Sunnyside Conservation Overlays

Text Amendment #6: Create Conservation Overlays 7 (CO-7) and 8 (CO-8) Map Amendment #2019I-00066: from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C, CO-7, U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8

City Council: 02/27/2023



Text and Map Amendment Summary

- Sponsor: Councilwoman Amanda Sandoval
- Text Amendment (Primary Structures only)
 - Create Sunnyside Conservation Overlay (CO-7)
 - Create Sunnyside Conservation and Brick Overlay (CO-8)
 - Make associated amendments in Article 13
 - Make minor amendments to the Potter Highlands Conservation Overlay (CO-4) and Bungalow Conservation Overlay (CO-6) for consistency and clarity.
- Map Amendment
 - Rezone multiple properties in Sunnyside from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C, CO-7, U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8



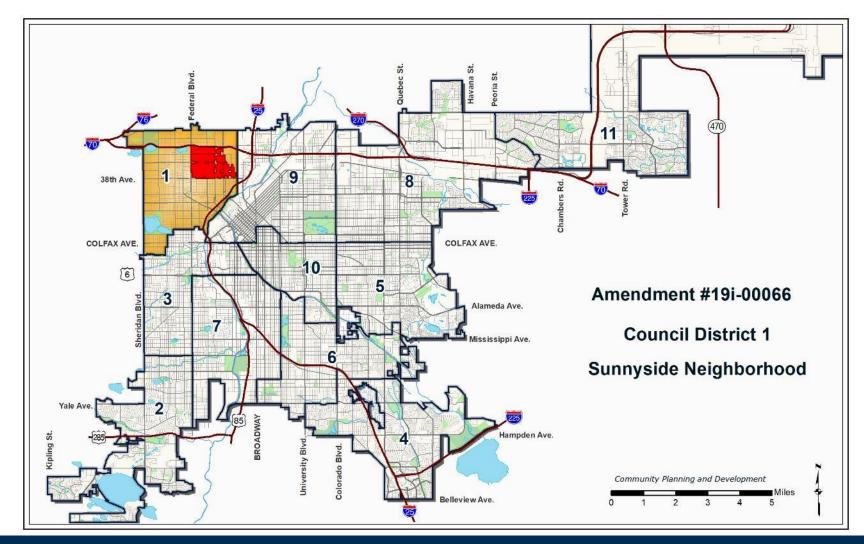
Sunnyside Conservation Overlays

 Purpose: To increase visual compatibility of new buildings and additions with existing neighborhood patterns



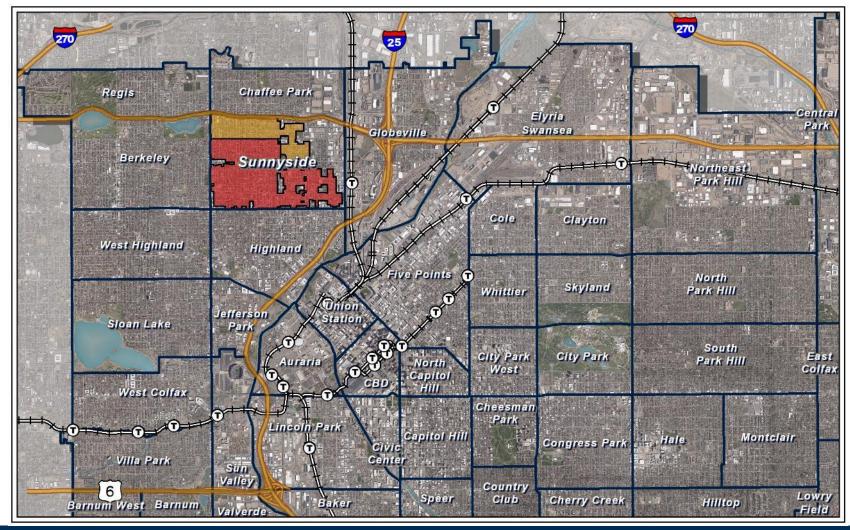


Council District 1



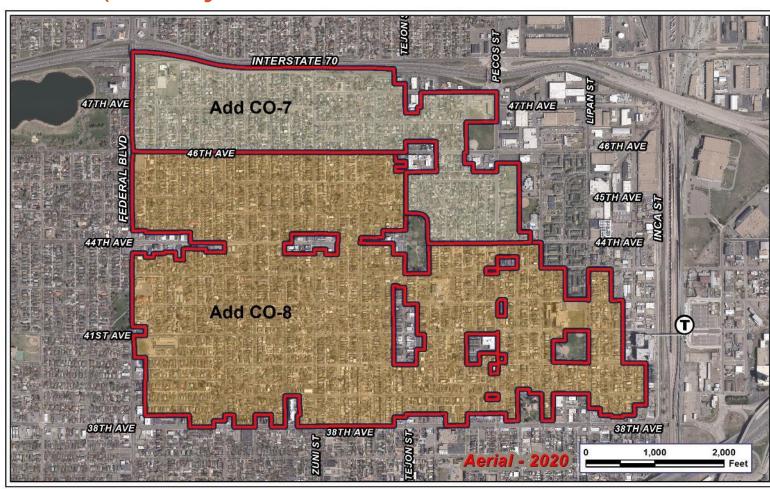


Sunnyside Neighborhood





Request: CO-7 (Sunnyside Conservation Overlay) and CO-8 (Sunnyside Conservation and Brick Overlay)

