### 2024 Mid-Year Budget Changes

Finance & Governance Committee Department of Finance April 16, 2024



#### Council Actions

#### Two actions:

- Bill Request 24-0501 | Rescissions from General Fund and other funds to transfer cash to the Border Crisis Response special revenue fund (SRF)
- Bill Request 24-0499 | Reappropriations within the Capital Improvement Program to support the capital needs for the Newcomer Program





### Creating a Newcomer Program



**Projections of spending** driven by factors outside of Denver's control and policies focused primarily on emergency response

Formal **budget** reflecting a sustainable program with an increased focus on moving people toward independence

Allows for surges | Focuses on self-sufficiency



#### Newcomer Budget

- This budget is for the full year
- \$25 M / quarter for Q1 2024
- With new program, reduced expenses of \$15 M / quarter for Q2 – Q4 2024
- Unused funds will roll over to 2025
- Denver Human Services will have oversight for this budget. Additional agencies will have a role managing program elements.

| Program Administration   | \$3.0 million  |
|--|----------------|
| Shelter & Housing Mix Includes operations, meals, staffing, security, and supplies for congregate, non-congregate, and temporary options | \$51.7 million |
| Supportive Services  | \$9.7 million  |
| Case Management (includes work authorization and asylum clinics)   | \$6.2 million  |
| Workforce Training   | \$3.6 million  |
| Transportation   | \$6.0 million  |
| Subtotal Program Budget  | \$70.4 million |
| One-time Capital Costs   | \$9.5 million  |
| Contingency  | \$10.0 million |
| Total  | \$89.9 million |
|  |                |



### Funding Plan

|   | Amount   | Description  |
|---|----------|--|
| Total Needed in 2024 (including one-time capital and contingency) | \$89.9 M | 2024 Newcomer Budget Total   |
| Rollover from 2023  | (\$8 M)  | Starting 2024 balance in Border Crisis Special Revenue Fund                      |
| Transfer from Denver<br>Human Services                            | (\$2 M)  | Approved by City Council in the 2024 city budget passed in November 2023         |
| FEMA - SSP  | (\$9 M)  | Federal reimbursement  |
| General Fund Contingency  | (\$10 M) | Approved by City Council in February 2024  |
| Castro building fund  | (\$15 M) | Approved by City Council in February 2024  |
| Subtotal of available funds                                       | (\$44 M) |  |
| Total Remaining Need  | \$45.9 M | For consideration by City Council in April 2024.  Detailed on subsequent slides. |



### **Budget Philosophy**

- Ensuring changes are legally and financially sound
- Close partnership with the Office of Social Equity & Innovation throughout the process
- Preserving agencies' core services and missions
- Prioritizing flexibility for agencies (e.g., scaling proposals)
- Preserving jobs and financial stability for employees
- Focusing on funding that could be available by May 2024



# Council Feedback from February Briefings

#### **Essential Services**

- Trash
- Street maintenance
- Safety recruit classes
- Park restrooms
- Libraries
- Shelter & housing
- Recreation centers
- Neighborhood safety

#### **Equity Considerations**

- Avoiding furloughs and layoffs
- Maintain youth, family & senior programming
- Maintain rental, energy, and food assistance programs
- Maintain Denver Health & immigrant legal services funding
- Maintain pedestrian & traffic safety

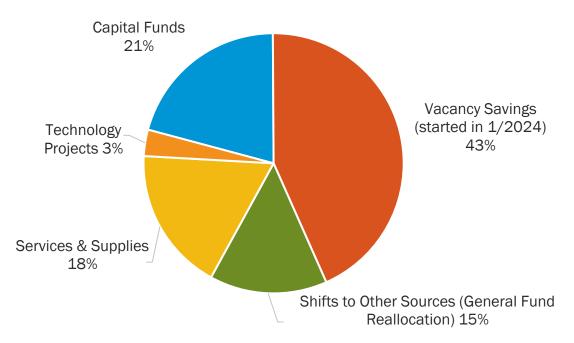
#### **Economic Revitalization**

- Bond projects
- Permitting process
- Downtown investment
- Completing on-track infrastructure projects



