## Official Map Amendment

#2016I-00126 for 3429 W. 3rd Ave from E-SU-D1x to

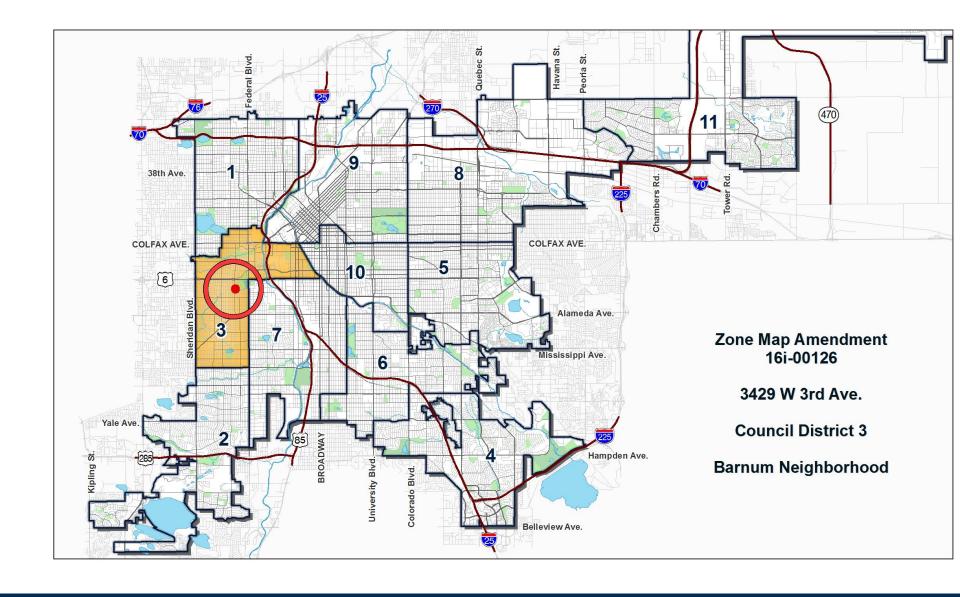
E-MU-2.5 with a waiver

City Council

5/6/19



# Council District 3

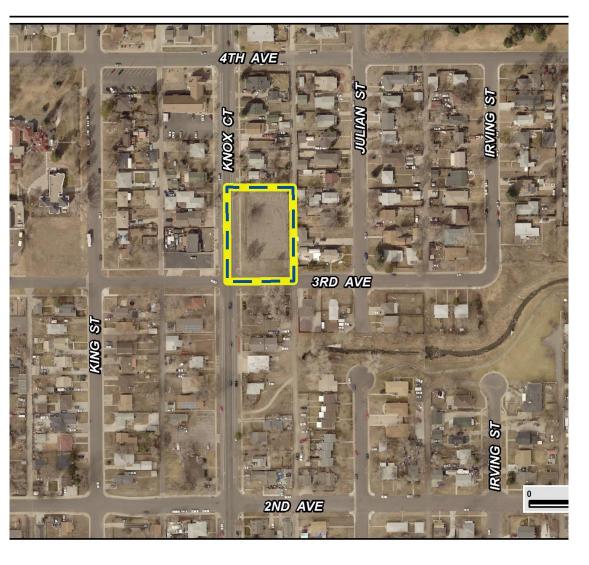




## Barnum Neighborhood





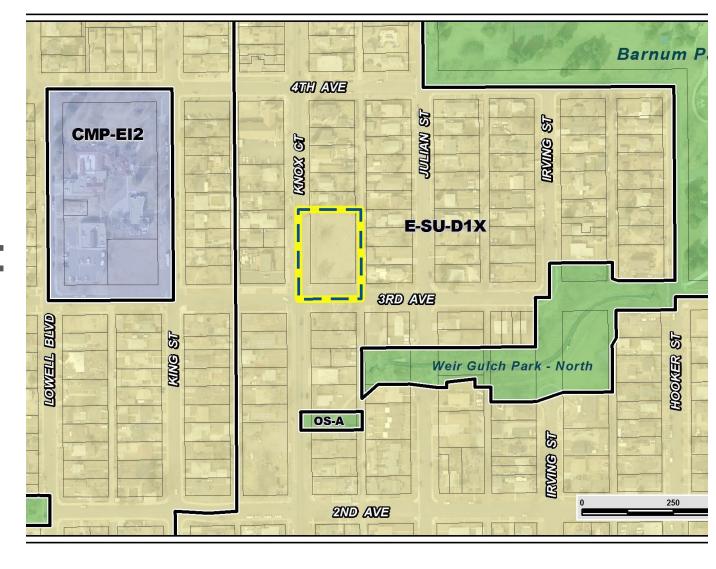


- Request Area: 0.6 acres
- Proposal: Rezoning from E-SU-D1x to E-MU-2.5 w/ waiver
- Purpose: To accommodate multi-unit residential redevelopment



## **Existing Context: Zoning**

- Subject site: E-SU-D1x
- Surrounding Properties:
  E-SU-D1x

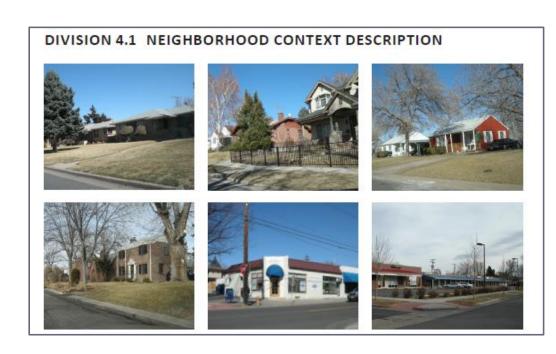


## **Existing Zone District: E-SU-D1x**

- Single unit residential allowed
- Allows accessory dwelling units (ADU)
- Minimum zone lot area: 6,000 SF, 50' width
- Maximum building height:
  - Front 65% of lot: 2.5 stories/30' (up to 35' for wider lots)
  - Rear 35% of lot: 1 story/17'



- Single-unit and two-unit residential uses with single-use commercial structures
- Multi-unit residential typically embedded with other residential uses
- Multi-unit Residential building forms include Row House, Garden Court and Town House up to 2.5 stories, and an Apartment form up to 2 stories