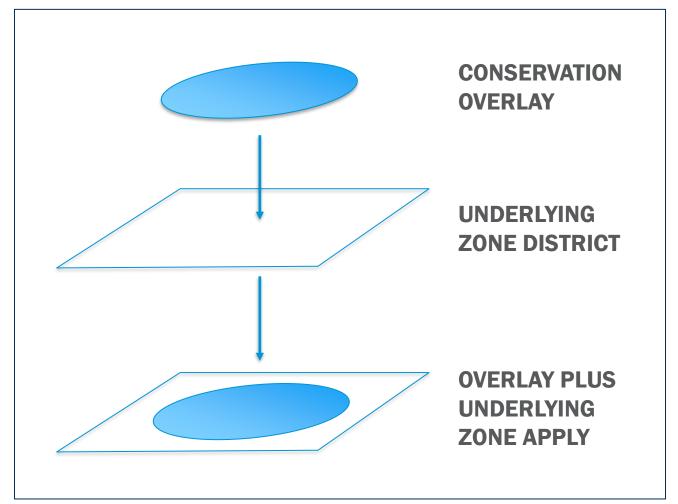


- 3259 properties
- 651 acres
 - 175 acres (CO-7)
 - 476 acres (CO-8)
- 434 acres (if right-of-way is excluded)

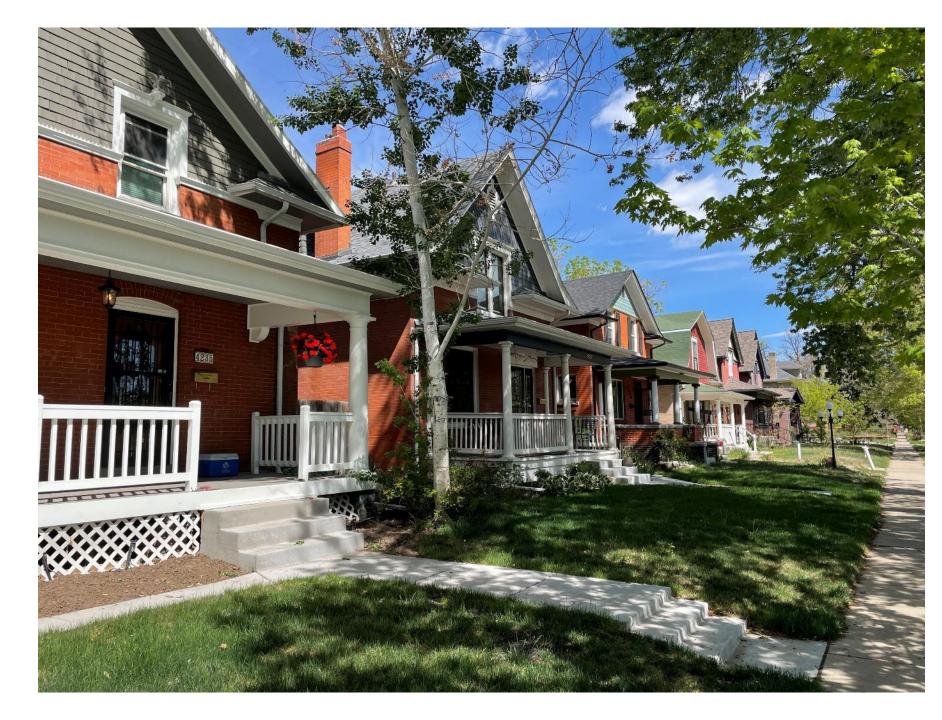


How an overlay works

- May add to or modify the zoning standards of the underlying zone district
- Baseline regulations stay in place
- Where there's a difference, overlay applies
- <u>Cannot</u> modify permitted uses allowed in the zone district



Text Amendment



Existing neighborhood character

- House and duplex forms
- Some multi-unit buildings mixed in
- Wide variety of styles
- 1-2 stories
- Pitched roofs
- Modest footprints
- Porches common
- Brick common in much of neighborhood





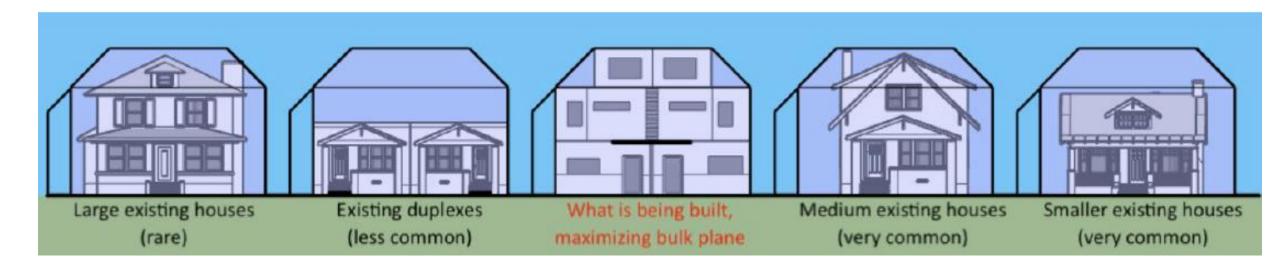






Compatibility concerns

- Scale and massing
- Street relationship/rhythm
- Incompatible materials



Conservation Overlays intent

CO-7 and CO-8

- Context-sensitive in mass and scale
- Compatible roof forms
- Rhythm of Unenclosed Porches along the street
- Maintain flexibility around style; focus on compatibility fundamental neighborhood features

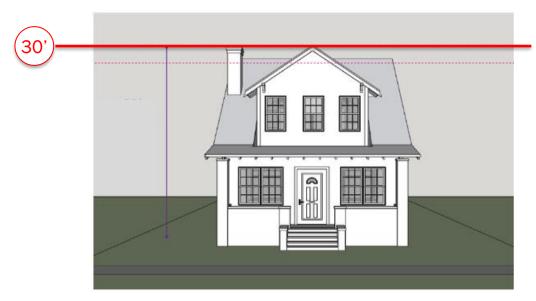
CO-8

- Visual compatibility with strong pattern of existing residential structures with brick cladding while maintaining flexibility for use of additional materials
- To promote brick cladding on exterior walls of a residential structure that are most visible from the public street, while allowing additional flexibility on less publicly visible exterior walls.
- To promote the use of durable materials that express a human scale.

