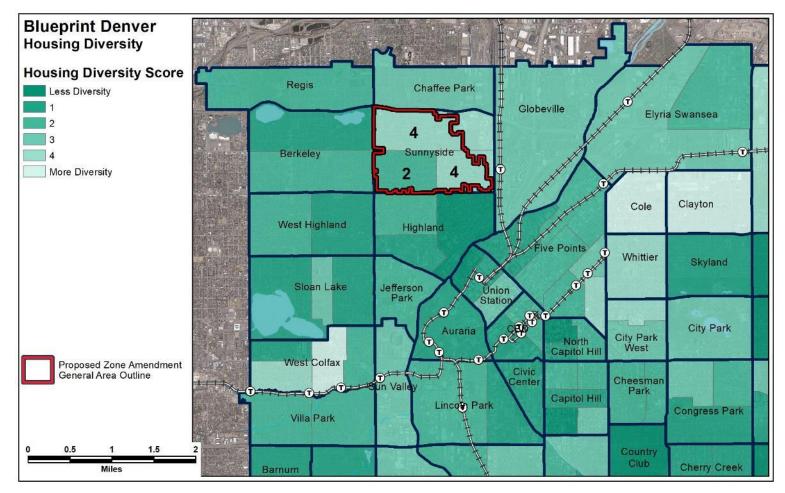


Vulnerability to Involuntary Displacement

- Less vulnerable
- More vulnerable

Text/map amendment

- No change to permitted uses
- No increase in permitted density
- No creation of incomerestricted units
- No impact



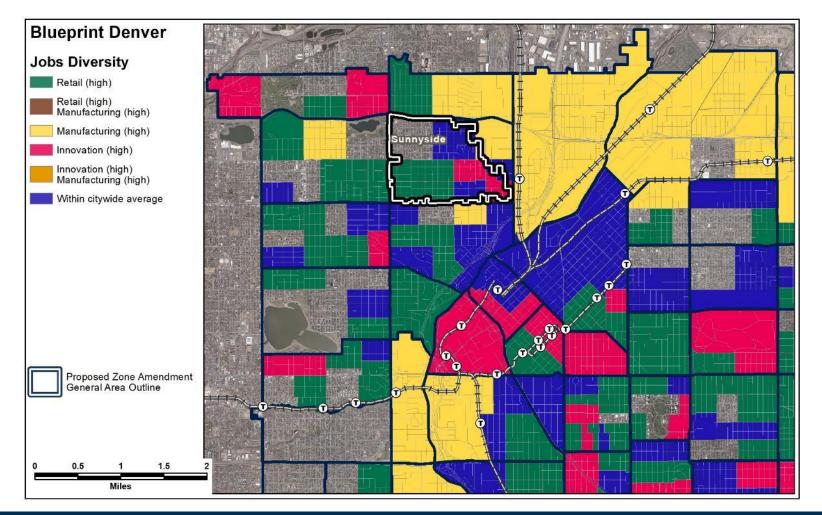
Housing Diversity

- Less Diversity
- More Diversity

Text/map amendment:

- No change to number of dwelling units allowed on a lot
- New limitations on square footage for Urban House
- No impact for most measures; may have a minor impact on house size diversity





Jobs Diversity (varies)

- Within citywide average
- Retail emphasis
- Innovation emphasis

Text/map amendment

- no change to permitted uses
- No impact



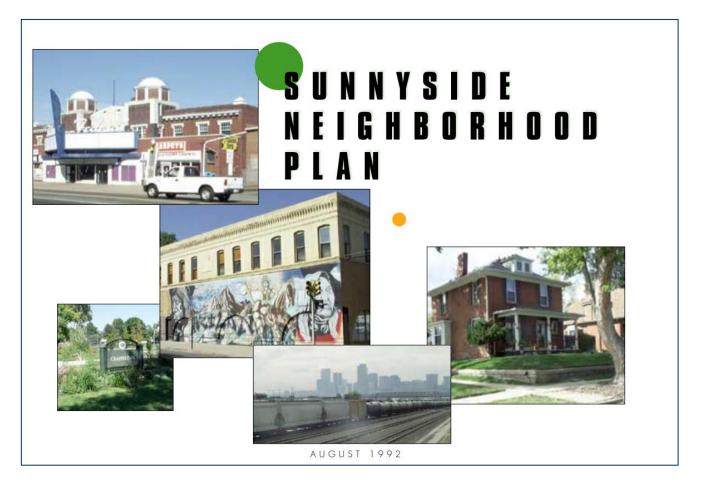
Consistency with Adopted Plans: Sunnyside Neighborhood Plan (1992)

Vision (design-related)

- Houses are a mix of architectural styles - old and new, big and small, brick and frame.
- Sunnyside and northwest Denver will be valued for its diversity which gives it character and charm.

Text/map amendment

- Will continue to allow diversity
- Consistent





Review Criteria Denver Zoning Code Review Criteria

- 1.Consistency with Adopted Plans
 - Comprehensive Plan 2040
 - Blueprint Denver: A Land Use and Transportation Plan (2019)
 - Sunnyside Neighborhood Plan (1992)
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare



CPD Recommendation

- 1. Staff recommends that LUTI move the Sunnyside Conservation Overlays to the full City Council finding that all applicable review criteria have been met, with the following condition:
 - That the LUTI Meeting Draft be edited for clarity, correctness, illustrative graphics, section references, and other non-substantive matters as well as any other changes to the LUTI Meeting Draft made necessary by such edits.
- 2. Staff recommends that LUTI move map amendment proposal #2019I-00066, rezoning multiple properties in Sunnyside from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C, CO-7, U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8, to the full City Council finding that the applicable review criteria have been met.