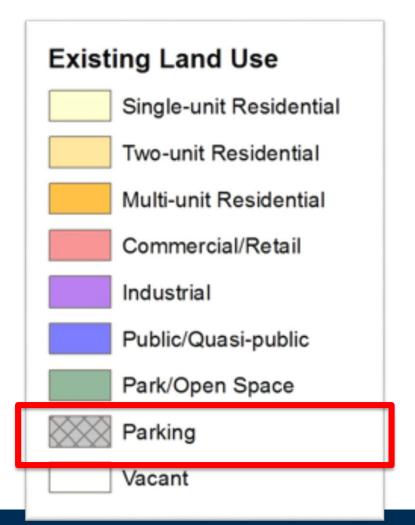
- Minimum zone lot area 4,500 6,000 depending on building form
- ½ story is defined as 75% of the floor area below third floor
- Upper story stepbacks from side, Primary Street



| E-MU-2.5       | Front 65%                                      | Rear 35%         |  |
|----------------|--|------------------|--|
| Maximum Height |  |                  |  |
| Suburban House | 30-35 feet/ 2.5 stories                        |                  |  |
|                | (limited by a more restrictive bulk plane than |                  |  |
|                | Urban House)                                   |                  |  |
| Urban House    | 30-35 feet/ 2.5 stories                        | 17 feet/ 1-story |  |
| Duplex         | 30-35 feet/ 2.5 stories                        | 17 feet/1-story  |  |
| Tandem House   | 30-35 feet/ 2.5 stories                        | 24 feet          |  |
| Town House     | 30-35 feet/ 2.5 stories                        | 19 feet/1-story  |  |
| Garden Court   | 30-35 feet/ 2.5 stories                        | 19 feet/1-story  |  |
| Apartment      | 30-35 feet/ 2 stories                          | 19 feet/1-story  |  |