Scale and massing (CO-7 and CO-8)

Building Height in Feet (front 65% of lot)

- Pitched Roofs: Adjust existing 30'-35' allowance to 30'
- Low-Slope Roofs: Adjust existing 30'-35' allowance to 22'



Pitched Roof: greater than 3/12 pitch

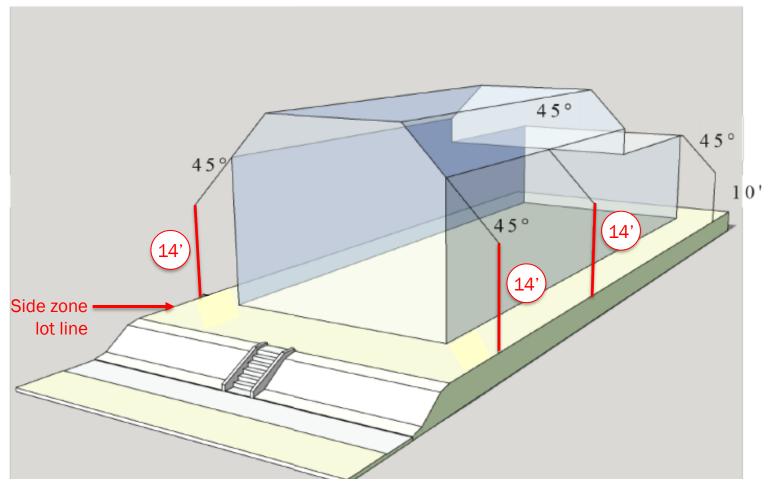


Low-Sloped Roof: 3/12 pitch or less

Scale and massing (CO-7 and CO-8)

Bulk Plane

Reduce Vertical
 Height at side zone
 lot line from 17' to
 14'



Bulk Plane (proposed dimensions)

Scale and massing (CO-7 and CO-8)

Gross Floor Area Maximum (Primary Structure)

- Max of 3,000 sf for lots
 7,500 sf or less
- Additional 40 sf for each additional 100 sf of lot area above 7,500 sf
- Applies to above grade floor area
- Applies to Urban House building form only (not Duplex or Tandem House)



Street relationship/porches (CO-7 and CO-8)

Front porch requirement

- Area (min): 48 square feet
- Depth (min): 6 feet
- Height (max): 18 feet
- Must be covered
- Cannot be under a story



Building materials (CO-8 only)

Brick cladding requirement

- Minimum percentage for exterior walls
- Focus on walls most visible from the street

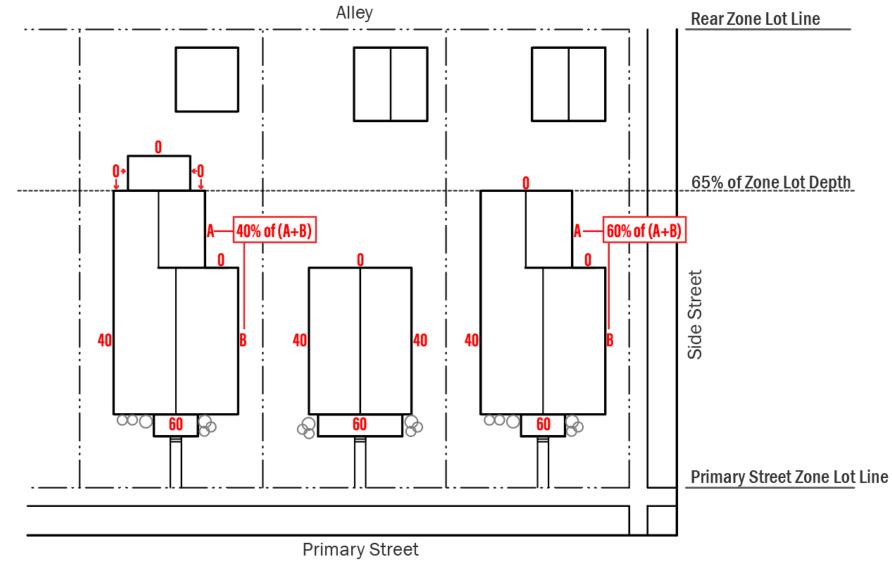






Building materials (CO-8 only)

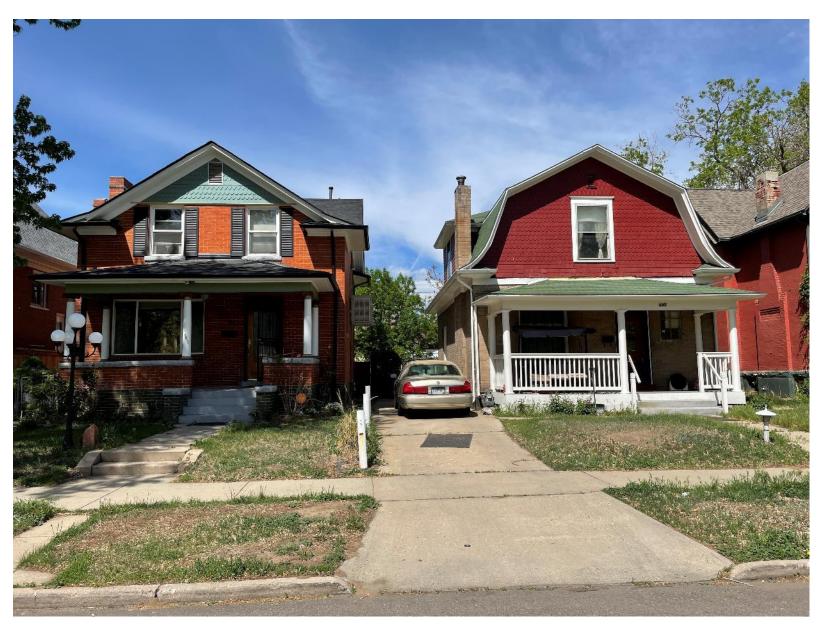
- Street-facing walls
- Side walls in front 65% of zone lot
- New development only
- Openings excluded from calculation



