**COMMUNITY PLANNING & DEVELOPMENT** 



**REZONING GUIDE** 

ADU Rezoning Application Page 1 of 4

# Accessory Dwelling Unit Zone Map Amendment (Rezoning) -Application

PROPERTY OWNER INFORMATION*			PROPERTY OWNER(S) REPRESENTATIVE**			
CHECK IF POINT OF CONTACT FOR APPLICATION		CHECK IF POINT OF CONTACT FOR APPLICATION				
Property Owner Name	Jess Hastings			Representative Name		
Address	2112 South Emerson Street			Address		
City, State, Zip	Denver, CO 80210			City, State, Zip		
Telephone	303-345-7929			Telephone		
Email	jessandalice@live.com			Email		
*If More Than One Property Owner: All standard zone map amendment applications shall be initiate by all the owners of at least 51% of the total area of the zone lots subject to the rezoning application, or their representatives auth rized in writing to do so. See page 3.		nitiated one lots es autho-		**Property owner shall provide a written letter authorizing the repre- sentative to act on his/her behalf.		
Please attach Proof of Ow Warranty deed, or (c) Title	nership acceptable to the Mana policy or commitment dated no	ger for each Dearlier thai	n pro n 60	pperty owner signing the days prior to application	e application, such as (a) Assessor's Record, (b) n date.	
If the owner is a corporate board resolutions authorized	entity, proof of authorization fo zing the signer, bylaws, a Statem	or an individ Tent of Auth	lual i ority	to sign on behalf of the y, or other legal docume	organization is required. This can include ents as approved by the City Attorney's Office.	
SUBJECT PROPERTY	YINFORMATION	I				
Location (address):		2112 South Emerson Street, Denver, CO 80210				
Assessor's Parcel Numbers	::	05263-0	9-0	26-000		
Area in Acres or Square Fe	et:	6,250 SF	1			
Current Zone District(s):		E-SU-B				
PROPOSAL						
Proposed Zone District:		E-SU-B1				
PRE-APPLICATION	NFORMATION					
Did you have a pre-application meeting with Develop- ment Services Residential Team?• Yes - No - i		if ye f no	es, state the meeting day, describe why not	ate <u>7-31-2020</u>		
Did you contact the City C ing this application ?				if yes, state date and method $\underline{7-13-2020 \text{ email}}$ if no, describe why not (in outreach attachment)		