| E-MU-2.5                 | Front 65%               |                   | Rear 35% |                       |
|--------------------------|-------------------------|-------------------|----------|-----------------------|
| Maximum Height           |                         |                   |          |                       |
| Suburban House           | 30-35 feet/ 2.5 stories |                   |          |                       |
|                          | (limit                  | ed by a more re   | stric    | ctive bulk plane than |
| stories in front 65% for |                         | Urban House)      |          |                       |
|                          |                         | feet/ 2.5 stories | S        | 17 feet/ 1-story      |
|                          |                         | feet/ 2.5 stories | S        | 17 feet/1-story       |
|                          |                         | feet/ 2.5 stories | S        | 24 feet               |
| feet/ 2.5 stories        |                         |                   | S        | 19 feet/1-story       |
| Garden Court             | 30-55                   | et/ 2.5 storie    | S        | 19 feet/1-story       |
| Apartment                | 30-35                   | feet / 2 stories  |          | 19 feet/1-story       |

## **Existing Context: Land Use**







## **Existing Context – Knox Court Corridor**

- Several noncompliant/nonconforming uses on Knox Court
- Mostly 1.5 story structures, although zoning height entitlement allows up to 35' and 2.5 stories in front of lots
- Commercial nodes at 1<sup>st</sup> and Knox, 5<sup>th</sup> and Knox
- Recent investment in bicycle infrastructure, bus stop in front of subject property that connect to Knox light rail station (West line)





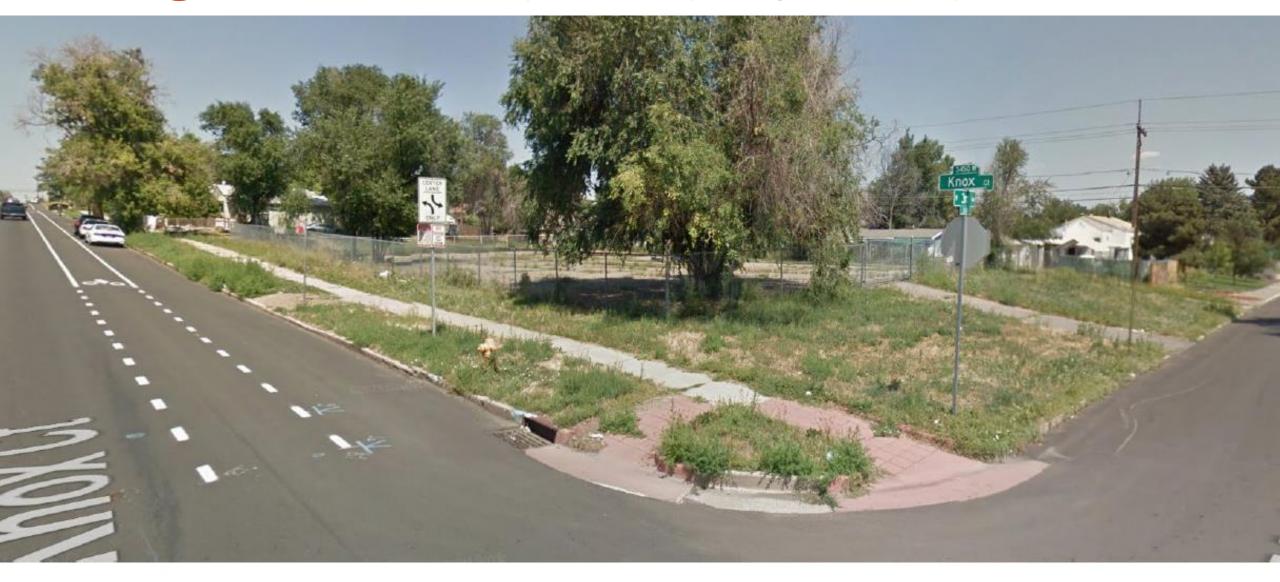
## **Existing Context - Subject Site**

- Currently vacant
- Surface parking since at least mid 1990s
- Previously,
   nonresidential use
   (telephone service
   company garage)