= Minimum Percentage Brick Cladding

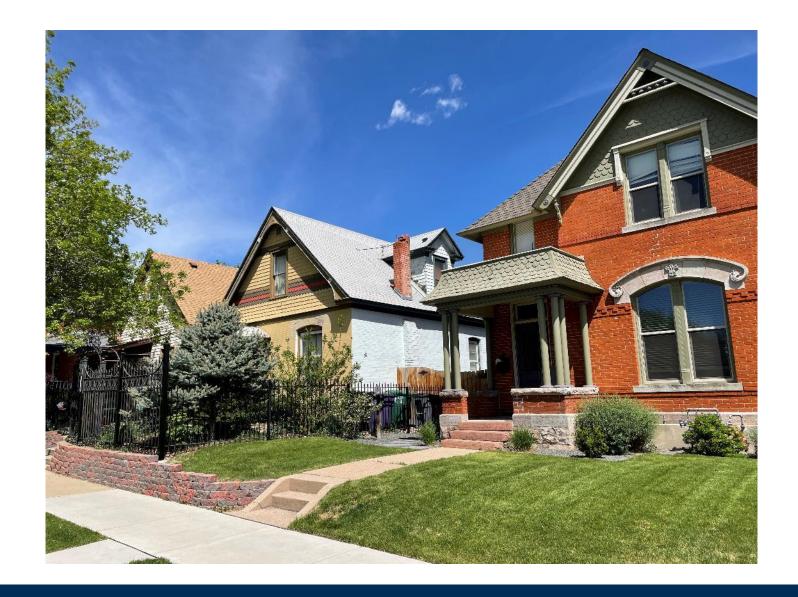
Not to Scale. Illustrative Only.

Proposed Map Amendment



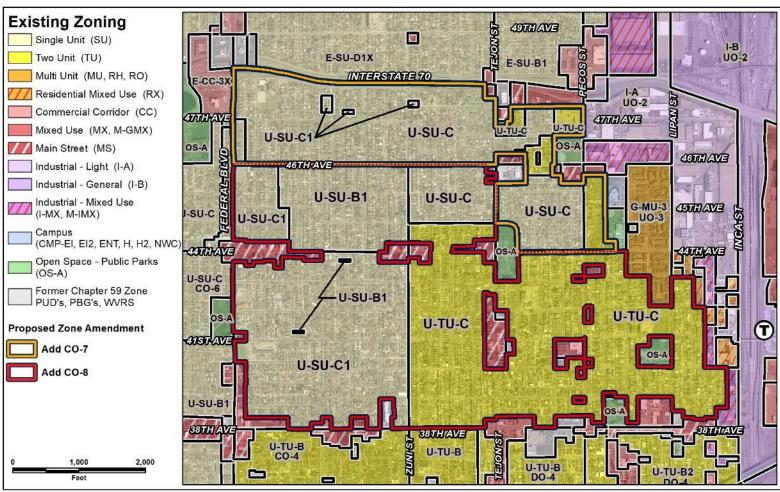
Existing Context Overview

- Zoning
- Land Use
- Building Form/Scale



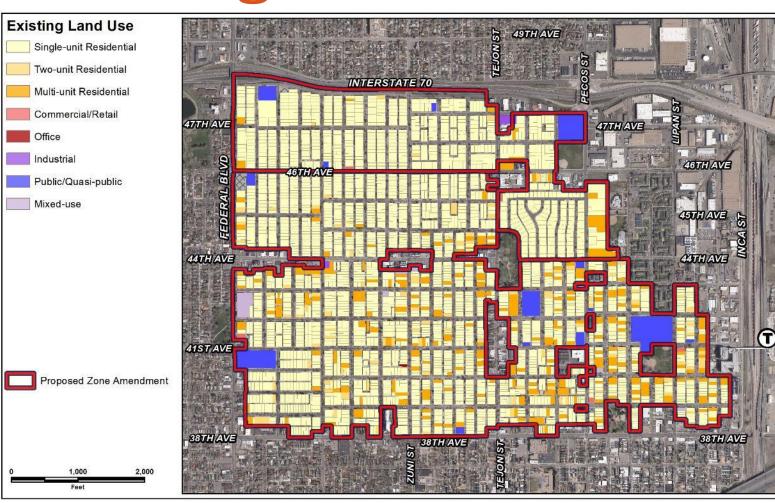


Existing Zoning



- Rezoning Area: U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C
- Surrounding:
 U-SU-C, CO-6, U-SU-B1, U-TU-B, CO-4, U-TU-B, U-TU-B, U-TU-B, DO-4, U-MS-3, U-MS-2, U-MS-2x, U-MX-2x, U-MX-3, I-A, UO-2, I-MX-3, G-MU-3, UO-3, U-RX-3, U-RH-2.5, U-RX-5, C-RX-8

Existing Land Use



- Rezoning Area:
 Single-unit residential, two-unit residential, multi-unit residential, public/quasi-public, mixed-use
- Surrounding:

 Single-unit residential, two-unit residential, multi-unit residential, industrial, commercial/retail, public/quasi-public, park/open space, mixed-use