Last updated: June 9, 2020

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Denver, CO 80202



# **REZONING GUIDE**

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<b>REVIEW CRITERIA -</b> NEXT TO EACH CRITERIO	AFFIRM THE PROPOSED ADU REZONING COMPLIES WITH THE CRITERIA BELOW BY CHECKING THE BOX ON				
	Consistency with Adopted Plans: The proposed official map amendment is consistent with the City's adopted plans, or the proposed rezoning is necessary to provide land for a community need that was not anticipated at the time of adoption of the City's Plan.				
General Review Crite- ria: The proposal must comply with all of the general review criteria. (Check box to the right to affirm) DZC Sec. 12.4.10.7	<ul> <li>Denver Comprehensive Plan 2040 The proposed map amendment is consistent with the strategies in the adopted Denver Comprehensive Plan 2040, including:         <ul> <li>Goal 2, Strategy A. Equitable, Affordable and Inclusive – "Create a greater mix of housing options in every neighborhood for all individuals and families" (p. 28). The proposed zone district allows for an additional dwelling unit that is accessory to the primary single-unit dwelling use. Accessory dwelling units can provide housing for individuals or families with different incomes, ages, and needs compatible with the single-unit neighborhoods.</li> <li>Goal 8, Strategy A. Environmentally Resilient - "Promote infill development where infrastructure and services are already in place" (p. 54). The proposed map amendment will allow an additional housing unit on the site of an existing home where infrastructure and services such as water, stormwater, and streets already exist. This allows Denver to grow responsibly and promotes land conservation.</li> </ul> </li> <li>Blueprint Denver The proposed map amendment is consistent with the applicable neighborhood context, places, street type, and strategies in Blueprint Denver, including:         <ul> <li>Policy 4, Strategy E - Diversify housing choice through the expansion of accessory dwelling units throughout all residential areas.</li> </ul> </li> <li>Neighborhood/ Small Area Plan (list all, if applicable):         <ul> <li>Housing an Inclusive Denver</li> <li>The proposed map amendment is consistent with Housing an Inclusive Denver, including:             <ul> <li>Attainable Homeownership, Recommendation 1: "Promote programs that help households maintain their existing homes. The City and its partners should target existing homeowner rehabilitation programs to residents in vulnerable neighborhoods, promote financial literacy education for prospective and existing homeowners, and promote t</li></ul></li></ul></li></ul>				
General Review Crite- ria: The proposal must comply with all of the	<ul> <li>Uniformity of District Regulations and Restrictions: The proposed official map amendment results in regulations and restrictions that are uniform for each kind of building throughout each district having the same classification and bearing the same symbol or designation on the official map, but the regula- tions in one district may differ from those in other districts.</li> </ul>				
generál review criteria. (Check boxes to affirm) DZC Sec. 12.4.10.7	<ul> <li>Public Health, Safety and General Welfare: The proposed official map amendment furthers the public health, safety, and general welfare of the City.</li> <li>The proposed map amendment furthers the public health, safety, and general welfare of the city through implementation of the city's adopted plan, including Blueprint Denver which recommends "the expansion of accessory dwelling units throughout all residential areas" (<i>Blueprint Denver</i>, p. 84).</li> </ul>				

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	Justifying Circumstances - One of the following circumstances exists: Since the date of the approval of the existing Zone District, there has been a change to such a degree that the proposed rezoning is in the public interest. Such change may include:					
Additional Review Cri- teria for Non-Legislative Rezonings: The proposal must comply with both of the additional review criteria. (Check boxes to affirm.)	a. Changed or changing conditions in a particular area, or in the city generally; or,					
	b. A City adopted plan; or					
	c. That the City adopted the Denver Zoning Code and the property retained Former Chapter 59 zoning. The proposed map amendment application identifies the adoption of <i>Blueprint Denver</i> as the Justifying Circumstance. As discussed above, <i>Blueprint Denver</i> specifically recommends the city diversify housing choice through the expansion of accessory dwelling units throughout all residential areas. The plan was adopted after the date of approval of the existing zone districts. Therefore, this is an appropriate justifying circumstance for the proposed rezoning.					
DZC Sec. 12.4.10.8	<ul> <li>The proposed official map amendment is consistent with the description of the applicable neighborhood context, and with the stated purpose and intent of the proposed Zone District.</li> <li>The proposed map amendment is consistent with the neighborhood context description, stated purpose and intent of the proposed <u>E-SU-B1</u> Zone District.</li> </ul>					
REQUIRED ATTACH	MENTS					
Please check boxes below	to affirm the following required attachments are submitted with this rezoning application:					
	quired to be separate attachment in Microsoft Word document format.) Pocument (e.g. Assessor's record, property deed, etc.)					
ADDITIONAL ATTACHMENTS (IF APPLICABLE)						
Please check boxes identifying additional attachments provided with this application (note that more information may be required. Please confirm with your pre-application/case manager planner prior to submittal.):						
<ul> <li>Written Narrative Explaining Project</li> <li>Site Plan/ Drawings (if available)</li> <li>Narrative describing any outreach to City Council office(s), Registered Neighborhood Organizations (RNOs) and surrounding neighbors.</li> <li>Written Authorization to Represent Property Owner(s) (if applicable)</li> <li>Individual Authorization to Sign on Behalf of a Corporate Entity (e.g. if the deed of the subject property lists an LLC/trust as owner, this is document is required.)</li> </ul>						
Please list any other additional attachments:						

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### PROPERTY OWNER OR PROPERTY OWNER(S) REPRESENTATIVE CERTIFICATION

We, the undersigned represent that we are the owner(s) of the property described opposite our names, or have the authorization to sign on behalf of the owner as evidenced by a Power of Attorney or other authorization attached, and that we do hereby request initiation of this application. I hereby certify that, to the best of my knowledge and belief, all information supplied with this application is true and accurate. I understand that without such owner consent, the requested official map amendment action cannot lawfully be accomplished.