## Existing Context - Form/Scale (Subject Site)



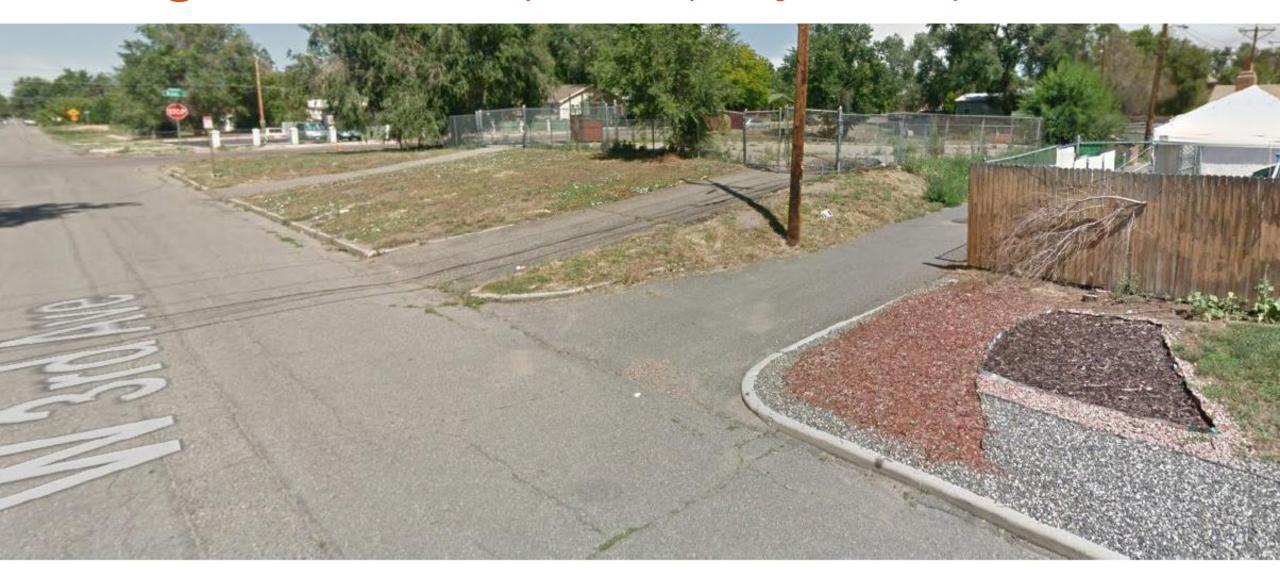
**Subject Property Looking Northeast** 

## Existing Context - Form/Scale (Subject Site)

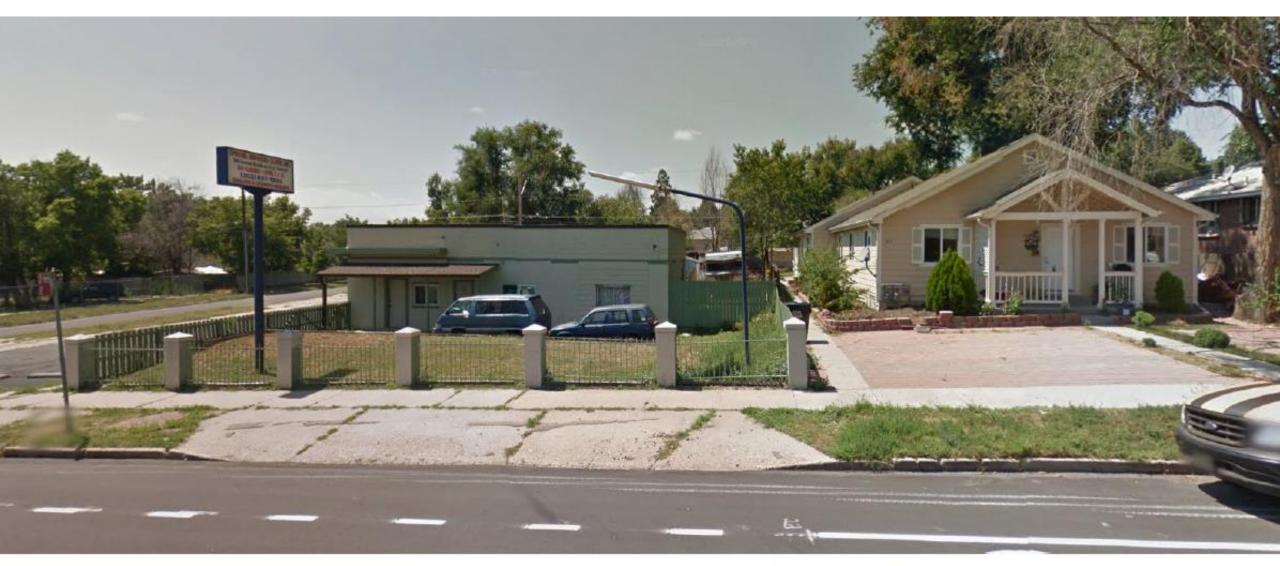


**Subject Property Looking South** 

## Existing Context - Form/Scale (Subject Site)



**Subject Property Looking West** 



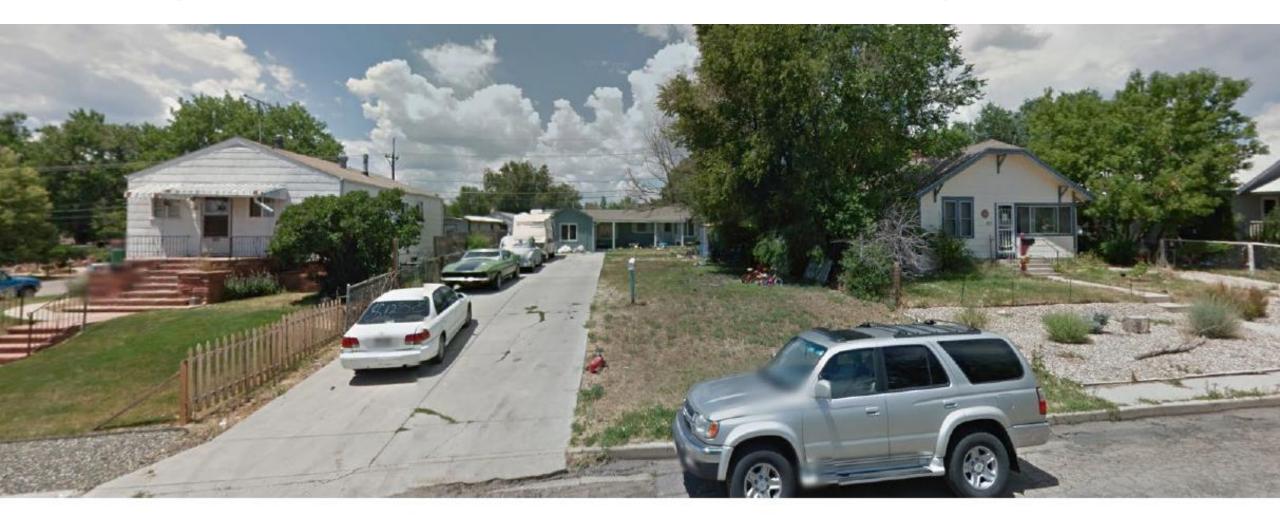
**Surrounding Properties Looking West** 



**Surrounding Properties Looking South** 



Surrounding Properties Looking North



Surrounding Properties Looking East (properties fronting Julian St)

#### **Process**

- Informational Notice: 12/18/18
- Planning Board Notice Posted: 2/18/19
- Planning Board Public Hearing: 3/6/19
- LUTI Committee: 3/26/19
- City Council Public Hearing: 5/6/19



#### Public Outreach

- RNOs
  - Concerned Citizens for Barnum
- Extensive dialogue between applicant and RNO, but no position letter
- Two letters of support
- One letter expressing concerns:
  - Potential for inappropriate scale of buildings
  - Reference to Barnum/Barnum West Neighborhood Plan policies supporting continuance of low density single family residential character
  - Preference for E-RH-2.5

#### Review Criteria for Standard Rezoning

- 1. Consistency with Adopted Plans
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare
- 4. Justifying Circumstances
- 5. Consistency with Neighborhood Context, Zone District Purpose and Intent



#### Standard Rezoning Review Criteria

- 1. Consistency with Adopted Plans
  - Comprehensive Plan (2000)
  - Comprehensive Plan (2040)
  - Blueprint Denver (2002)
  - Blueprint Denver (2019)
  - Barnum/Barnum West Neighborhood Plan (1986)
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare
- 4. Justifying Circumstances
- 5. Consistency with Neighborhood Context Description, Zone District Purpose and Intent Statements



