C.R.S. 24-6-301 - the following exception to the definition of "lobbying" could probably be incorporated into the definition of "lobbying" in the Denver ordinance as well (with language tweaked to match city officials instead of state legislators):

C.R.S. 24-6-301(3.5)(d)(III)(B): "'Lobbying' excludes persons who are not otherwise registered as lobbyists and who limit their activities to appearances to give testimony or provide information to committees of the general assembly or at public hearings of state agencies or who give testimony or provide information at the request of public officials or employees and who clearly identify themselves and the interest for whom they are testifying or providing information."