Property Owner Name(s) (please type or print legibly)	Property Address City, State, Zip Phone Email	Property Owner In- terest % of the Area of the Zone Lots to Be Rezoned	Please sign below as an indication of your consent to the above certification state- ment	Date	Indicate the type of owner- ship documen- tation provided: (A) Assessor's record, (B) war- ranty deed, (C) title policy or commitment, or (D) other as approved	Has the owner au- thorized a represen- tative in writing? (YES/NO)
<b>EXAMPLE</b> John Alan Smith and Josie Q. Smith	123 Sesame Street Denver, CO 80202 (303) 555-5555 sample@sample.gov	100%	John Alan Smith Josie O. Smith	01/01/12	(A)	YES
						YES NO
Jess Edward Hastings & Alice Elizabeth Hastings	2112 S. Emerson Street Denver, CO 80210 (303) 345-7929 jessandalice@live.com	100%	J. T. F. J. Alice Hastings	9-14-20	(A)	NO

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Lots 45 & 46, Block 11, MOUNTAIN VIEW PLACE, City and County of Denver, State of Colorado.

#### Accessory Dwelling Unit Zone Map Amendment (Rezoning) Application – Written Narrative

2112 South Emerson Street, Denver CO 80210

Submitted By: Jess and Alice Hastings

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- D. Furthering of Public Health, Safety & General Welfare
- E. Justifying Circumstances
- F. Consistency with Neighborhood Context, Zone District Purpose and Intent

#### ADDITIONAL ATTACHMENTS

Legal Description

Proof of Ownership

Narrative Describing Outreach Performed

#### A. Introduction

This Official Map Amendment is a request to rezone 2112 S. Emerson Street from E-SU-B to E-SU-B1. During the pre-application meeting we were made aware of the potentially forthcoming E-SU-B1 zone which aligns more with our current zoning, hence the waiver.

The purpose of the proposed Official Map Amendment is to allow an accessory dwelling unit (ADU) to be constructed in the back yard of the property along with a new garage. The City and County of Denver is experiencing an unprecedented demand for housing due to a rapidly growing population. This demand for housing has resulted in the dramatic increase of property values in and around Denver.

The existing property is 6,250 square feet with an existing single family home and surface parking off the alley. The property's existing condition represents the development pattern of its block and the Rosedale/Harvard Gulch neighborhood, which is primarily single-family homes with intermittent duplexes and multi-units. The proposed Official Map Amendment would allow us to build an affordable dwelling unit as a diverse solution to help solve Denver's affordable housing crisis. The ADU is planned to be used for multigenerational housing for grandparents or alternatively as affordable housing for DU students, hospital workers, etc. A central goal of this Official Map Amendment is to increase housing options in an area of the City that can support it due to its proximity to public transit, public schools, parks and amenities.

In reviewing the *Comprehensive Plan 2040, Blueprint Denver 2019* and *Housing An Inclusive Denver* plans, it is apparent that the people of Denver want new development to match the existing fabric of their neighborhoods (which we agree with) while understanding Denver's important role in meeting the City's housing needs. Hence our request for this Official Map Amendment to change the current zone district classification to allow for one (1) ADU in our backyard. This will add to the City's housing inventory while allowing us to continue to preserve our existing home.