#### Review Criteria: Consistency with Adopted Plans

- Comprehensive Plan 2040, Blueprint Denver 2019 scheduled for adoption in April 2019 by City Council
- May 2019 scheduled decision on rezoning by City Council
- Therefore, this rezoning will be subject to newly adopted policies
- Staff analysis of case against both current and proposed Comprehensive Plan and Blueprint policies with current public review draft



#### Review Criteria: Consistency with Adopted Plans

#### Comprehensive Plan 2000

- Conserve land by promoting infill development within Denver where services and infrastructure are already in place.
- Encourage development of housing that meets the increasingly diverse needs of Denver's present and future residents.
- Encourage quality infill development that is consistent with the surrounding neighborhoods and offers opportunities for increased amenities.



#### Review Criteria: Consistency with Adopted Plans

#### Comprehensive Plan 2040

- Promote infill development where infrastructure and services are already in place
- Create a greater mix of housing options in every neighborhood for all individuals and families
- Ensure city policies and regulations encourage every neighborhood to provide a complete range of housing options
- Ensure neighborhoods offer a mix of housing types and services for a diverse population



#### Area of Stability

 Identify and maintain the character of an area while accommodating some new development and redevelopment in appropriate locations

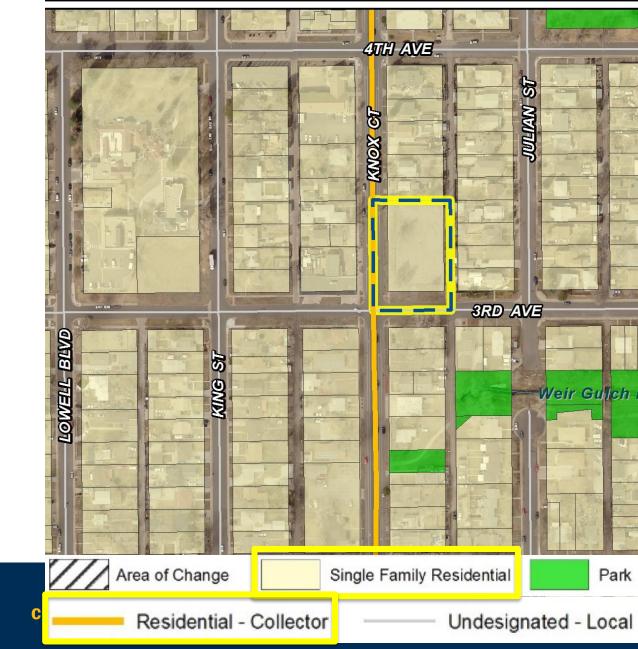
#### Single Family Residential

- Neighborhoods are primarily residential but vary in density, size and adjacency of non-residential uses
- There are several different types of residential areas, and neighborhoods often have more than one type within them



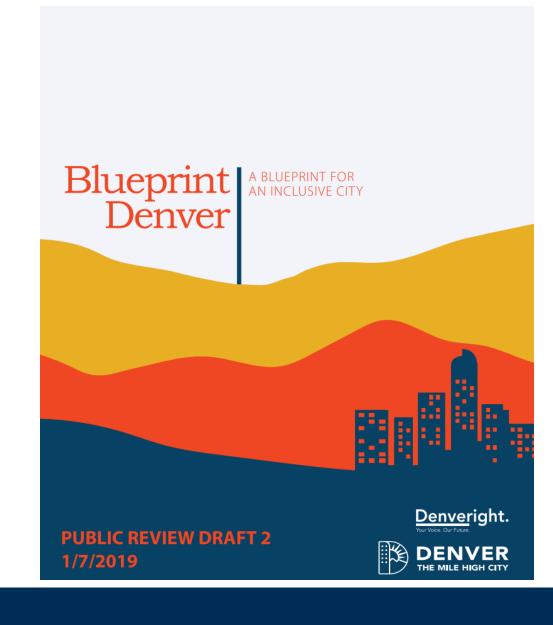


- Street Classifications
  - Knox Court: Residential Collector
    - Provide a greater balance between mobility and land access within residential, commercial and industrial areas
  - -3<sup>rd</sup> Avenue: Undesignated Local
    - Tailored more to providing local access