#### **Budget Adjustments**

Personnel is ~70% of the city's budget



| Vacancy Savings                                     | \$19.9 million |
|---|----------------|
| Capital Funds                                       | \$9.5 million  |
| Services & Supplies                                 | \$8.2 million  |
| Shifts to Other Sources (General Fund Reallocation) | \$6.7 million  |
| Technology Projects                                 | \$1.5 million  |
| Total*  | \$45.9 million |

\*Categories may not total due to rounding



### Vacancy Savings

#### \$19.9 million 162 city positions

- This includes \$13.1 million in vacancy savings of CSA positions and \$6.8 million in Uniform vacancy savings (no impacts to recruit classes)
- Capitalizes on savings already generated through Position Review Committee since January
- If new positions are vacated, the agency may choose to hold those vacant instead

#### Mitigating Impact on Existing Staff

- Focused on never-hired or hard-to-hire positions
- Staggered hiring dates from summer to the end of the year
- Minimized impacts on workgroups dealing with staffing challenges (e.g., HOST, permitting)



### **Capital Funds**

\$9.5 million

Capital funds cannot be used for Newcomer operating expenses. They would be used for necessary shelter repairs/renovations and the potential purchase of congregate shelter.

| Capital Shifts                            | Impacts  |
|---|--|
| Alameda Underpass (\$2 M)                 | Comes from a city match for a federal grant not received. Project still has funding from DRCOG and city match                                    |
| DPD Furniture Replacement (\$1.7 M)       | Projects can be deferred   |
| DPD Mounted Patrol Relocation (\$1.6 M)   | Project can be deferred  |
| Curb & Gutter Maintenance (\$1.1 M)       | No impacts. Wastewater Fund will absorb this work.   |
| DOTI Capital Maintenance (\$842,000)      | Comes from traffic signal projects that have been completed. Traffic signal infrastructure and maintenance program still has \$21.1 M available. |
| Roadway Alignment Studies (\$710,000)     | Projects had either already been canceled or can be deferred   |
| Grant Matches (\$693,000)                 | No grants currently identified or grant not received   |
| La Alma Park Pool Contingency (\$477,000) | Project is complete  |
| Freight Study (\$375,000)                 | Project can be deferred  |



### Services and Supplies

\$8.2 million

- Service and supplies reductions built upon the reduction already taken in 2024 to create additional funding for rental assistance
- Common themes of these reductions:
  - Funds not expected to be spent in 2024
  - Less (or no) travel in 2024
  - Reduced budgets for professional development and training
  - Reduced budgets for marketing and communications
  - Reduced budgets for administrative supplies and program overhead



## Shifting to Other Sources (General Fund Reallocation)

\$6.7 million

| Agency                        | Item   | Savings     |
|-------------------------------|--|-------------|
| Denver Police                 | DEN covering cost of a recruit class to provide officers at DEN                        | (\$3.1 M)   |
| Denver Fire                   | Reallocate positions to the Wildland Fund  | (\$1.2 M)   |
| Dept. of Safety               | Emergency communications technicians (911 operators) to the 911 Trust Fund             | (\$1.2 M)   |
| Dept. of Public Health &      |  |             |
| Environment                   | Partial reallocation of staff and allowable supplies/services to various health grants | (\$684,000) |
| Dept. of Economic Development | Reduction in General Fund transfer to Construction Careers Fund (\$5 M in fund,        |             |
| & Opportunity (DEDO)          | \$2.9 M still being transferred in 2024)   | (\$210,000) |
| Office of Children's Affairs  | DAA contracts to Donations Special Revenue Fund (SRF)                                  | (\$118,000) |
| DEDO                          | Contract administrator to Grants   | (\$105,000) |