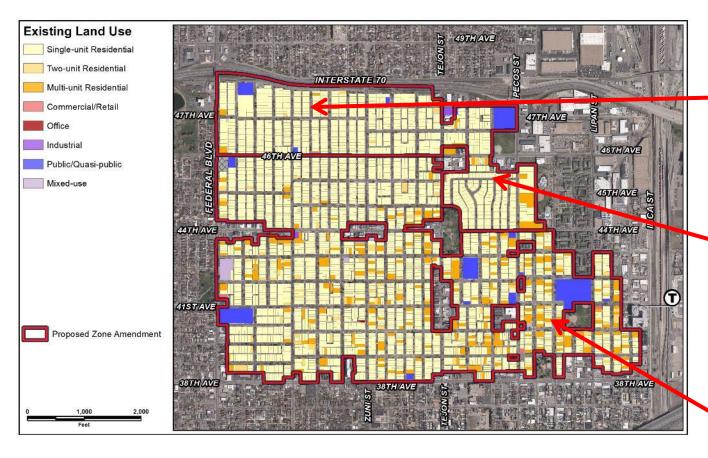


Existing Context - Built Form/Scale





Existing Context - Built Form/Scale





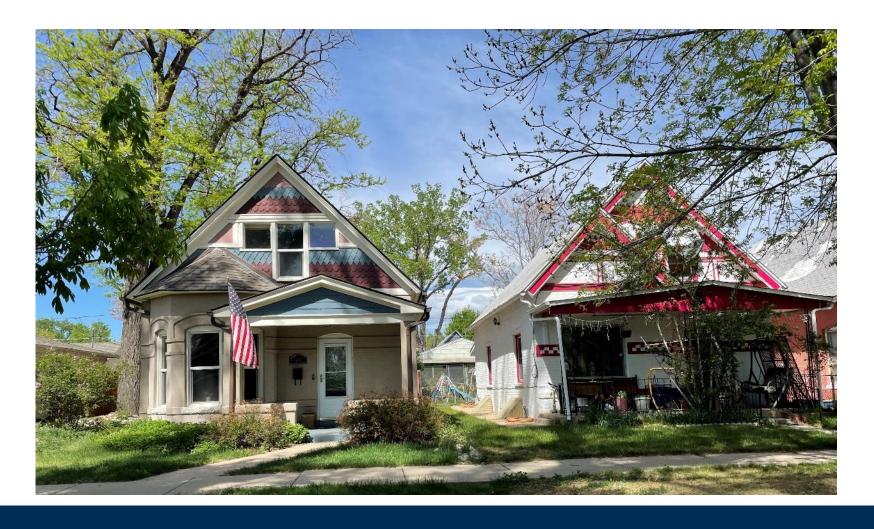






Public Outreach

- Property owner mailers and flyers
- Website
- Online survey
- Town halls
- RNO meetings
- Neighborhood Working Group





Process

- Informational Notice: 10/21/2020
- Planning Board Notice Posted: 12/20/2022
- Planning Board Public Hearing:
 1/4/2023 (recommended approval 6-1)
- LUTI Committee:
 1/17/2023
- City Council Public Hearing:
 2/27/2023





Public Comment

RNOs

 To date, staff has received no RNO comments

Members of the public

- 45 letters in support
- 15 letters in opposition





Denver Zoning Code Review Criteria

- 1. Conservation Criteria
- 2. Consistency with Adopted Plans
- 3. Uniformity of District Regulations
- 4. Further Public Health, Safety and Welfare





The <u>district contains distinctive</u> <u>building features</u>, such as period of construction, style, size, scale, detailing, mass, color and material

Sunnyside

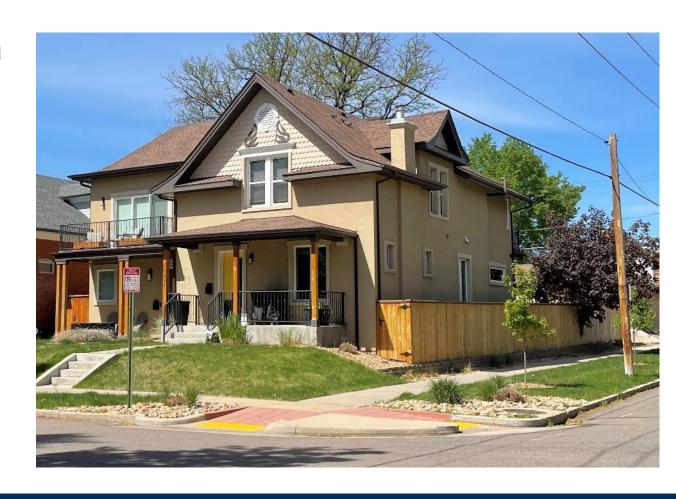
- Height
- Mass
- Roof forms
- Front porches
- Brick cladding (CO-8 only)





Denver Zoning Code Review Criteria

- 1. Consistency with Adopted Plans
 - Comprehensive Plan 2040 (2019)
 - Blueprint Denver (2019)
 - Sunnyside Neighborhood Plan (1992)
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare

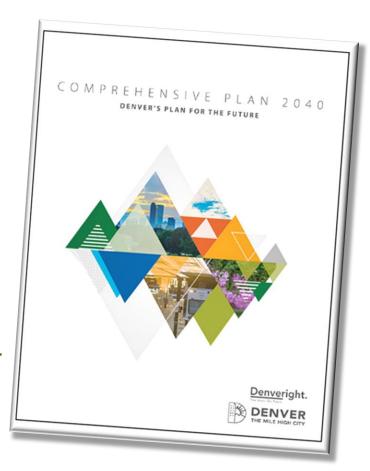




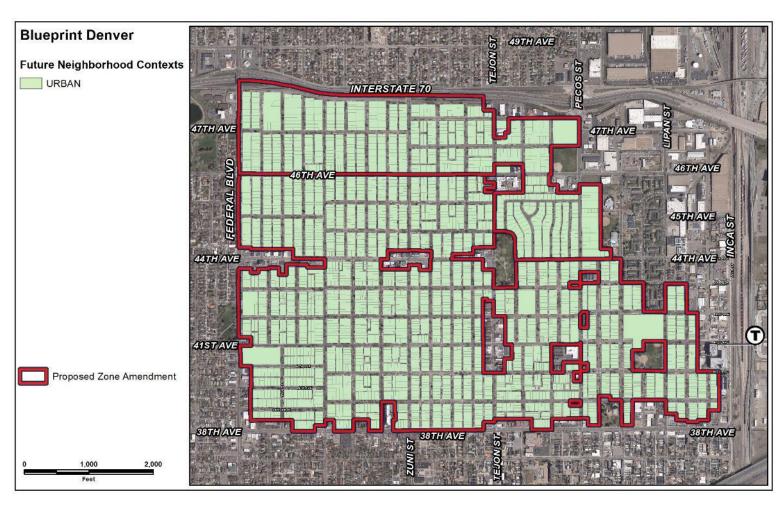
Review Criteria: Consistency with Adopted Plans

Comprehensive Plan 2040

- Strong and Authentic Neighborhoods Goal 2, Strategy B Establish a scalable, predictable and adaptable approach to improve design quality across the city (p. 34).
- Equitable, Affordable and Inclusive Goal 4, Strategy C Incentivize the reuse of existing smaller and affordable homes (p. 29).
- Environmentally Resilient Goal 7, Strategy C Prioritize the use of existing buildings and explore incentives to salvage or reuse materials from demolished structures (p. 54).



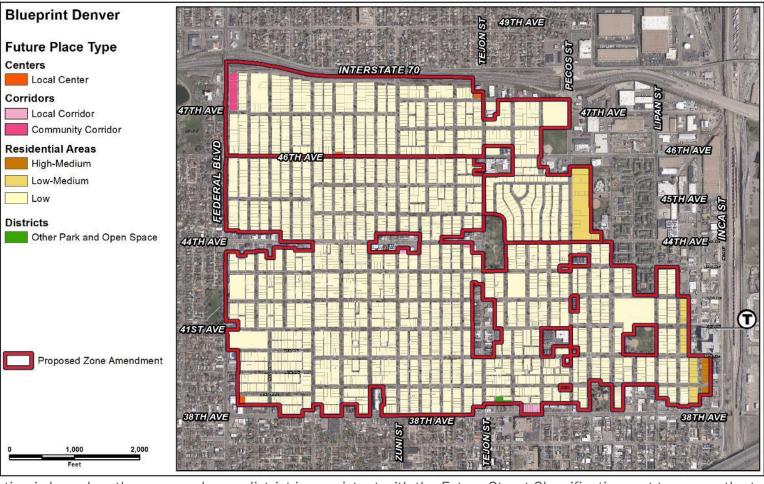




Context: Urban

- Residential areas
 generally are single unit and two-unit uses,
 with some low-scale
 multi-unit embedded
 throughout
- Text/map amendment
 - Will not change permitted uses
 - No impact





Future Place Type: Mostly "Residential Low"

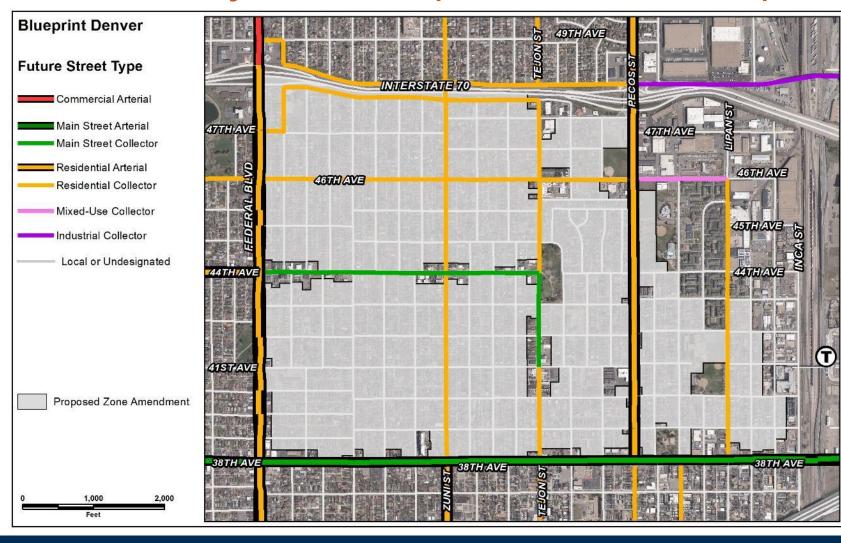
- predominately single- and two-unit uses on small lots
- buildings are generally up to 2.5 stories in height

Text and Map Amendment:

- No change to permitted uses
- continues to allow 2.5 stories
- No impact

Evaluation is based on the proposed zone district is consistent with the Future Street Classification, not to assess the traffic impacts of a specific development proposal.