#### B. Consistency with Adopted Plans

This rezoning is consistent with adopted City/County of Denver Plans (*Comprehensive Plan 2040, Blueprint Denver 2019,* and *Housing An Inclusive Denver*).

i. <u>Comprehensive Plan 2040</u>

The proposed zoning amendment is in line with the following goals outlined in the *Comprehensive Plan*:

- Equitable, Affordable and Inclusive Goal 1, Strategy A: Increase development of housing units close to transit and mixed-use developments (p. 28).
  - The proposed rezoning would increase allowed housing density along the RTD bus route of Evans Avenue and is near the Evans and DU stations for the RTD C/D and E/F/R Lines, which provide high-quality transit service to downtown Denver, Southwest Denver, and the Denver Tech Center.
- Equitable, Affordable and Inclusive Goal 2, Strategy A: Create a greater mix of housing options in every neighborhood for all individuals and families (p. 28).

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- The proposed rezoning would allow for the construction of an ADU which provides additional livable space and contributes to a more diverse mix of housing in the Rosedale neighborhood that can be used for multigenerational housing or affordable housing for DU students, hospital workers, etc.
- Strong and Authentic Neighborhoods Goal 1, Strategy B- Ensure neighborhoods offer a mix of housing types and service for a diverse population (p.34).
  - Allowing the construction of an ADU would create a greater mix of housing types on our block. While there are several duplex and multi-plexes in the nearby area, an ADU is a different type of housing arrangement and will help increase the options for a diverse population to live in the neighborhood.
- Environmentally Resilient Goal 8, Strategy A- Promote infill development where infrastructure and services are already in place (p.54).
  - The proposed rezoning would allow for the construction of an ADU which is a great form of infill development while maintaining the fabric of a neighborhood.
- Environmentally Resilient Goal 8, Strategy A: Encourage mixed-use communities where residents can live, work and play in their own neighborhoods (p. 54).
  - The proposed rezoning would allow for the construction of an ADU in a neighborhood with an abundance of nearby businesses, a hospital, a university, etc. which will promote residents to live and work in their neighborhood.
     Additionally, there are ample parks, restaurants and attractions to play in the place they call home as well.

#### ii. Blueprint Denver: A Land Use & Transportation Plan

The proposed zoning amendment is consistent with *Blueprint Denver 2019,* specifically with policies 1-7 of the "Land Use and Built Form – Housing" Recommendations.

- Policy 1: "Revise city regulations to respond to the demands of Denver's unique and modern housing needs." (Page 82)
  - This zoning amendment will allow for the construction of an ADU in response to the demands of Denver's unique housing needs. It will provide an affordable, diverse housing type with multigenerational or fixed income living opportunities.
- Policy 2: "Diversify housing options by exploring opportunities to integrate missing middle housing into low and low-medium residential areas." (Page 82)
  - This zoning amendment will allow for the construction of an ADU which will provide a smaller, more affordable housing option in a neighborhood that may not otherwise be affordable to some.
- Policy 3: "Incentivize the preservation and reuse of existing smaller and affordable homes." (Page 83)
  - This zoning amendment will incentivize the preservation and reuse of our existing smaller more affordable home. Our existing home is a ~1200 sq. ft house built in 1948. Approving our rezoning request will help preserve our home and discourage someone demolishing the existing home in the future, maintaining the character of the neighborhood.

- Policy 4: "Diversify housing choices through the expansion of accessory dwelling units throughout all residential areas." (Page 84)
  - Approval of this zoning amendment allows for the construction of an ADU where it currently is not zoned for in a low-density residential neighborhood. Allowing this rezoning directly achieves this goal without significantly changing the character of the neighborhood
- Policy 5: "Remove barriers to constructing accessory dwelling unit and create contextsensitive form standards." (Page 84)
  - This zoning amendment achieves this goal by removing an existing regulatory barrier to allow for the construction of an ADU. The rezoning from E-SU-B to E-SU-B1 will provide a housing option for a family member or a resident looking for a housing option smaller than a traditional single-family house.
- Policy 6: "Increase the development of affordable housing and mixed-income housing, particularly in areas near transit, services and amenities." (Page 85)
  - The proposed rezoning would allow for the construction of an ADU in a neighborhood with an abundance of nearby services and amenities (businesses, hospital, university, parks, restaurants. Etc.). It is also along the RTD bus route of Evans Avenue and is near the Evans and DU stations for the RTD C/D and E/F/R Lines.
- Policy 7: "Expand family-friendly housing throughout the city." (Page 85)
  - The proposed rezoning would allow for the construction of an ADU which provides a wonderful opportunity for multigenerational living with an aging family member, a dependent relative or a working young adult.