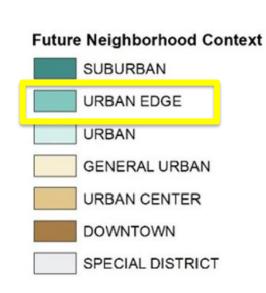
- Future Neighborhood
  Context
- Future Place Type
- Growth Strategy





Future Neighborhood
 Context

- Urban Edge
  - Residential areas generally are singleunit and two-unit uses, with some low-scale multi-unit embedded throughout







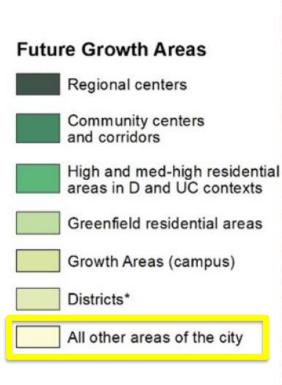
- Future Places
  - Residential Low-Medium
    - Predominantly low-scale multiunit residential mixed with oneand two-unit residential uses.
       Some higher intensity residential uses may be mixed throughout.
    - Small-scale multi-unit buildings are interspersed between single-and two-unit residential.
    - Vacant institutional uses on corners or select sites may be appropriate locations to introduce additional residential intensity.







- Growth Strategy
  - "All other areas of the city"
    - Approximately 20% of citywide new housing growth in these areas
    - Rezoning may still be appropriate, as smaller-scale growth and reinvestment should be occurring in these areas





#### Barnum/Barnum West Neighborhood Plan

- 30+ year old plan; community conditions have changed
- Policies support continuation of low density single family residential
- Rezoning request is consistent with plan policies to support investment at appropriate locations in the neighborhood

#### BARNUM/BARNUM WEST NEIGHBORHOOD PLAN





#### **Review Criteria**

#### 1. Consistency with Adopted Plans

- Staff finds that the request is consistent with adopted plans because the proposed zone district will:
  - Promote infill development at an appropriate location where infrastructure and services are already in place
  - Create a greater mix of housing options in the neighborhood
  - Be consistent with Blueprint Denver 2019 neighborhood context and future place type descriptions for the property
  - Support a context-sensitive scale of investment on an underutilized, long-neglected property



## Rezoning Review Criteria

#### 1. Uniformity of District Regulations

 Staff finds the rezoning will result in the uniform application of zone district building form, use, and design regulations within the unique zone district.

#### 2. Further Public Health, Safety and Welfare

 Staff finds the rezoning will implement adopted plans by supporting redevelopment at an appropriate location that is in character with the surrounding area in scale and increasing the variety of housing choices in the neighborhood on an underutilized, neglected surface parking lot.

## Standard Rezoning Review Criteria

#### 4. Justifying Circumstances

Staff finds the rezoning is justified under this section:

- Recent enhanced bicycle and bus connections to city's mobility network, including Knox light rail station coupled with lack of investment on Knox Court corridor and subject property
- Upon adoption, new Comprehensive Plan and Blueprint Denver 2019 will represent justified circumstance



## Standard Rezoning Review Criteria

- 5. Consistency with (Urban Edge) Neighborhood Context, Zone District Purpose and Intent
  - Staff finds the rezoning consistent because:
  - The context description matches the existing neighborhood pattern of blocks and access
  - The proposed zone district would accommodate reinvestment by embedding small-scale multi-unit residential uses in a primarily residential area
  - The proposed zone district allows a building height and height transitions, including upper story scaling and stepbacks, to be compatible with the surrounding allowable building heights.

#### **CPD** Recommendation

<u>CPD recommends approval</u>, based on finding that all review criteria have been met

- 1. Consistency with Adopted Plans
- 2. Uniformity of District Regulations
- 3. Further Public Health, Safety and Welfare
- 4. Justifying Circumstances
- Consistency with Neighborhood Context, Zone District Purpose and Intent