\$1.5 million

### **Technology Projects**

We identified several technology projects that were no longer active or necessary, but that still had budget associated with them.

| Project   | Savings     | Consideration  |
|---|-------------|--|
| DPD Early Intervention System and Subpoena System | \$1 million | Will use existing platforms to provide these services          |
| Dept. of Safety eWarrant Project                  | \$324,000   | Project is no longer active                                    |
| Technology Services (multiple)                    | \$200,000   | Reduction in licenses and applications that are under-utilized |



#### Contingency and Emergency Reserves

| Current Available                           | \$24,203,000   |
|---|----------------|
| Approved Supplemental –<br>Newcomer Program | (\$10,000,000) |
| Original 2024 Contingency                   | \$34,203,000   |

#### **2024 Contingency Needs:**

Collective bargaining, utilities, snow events, implementation of new ordinances, etc.

| 2024 Projected Emergency | \$262,754,000 |
|--------------------------|---------------|
| Reserves                 | 15%           |

#### **Fund Balance Needs:**

To support our 2025 budget in case of expected softening revenue; final reserve amount available after single audit



### Next Steps

| 1st Reading                                      | April 22  |
|--|-----------|
| Newcomer Program Presentation @ Safety Committee | April 24  |
| 2nd Reading                                      | April 29  |
| (If approved) Funding Available                  | by May 10 |
|  |           |
| 2025 Budget Kick-off @ Budget & Policy Committee | April 29  |



### Appendix



#### Newcomer Shelter & Housing Mix

Supports a mix of options that meet different needs for different groups

Short-term stays

#### **Congregate Shelter**

| Capital, leases, utilities (includes one-time capital costs)                   | \$9.7 million |
|--|---------------|
| Staffing   | \$2.2 million |
| Security   | \$2.1 million |
| Meals  | \$1.5 million |
| Services & Supplies (shower/toilet rentals, trash, laundry services, blankets) | \$0.7 million |

Primarily supports families and WorkReady\*

#### **Non-Congregate Options**

| Leases, utilities | \$21.1 million |
|-------------------|----------------|
| Staffing          | \$5.8 million  |
| Meals             | \$4.6 million  |
| Security          | \$2.7 million  |

#### **Temporary Housing**

| Leases and operations | \$3.3 million |
|-----------------------|---------------|
| Staffing              | \$5.5 million |
| Security              | \$1.2 million |
| Meals                 | \$0.7 million |

\*Not all units are online today



#### **Equity Lens**

- Close partnership with the Office of Social Equity & Innovation throughout the process
- BMO engaged OSEI to craft required questions for agencies and to obtain guidance on how specific proposals might impact equity and how those impacts could be addressed

#### Agencies were required to answer:

- 1. If implemented, would this have a disproportionate impact on marginalized groups or communities in Denver? If yes, please specify which groups and how they are impacted.
- 2. Describe opportunities to mitigate this reduction's impact on marginalized communities. What is the timeline for implementing these mitigation opportunities?



### Changes by Agency

| Agency  | Reductions from General Fund |                       |                         | Reductions in Other Funds | Total \$      | Effective % reduction |
|---|------------------------------|-----------------------|-------------------------|---------------------------|---------------|-----------------------|
|   | Vacancy<br>Savings           | Services/<br>Supplies | Shifting to other Funds |                           |               |                       |
| City Attorney's Office                              | (\$770,225)                  |                       |                         |                           | (\$770,225)   | 2.5%                  |
| Climate Action,<br>Sustainability and<br>Resiliency | (\$413,465)                  |                       |                         |                           | (\$413,465)   | 6.1%                  |
| Community Planning                                  | (Ψ+15,+65)                   |                       |                         |                           | (ψ+15,+05)    | 0.170                 |
| and Development                                     | (\$501,527)                  | (\$633,851)           |                         |                           | (\$1,135,378) | 2.6%                  |
| Denver Public Health and Environment                | (\$696,277)                  | (\$80,000)            | (\$684,998)             |                           | (\$1,461,275) | 1.9%                  |
| Denver Economic Development and                     |                              |                       |                         |                           |               |                       |
| Opportunity   |                              |                       | (\$210,234)             |                           | (\$210,234)   | 2.1%                  |
| Denver Fire<br>Department                           | (\$1,310,368)                |                       | (\$1,165,957)           |                           | (\$2,476,325) | 0.8%                  |
| Department ofFinance                                | (\$318,304)                  | (\$456,250)           |                         |                           | (\$774,554)   | 1.0%                  |