The proposed zoning amendment is also consistent with *Blueprint Denver 2019* guidance on the appropriateness of ADU's in "Low" Residential Urban Edge neighborhoods. (Page 214)

• "Predominately single- and two-unit uses on small or medium lots. <u>Accessory dwelling</u> <u>units</u> and duplex are appropriate and can be thoughtfully integrated where compatible...Low to medium buildings coverage. Building are generally up to 2.5 stories in height."

#### iii. Housing an Inclusive Denver

The proposed zoning amendment is consistent with *Housing An Inclusive Denver (2018-2023),* specifically with the following recommendations:

• Legislative and Regulatory Priorities - Recommendation 2: "Expand and strengthen land-use regulations for affordable and mixed-income housing. Through Blueprint Denver and supplemental implementation actions such as zoning modifications, the City should support land-use regulations that incentivize affordable and mixed-use housing, including expanding the development of accessory dwelling units." (Page 9)

• Attainable Homeownership - Recommendation 1: Promote programs that help households maintain their existing homes. The City and its partners should target existing homeowner rehabilitation programs to residents in vulnerable neighborhoods, promote financial literacy education for prospective and existing homeowners, and promote the development of accessory dwelling units as a wealth-building tool for low and moderate-income homeowners." (Page 14)

#### C. Uniformity of District Regulations & Restrictions

The proposed official map amendment results in regulations and restrictions that are uniform for each kind of building throughout each district having the same classification and bearing the same symbol or designation on the official map, but the regulations in one district may differ from those in other districts.

The proposed amendment of our current zoning of E-SU-B to E-SU-B1 is only a minor zoning adjustment. Our lot size of 6,250 square feet exceeds the minimum requirement of the proposed zone as well as for the construction of an ADU (min. 6,000 SF). The style of the ADU will be consistent with the style of other homes in the neighborhood while maintaining the uniformity of the Rosedale Harvard Gulch neighborhood.

#### D. Furthering of Public Health, Safety & General Welfare

The proposed official map amendment furthers the public health, safety and general welfare of the city by providing an additional and affordable unit of housing where there is currently only one unit of housing. The accessory dwelling unit would provide a reduction of auto-dependency and carbon footprint due to its proximity to public transit and surrounding amenities such as grocery stores, restaurants, shopping, parks and schools.

Additionally, the proposed zoning amendment would contribute to the wellbeing of the Rosedale neighborhood by creating a safe and hazard-free living space. It would improve the welfare of the city by providing an additional living space addressing the affordable housing crisis and homelessness currently being experienced.

#### E. Justifying Circumstances

Since the date of the approval of the existing zone district, there has been a change to such a degree that the proposed rezoning is in the public interest. Such a change may include:

- Changed, or changing conditions in a particular area, or in the city generally; or
- A City adopted plan; or
- That the City adopted the Denver Zoning Code and the property retained Chapter 59 zoning.

We believe our proposed zoning amendment is justified most closely by bullet point number two. With the adoption of Blueprint Denver 2019 and its stated noble goal of, "increasing the development of affordable housing and mixed-income housing, particularly in areas near transit, services and

amenities," best conveys our justification; along with the other goals outlines in "Section B Consistency with Adopted Plans" in this written narrative.

#### F. Consistency with Neighborhood Context, Zone District Purpose and Intent

This proposed rezoning is consistent with the neighborhood context and aligns with the zone district's purpose and intent.