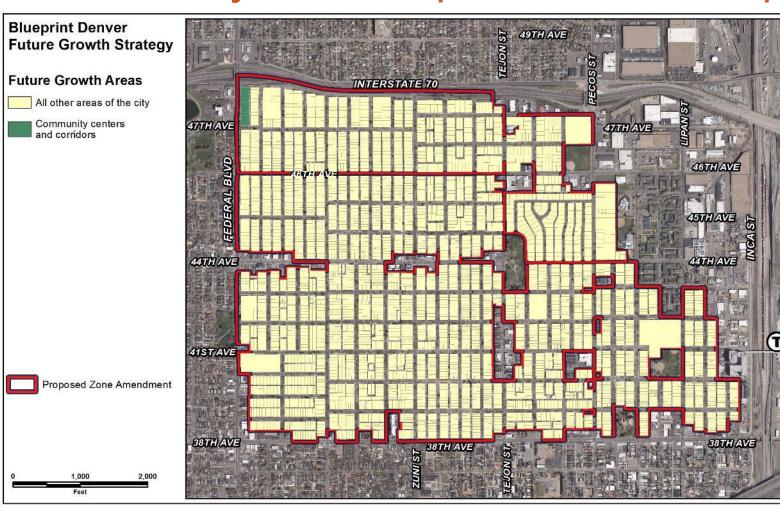
Future Street Types

- Residential Arterial
- Residential Collector
- Main Street Arterial
- Main Street Collector
- Local undesignated

Text/map amendment

- no change to allowed uses or front setbacks
- No impact





Growth Areas Strategy: All other areas of the city

- 10% of jobs by 2040
- 20% housing by2040

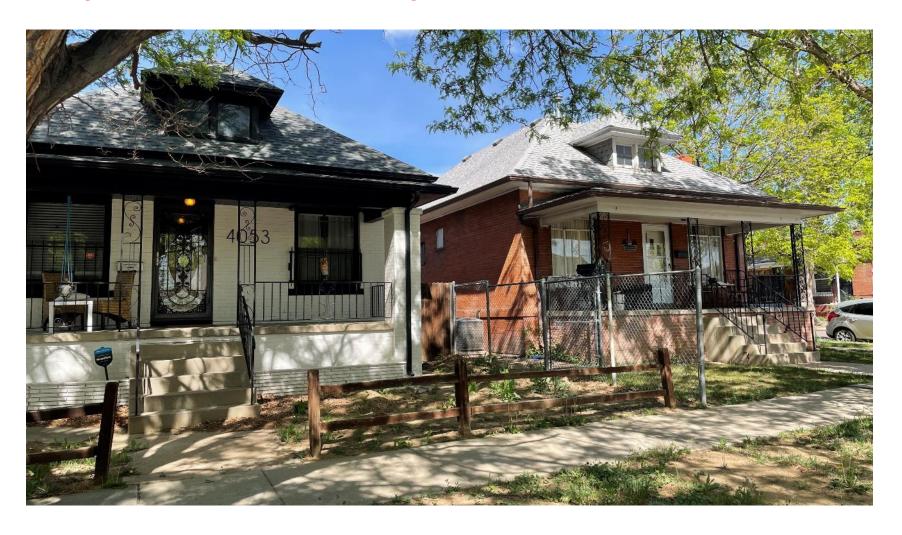
Text/map amendment:

- Will continue to allow incremental growth
- No impact



Land Use and Built Form (Page 99)

Policy 2, Strategy B:
Use conservation
overlays in areas
where the key goal is
to conserve distinctive
features in order to
enhance and retain
existing character.

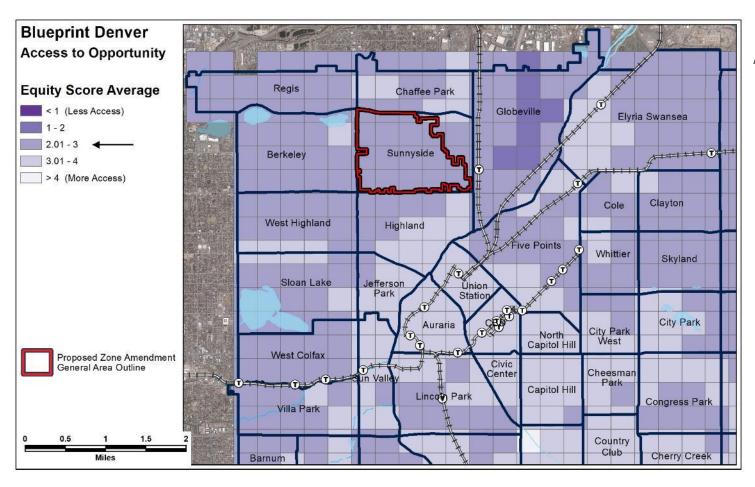


Additional Policies

- Land Use & Built Form, General,
 Policy 11, Strategies A, B, and C
 - Support large-scale legislative rezonings and text amendments supported by robust outreach







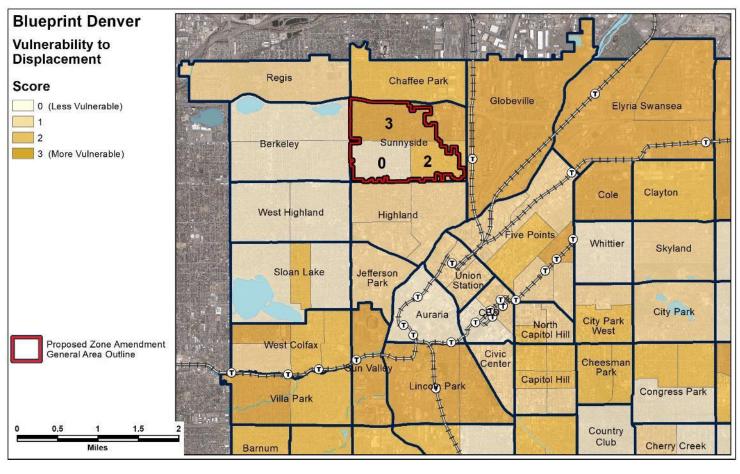
Access to Opportunity

Average Access

Text/map amendment:

- no change to access to centers and corridors
- No change to transit service
- No impact