### Changes by Agency

| Agency                            | Reductions from General Fund |                       |                         | Reductions in Other Funds | Total \$      | Effective % reduction |
|-----------------------------------|------------------------------|-----------------------|-------------------------|---------------------------|---------------|-----------------------|
|                                   | Vacancy<br>Savings           | Services/<br>Supplies | Shifting to other Funds |                           |               |                       |
| Dept. of                          |                              |                       |                         |                           |               |                       |
| Transportation and Infrastructure | (\$3,000,000)                | (\$2,128,468)         |                         |                           | (\$5,128,468) | 3.8%                  |
| Denver Police<br>Department       | (\$5,333,045)                |                       | (\$3,105,544)           |                           | (\$8,438,589) | 1.9%                  |
| Department Denver Public          | (\$5,555,045)                |                       | (\$3,105,544)           |                           | (\$0,430,309) | 1.9%                  |
| Library                           | (\$941,424)                  |                       |                         |                           | (\$941,424)   | 1.5%                  |
| Denver Sheriff                    | , i                          |                       |                         |                           |               |                       |
| Department                        | (\$3,853,831)                |                       |                         |                           | (\$3,853,831) | 2.2%                  |
| Executive Director of Safety      | (\$1,008,857)                |                       | (\$1,208,496)           |                           | (\$2,217,353) | 2.4%                  |
| Excise and Licenses               |                              | (\$95,000)            |                         |                           | (\$95,000)    | 1.3%                  |
| General Services                  | (359,239)                    | (\$25,000)            |                         |                           | (\$384,239)   | 0.6%                  |
| Housing Stability                 | (\$165,201)                  |                       |                         |                           | (\$165,201)   | 0.3%                  |



### Changes by Agency

| Agency                                 | Reductions from General Fund |                       |                         | Reductions in Other Funds | Total \$      | Effective % reduction |
|--|------------------------------|-----------------------|-------------------------|---------------------------|---------------|-----------------------|
|  | Vacancy<br>Savings           | Services/<br>Supplies | Shifting to other Funds |                           |               |                       |
| Human Rights and<br>Comm. Partnerships | (\$90,662)                   | (\$46,334)            |                         |                           | (\$136,996)   | 1.7%                  |
| Mayor's Office                         | (\$164,843)                  | (\$170,312)           |                         |                           | (\$335,155)   | 9.6%                  |
| Office of Children's<br>Affairs        |                              | (\$114,817)           | (\$117,758)             |                           | (\$232,575)   | 2.0%                  |
| Office of Emergency Management         | (\$149,605)                  |                       |                         |                           | (\$149,605)   | 6.6%                  |
| Office of Human<br>Resources           | (\$242,190)                  | (\$25,000)            | (\$235,916)             |                           | (\$503,106)   | 1.3%                  |
| Office of Special<br>Events            |                              | (\$2,860)             |                         |                           | (\$2,860)     | 0.2%                  |
| Parks and<br>Recreation                | (\$714,207)                  | (\$100,000)           |                         |                           | (\$814,207)   | 0.8%                  |
| Technology Services                    |                              | (\$4,217,502)         |                         | (\$200,000)               | (\$4,417,502) | 4.0%                  |