The proposed zoning of E-SU-B1 is consistent with the general-purpose statements for Urban Edge Neighborhoods. The Rosedale neighborhood has single-unit and two-unit residential uses primarily located on local streets. Our property is located on a local street - South Emerson Street.

The intent of the proposed E-SU-B1 is in keeping with a single-unit district that requires a minimum zone lot of 4,500 square feet. As previously stated, our property is 6,250 square feet.

- Denver Zoning 4.2.2.2B "E-SU-B is a single unit district allowing only urban homes with a minimum zone lot area of 4,500 square feet."
- The Proposed Denver Zoning Code Text Amendment #8 will create E-SU-B1 for "E-SU-B1 is a single unit district allowing only urban houses and detached accessory dwelling units with a minimum zone lot area of 4,500 square feet."

Denver Zoning 4.2.2.1 – General Purpose – "The intent of the Residential districts is to promote and protect residential neighborhoods within the character of the Urban Edge Neighborhood Context. These regulations allow for some multi-unit districts, but not to such an extent as to detract from the overall image and character of the residential neighborhood." Approving a rezoning which allows for an ADU on the back of the property will help protect the overall image of the neighborhood by encouraging the existing house to remain in place now and into the future. The ADU itself will also be constructed in conjunction with neighborhood aesthetics.

Denver Zoning 4.3.4 – District Specific Standards Summary. "Single Unit – Detached Accessory Dwelling Units" will be followed for the development of the proposed ADU.

## Proof of Ownership

#### Assessor's records

enver Property Taxatio	on and Assessmer	nt System			
Owner	Schedule Number	Legal Description	Legal Description		Tax District
HASTINGS,JESS E HASTINGS,ALICE E 2112 S EMERSON ST DENVER , CO 80210-4505	05263-09-026-000	L 45 & 46 BLK 11 MOUNTAIN VIEW PLACE		RESIDENTIAL	DENV
Summary Property Map	Assessed Values Asses	sment Protest Taxes	Comparables Neighbor	hood Sales Chain of Title	
Additional Property Information Ceterresults Zone District: E-SU-B Code Version: B Zoning Map	Evans Ave	E Evans Ave	Evans Ave	E Evans Ave	Evans Ave
Neighborhood Details Rosedale	000 05271	122024000 S	2112 S EMERSON ST DENVER, CO 80210-45	r 🗵 🗌	S Og 05263
Subdivision Details Mountain View Place	Adoption 000 05271	9 9 9	Schedule Number: 0526 Owner: HASTINGS JESS F 0526303026000	dick for details.	g 052634
Historic Landmark District Details No	05271	()	0526309026000		
Individual Historic Landmar Delails No	000 05271	122022000 Emersion .	0526309023000	0526309002000	052631 00 00 00 00 00 00 00 00
Enterprise Zone Details Not in enterprise zone.	000 05271	22021000 S .	0526309022000	0526309003000	062630 St
Floodplain Designation Details Click Details button for floodplain information for this location.				0526309004000	052630
Downloadable Maps	▼ <u>Google</u>	22020000	0526309021000	Map data	©2020 Google Terms of Use

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#### **Narrative Describing Outreach Performed**

It is recommended that the City Council Office, applicable RNO's and surrounding neighbors be contacted and involved in a zoning amendment.

We contacted City Councilman Paul Kashmann via email who said "while unable to state a position on any rezoning until after the public hearing, he is, generally, a fan of ADU's as an addition to Denver's housing stock." We also contacted the Rosedale Harvard Gulch Neighborhood Association about our intent to apply for a rezoning and they have said they will not be opposing our application or construction of an ADU and wished us luck on the project. Similarly, we have reached out to the Platt Park People's Association (3PA) regarding our zoning amendment application and look forward to their response. Last, our neighbors at 2120 and 2130 South Emerson Street (neighbors directly to our south sharing the alley) have offered positive support and encouragement for this process.

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