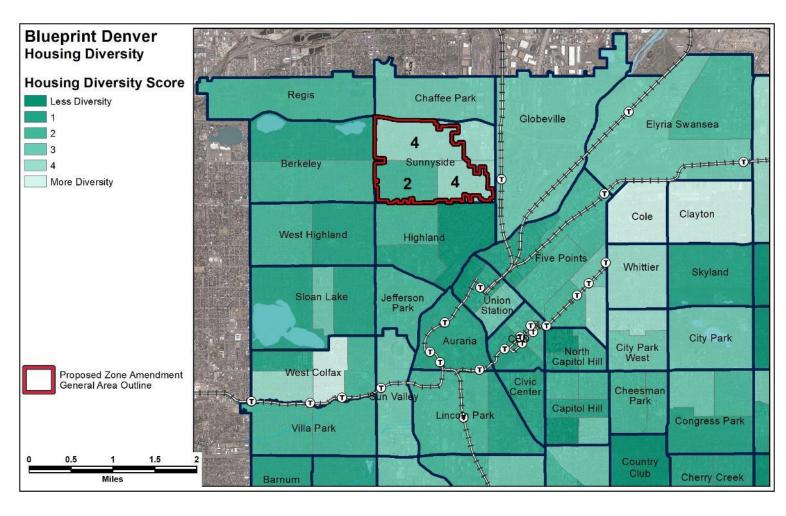
Vulnerability to Involuntary Displacement

- Less vulnerable
- More vulnerable

Text/map amendment

- No change to permitted uses
- No increase in permitted density
- No creation of incomerestricted units
- No impact





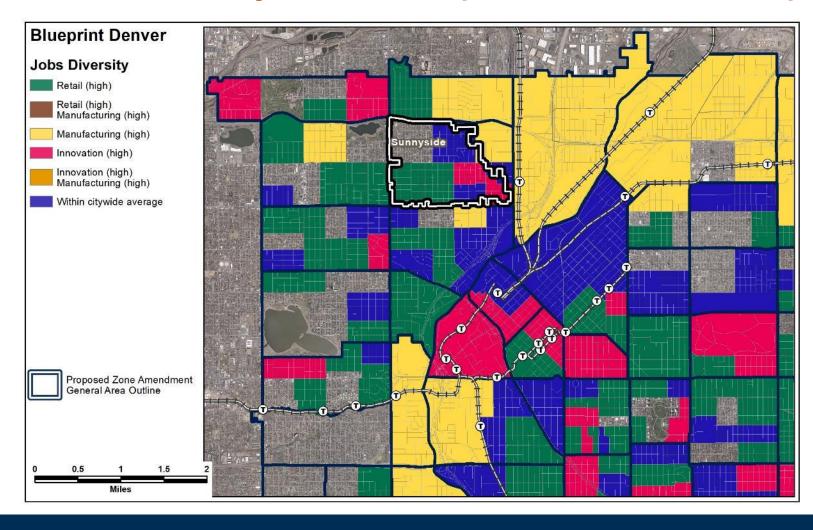
Housing Diversity

- Less Diversity
- More Diversity

Text/map amendment:

- No change to number of dwelling units allowed on a lot
- New limitations on square footage for Urban House
- No impact for most measures; may have a minor impact on house size diversity





Jobs Diversity (varies)

- Within citywide average
- Retail emphasis
- Innovation emphasis

Text/map amendment

- no change to permitted uses
- No impact



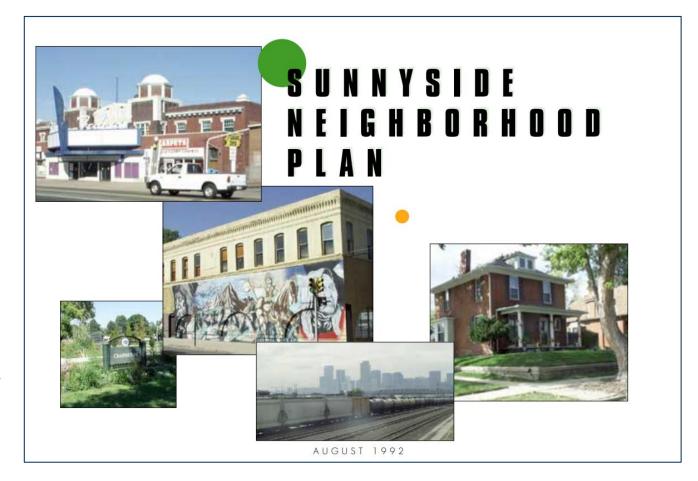
Consistency with Adopted Plans: Sunnyside Neighborhood Plan (1992)

Vision (design-related)

- Houses are a mix of architectural styles - old and new, big and small, brick and frame.
- Sunnyside and northwest
 Denver will be valued for its
 diversity which gives it
 character and charm.

Text/map amendment

- Will continue to allow diversity
- Consistent





Denver Zoning Code Review Criteria

- 1. Consistency with Adopted Plans
 - Comprehensive Plan 2040
 - Blueprint Denver: A Land Use and Transportation Plan (2019)
 - Sunnyside Neighborhood Plan (1992)
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare



CPD Recommendation

- 1. Staff recommends that City Council **approve** the Sunnyside Conservation Overlays finding that all applicable review criteria have been met.
- 2. Staff recommends that City Council **approve** map amendment proposal #2019l-00066, rezoning multiple properties in Sunnyside from U-SU-C, U-SU-C1, and U-TU-C to U-SU-C1, CO-7, and U-TU-C, CO-7; and from U-SU-C, U-SU-C1, U-SU-B1, and U-TU-C to U-SU-C, CO-8, U-SU-C1, CO-8, U-SU-B1, CO-8, and U-TU-C, CO-8, finding that the applicable review criteria have been met.

